**Audited Financial Statements** 

# City of Charleston

Year Ended June 30, 2017



# CITY OF CHARLESTON, WEST VIRGINIA TABLE OF CONTENTS

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# CITY OF CHARLESTON, WEST VIRGINIA CITY OFFICIALS

## For the Fiscal Year Ended June 30, 2017

OFFICE		NAME	TERM
		<u>Elective</u>	
Mayor:		Danny Jones	06/21/15 - 01/07/2019
Treasurer:		Victor Grigoraci	06/21/15 - 01/07/2019
Municipal Judge:		Anne Charnock	06/21/15 - 01/07/2019
		Council Members	
At Large Ward 1 Ward 2 Ward 3 Ward 4 Ward 5 Ward 6 Ward 7	Becky Ceperley Mary Jean Davis Karen Ireland J. Thomas Lane Andy Richardson Jerry L. Ware Bernard Slater Bobby Haas Chuck Overstreet Rev. James Ealy Jeanine Faegre Edward Talkington Archie Chestnut	Ward 8 Ward 9 Ward 10 Ward 11 Ward 12 Ward 13 Ward 14 Ward 15 Ward 16 Ward 17 Ward 18 Ward 19 Ward 20	Cubert Smith Mary Beth Hoover Keeley Steele Shannon Snodgrass Susie Salisbury Brent Burton Courtney Persinger Samuel Minardi Bobby Reishman John Miller, Jr. Rick Burka Jack Harrison Mike Clowser
		<u>Appointive</u>	
City Manager: Finance Director:	David Molgaard  Joseph Estep	Mayor Assistants:	Rod Blackstone Beverly Page
City Clerk:	JB Akers	City Collector:	Tonya Cotton
Attorney:	Paul Ellis	City Engineer:	Chris Knox
City Auditor:	Tia C. Robertson, M.A.F.M.	Economic & Community Devel Director:	opment Brian King



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Council of the City of Charleston Charleston, West Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Charleston, West Virginia (the City), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Charleston Urban Renewal Authority (CURA) and the Charleston Convention and Visitor's Bureau (CVB), which represents 9 percent of the assets, 17 percent of the net position, and 10 percent of the revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and in our opinion, insofar as it relates to the amounts included for the CURA and CVB, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and the Coal Severance Tax Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 8 through 20, the schedules of employer defined benefit plans information on pages 103 through 106, the schedules of other post employment benefit plan information on page 107, the schedules of public employees retirement system on pages 108 through 109, and the schedules of municipal police officers and firefighters retirement system on pages 110 through 111 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the procedures performed as described above, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2017, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Charleston, West Virginia December 21, 2017

Suttle + Stalnaker, PUC

#### CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

This section of the City of Charleston's (the City) Comprehensive Annual Financial Report presents Management's Discussion and Analysis of the City's financial performance during the fiscal year ended June 30, 2017. Please read it in conjunction with the transmittal letter in the Introductory Section of this report and the City's financial statements, which follow this section.

#### **Financial Highlights**

#### Government-wide

The City of Charleston reported total deficit net position of \$192,170,955 in fiscal year 2017 and a deficit net position of \$183,629,721 in fiscal year 2016.

Of the net position in fiscal year 2017, a deficit balance of \$319,925,075 was reported as total unrestricted net position, which includes \$321,047,171 deficit balance in governmental activities and a \$1,122,096 balance in business-type activities. Total net position decreased \$8,541,234 as a result of this year's operations.

The City's governmental activities reported total expenses of \$123,312,930, total revenues of \$115,863,054, and transfers out of \$1,894,049 for a net decrease of \$9,343,925.

Business-type activities reported total expenses of \$7,816,011, program revenues of \$6,403,757, general revenues of \$320,896, and transfers in of \$1,894,049 for a net increase of \$802,691.

#### Fund Level

Governmental funds reported a combined fund balance of \$122,783,432, a decrease of \$30,581,954 from the prior year. This includes \$46,020,681 of restricted fund balance for the Civic Center Renovation Project.

The General Fund reported an unassigned fund balance of \$22,699,961, non-spendable fund balance of \$577,358, restricted fund balance of \$1,345,072, committed fund balance of \$23,571,412, and assigned fund balance of \$4,733,963, compared to \$18,858,461 \$585,364, \$1,581,117, \$22,204,602, and \$5,785,779, respectively, in the prior year.

Total governmental funds reported non-spendable fund balance of \$1,882,422, restricted of \$58,346,230, committed of \$35,114,005, and assigned fund balance of \$4,733,963, compared to \$1,788,157, \$93,529,949, \$33,401,537, and \$5,785,779, respectively, in the prior year. The total unassigned fund balance for the governmental funds was \$22,706,812, compared to unassigned fund balance of \$18,859,964 in prior year.

### CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

Long-term Debt

Total bonds and obligations under long-term leases at year end were \$107,275,764, a net decrease of \$3,504,419 over the prior year.

#### **Overview of the Financial Statements**

This annual report consists of four parts-Management's Discussion and Analysis (this section), the Basic Financial Statements, Required Supplementary Information, and Combining Statements for Non-major Governmental Funds. The basic financial statements include two kinds of statements that present different views of the City.

The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.

The remaining statements are fund financial statements that focus on individual parts of the City government reporting the City's operations in more detail than the government-wide statements.

The governmental fund statements tell how general government services like public safety were financed in the short-term as well as what remains for spending.

Proprietary fund statements offer short-term and long-term financial information about the activities the government operates like businesses, such as the Civic Center and Parking System.

Fiduciary fund statements provide information about the financial relationships in which the City acts solely as a trustee or agent for the benefit of others to whom the resources in question belong, such as the public safety employees' retirement plan.

The financial statements also include notes that provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. In addition to the basic financial statements and accompanying notes, the report also presents certain required supplementary information concerning the City's progress in funding its obligations to the citizenry, as well as its employees.

Government-wide financial statements. The government-wide financial statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how it has changed. Net position, the difference between the City's assets and deferred outflows and liabilities and deferred inflows, is one way to measure the City's financial health, or position. Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively. To assess the overall health of the City, additional nonfinancial factors such as changes in the City's property tax base and the condition of the City's roads must be considered.

The government-wide financial statements of the City are divided into three categories:

Governmental activities - Most of the City's basic services are included here, such as public safety, street maintenance, culture and recreation, and general administration. Business and occupation taxes, property taxes, and other taxes, charges for services, such as licenses, permits, inspection and refuse fees, and grants finance most of these activities.

## CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

Business-type activities - The City charges fees to customers to help it cover the costs of certain services it provides. The City's Civic Center and Parking System are included here.

Component units - The City includes four other entities in its report: The City of Charleston Sanitary Board, Charleston Urban Renewal Authority, Charleston Convention and Visitor's Bureau, and Charleston Building Commission. Although legally separate, these "component units" are important because the City is financially accountable for them.

The government-wide financial statements can be found on pages 23 through 26 of this report.

**Fund financial statements.** The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by State law and by bond covenants. The City Council establishes other funds to control and manage money for a particular purpose (like the City Service Fee Project Fund) or to show it is properly using certain grants (like aid from the U.S. Department of Housing and Urban Development).

The City has three types of funds:

Governmental funds-Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view as to whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental fund statements, or on the subsequent page, that explains the relationship (or differences) between them.

The basic governmental fund financial statements can be found on pages 28 through 38 of this report.

*Proprietary funds*-Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. The government's policy is to establish fees designed to recover the cost of providing the services. In addition, the Parking System is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Proprietary funds, like government-wide statements, provide both long-term and short-term financial information. The City's Enterprise funds are the same as its business-type activities, but provide more detail and additional information, such as cash flows.

The basic Proprietary Fund financial statements can be found on pages 40 through 44 of this report.

Fiduciary funds-The City is the trustee, or fiduciary, for its employees' pension plans. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

The basic Fiduciary Fund financial statements can be found on pages 46 and 47 of this report.

#### **Government-Wide Financial Analysis**

The City's combined net position (governmental and business-type activities) totaled (\$192,170,955) at the end of 2017 and (\$183,629,721) at the end of 2016. The largest portion of the City's net position, \$63,783,877, reflects investment in capital assets such as land, buildings, equipment, and infrastructure, less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens. Consequentially, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt and deferred outflows, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

In addition, a portion of the City's net position, \$63,970,243, represents resources that are subject to external restrictions or enabling legislation on how they may be used. The remaining balance for unrestricted net position, a deficit of (\$319,925,075), reflects the City's deficit of remaining assets to remaining liabilities.

#### CITY OF CHARLESTON'S NET POSITION

	Govern	ımental	Busine	ss-type		
	Activ	vities	Acti	vities	To	tal
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 138,261,935	\$ 168,653,755	\$ 7,942,255	\$ 6,059,417	\$ 146,204,190	\$ 174,713,172
Capital assets	153,549,652	113,707,245	17,367,747	18,194,406	170,917,399	131,901,651
Total assets	291,811,587	282,361,000	25,310,002	24,253,823	317,121,589	306,614,823
Deferred Outflows of Resources						
Deferred assumption changes-pensions	10,801,125	51,575,620	-	-	10,801,125	51,575,620
Loss on refunding of debt	31,831	36,429	142,242	161,421	174,073	197,850
Total deferred outflows of resources	10,832,956	51,612,049	142,242	161,421	10,975,198	51,773,470
Long-term liabilities outstanding	483,377,119	505,161,272	6,328,293	6,045,142	489,705,412	511,206,414
Other liabilities	22,434,536	22,314,013	967,279	1,016,121	23,401,815	23,330,134
Total liabilities	505,811,655	527,475,285	7,295,572	7,061,263	513,107,227	534,536,548
Deferred Inflows of Resources						_
Deferred investment experience-pensions	7,160,515	7,481,466	-	-	7,160,515	7,481,466
Net Position:						_
Net Investment in capital assets	50,490,892	91,753,906	13,292,985	13,684,752	63,783,877	105,438,658
Restricted	60,228,652	96,997,958	3,741,591	2,567,120	63,970,243	99,565,078
Unrestricted	(321,047,171)	(389,735,566)	1,122,096	1,102,109	(319,925,075)	(388,633,457)
Total net position	\$ (210,327,627)	\$ (200,983,702)	\$18,156,672	\$17,353,981	\$ (192,170,955)	\$ (183,629,721)

**Governmental Activities.** Governmental activities decreased the City of Charleston's net position by \$8,541,234 which is primarily attributable to GASB 68 requiring employers to recognize their proportionate share of the pension plan's unfunded liability as well as related deferred outflows of resources, deferred inflows of resources and pension expense.

As of June 30, 2017, per GASB 68 the net pension liability balance was \$345,775,829 of which \$333,577,361 was attributed to police and fire pension and \$12,198,468 was attributed general government. This was a decrease of \$25,421,015 from fiscal year end 2016.

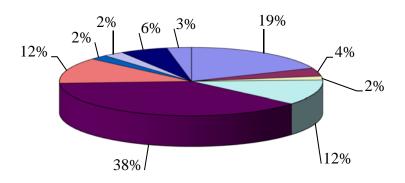
**Business-type Activities.** Total net position of the City's business-type activities increased \$802,691 (5 percent) over prior year. Total operating revenues increased \$25,378 (1 percent) over prior year. The Civic Center experienced a decrease in charges to customers in the amount of \$5,314 primarily due to a decrease in ticketed events and overall rentals. Any time ticketed events decrease then ancillary items related to the event also decrease such as commissions, patron services, security, and electricity. The facility experienced decreased room rental in the amount of \$32,490 (3 percent). The Parking System experienced a \$27,609 (1 percent) increase in operating revenues from the prior year. Parking violation revenue increased \$22,915 (11 percent) from prior year due to resolution of challenges in obtaining violator names and addresses to send out notice letters. Building rentals increased \$97,532; however, the buildings are at full rental capacity with waiting lists. The operating expenses for the Civic Center and Parking System remained comparable to prior year. Installation of energy efficient light fixtures in the Civic Center and the Parking buildings has contributed to a reduction in utility cost. The Civic Center operations unit has concentrated on performing more activities in house thereby reducing contracted services in addition to renegotiating contracts for better prices. The Civic Center total net position decreased \$29,099 (less than 1 percent) and Parking System net position increased \$831,790 (less than 1 percent).

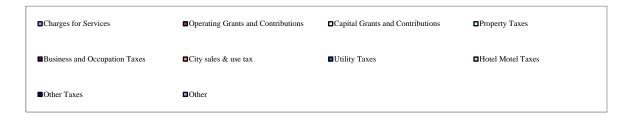
A Tax Incremental Financing District was established for the Civic Center's future expansion and renovation. Collections during 2016 were \$346,176 and in 2017 \$293,485 (16 percent decrease) which is restricted for future bond payments.

### City of Charleston's Changes in Net Position

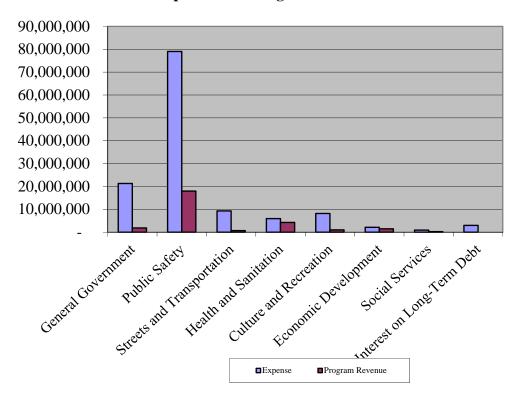
	Govern	mental	Busines	ss-type		
	Activ	vities	Activ	vities	То	tal
	2017	2016	2017	2016	2017	2016
Revenues:						
Program Revenues:						
Charges for Services	\$ 21,246,781	\$ 21,473,741	\$ 6,388,654	\$ 6,363,276	\$ 27,635,435	\$ 27,837,017
Operating Grants and						
Contributions	5,064,871	4,517,992	-	-	5,064,871	4,517,992
Capital Grants and						
Contributions	4,070,239	2,134,042	15,103	-	4,085,342	2,134,042
General Revenues:						
Property Taxes	14,549,810	13,773,096	-	-	14,549,810	13,773,096
Business and						
Occupation Taxes	45,996,988	43,535,853	-	-	45,996,988	43,535,853
City sales & use tax	15,034,244	14,240,163	-	-	15,034,244	14,240,163
Other Taxes	7,249,127	6,717,881	-	-	7,249,127	6,717,881
Other	2,650,994	3,490,504	320,896	403,787	2,971,890	3,894,291
Total Revenues	115,863,054	109,883,272	6,724,653	6,767,063	122,587,707 116,650,335	
Expenses:						_
General Government	22,041,544	21,301,605	-	-	22,041,544	21,301,605
Public Safety	70,697,561	79,047,639	-	-	70,697,561	79,047,639
Highways & Streets	8,445,513	9,281,976	-	-	8,445,513	9,281,976
Health & Sanitation	5,092,395	5,924,840	-	-	5,092,395	5,924,840
Economic Development	3,356,073	2,135,877	-	-	3,356,073	2,135,877
Culture & Recreation	8,839,623	8,180,960	-	-	8,839,623	8,180,960
Social Services	807,524	887,105	-	-	807,524	887,105
Capital Projects	-	1,211,863	-	-	-	1,211,863
Interest on Long-Term Debt	4,032,697	2,946,891	-	-	4,032,697	2,946,891
Civic Center	-	-	4,867,709	5,286,307	4,867,709	5,286,307
Parking System	-	-	2,948,302	3,356,641	2,948,302	3,356,641
Total Expenses	123,312,930	130,918,756	7,816,011	8,642,948	131,128,941	139,561,704
Increase in Net Position						
Before Transfers	(7,449,876)	(21,035,484)	(1,091,358)	(1,875,885)	(8,541,234)	(22,911,369)
Transfers	(1,894,049)	(1,361,717)	1,894,049	1,361,717	-	-
Increase in Net Position	(9,343,925)	(22,397,201)	802,691	(514,168)	(8,541,234)	(22,911,369)
Net Position- beginning	(200,983,702)	(210,327,627)	17,353,981	18,156,672	(183,629,721)	(192,170,955)
Net Position- ending	\$ (210,327,627)	\$(232,724,828)	\$18,156,672	\$ 17,642,504	\$(192,170,955)	\$ (215,082,324)

#### **Revenue by Source-Governmental Activities**

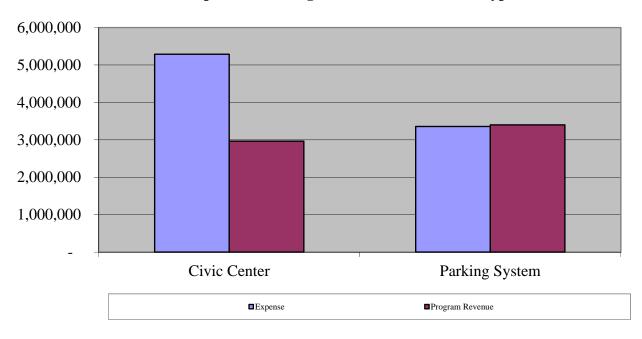




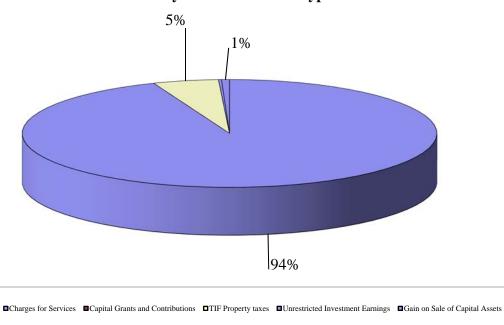
#### **Expenses and Program Revenues-Governmental Activities**



### **Expenses and Program Revenues-Business-Type Activities**



### **Revenues by Source-Business-Type Activities**



#### **Financial Analysis of the Government's Funds**

The City of Charleston uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Charleston's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the government's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Charleston's Governmental Funds reported combined ending fund balances of \$122,783,432 (including \$46,020,681 in restricted fund balance for the Civic Center Renovation Project), an decrease of \$30,581,956 in comparison with the prior year. Approximately 19 percent of the combined ending fund balances in the amount of \$22,706,812 constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is non-spendable for prepaid items and permanent fund corpus \$1,882,422; restricted by external grants, contributors, and laws \$58,346,230; committed by the government's council \$35,114,005; and assigned by the government's council or administrative officials \$4,733,963.

The General Fund is the chief operating fund of the City of Charleston. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$22,699,961, while total fund balance reached \$52,927,766. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 24 percent of total General Fund expenditures, while total fund balance represents 55 percent of that same amount.

The fund balance of the City of Charleston's General Fund increased \$3,912,443 during the current fiscal year. This is primarily attributable to tax revenue increase of \$4,467,348 with total revenue increase of \$4,756,782. Expenditures increased \$7,121,625 due to rising healthcare claims and fund level capital outlays. Police and fire pension contributions increased five percent due to the Conservation Method adopted in 2011 and November 2014 the City of Charleston implemented a half cent sales tax increase dedicated to the pension reserve fund. Workers' compensation claims cost decreased ten percent due to the Return to Work program implemented in fiscal year 2015.

The Coal Severance Tax Fund receives coal severance tax distributed from the State of West Virginia collections. These revenues are dedicated to the Civic Center bond debt service. Coal severance tax revenue increased \$11,188 (10 percent) over the prior year due to the increase in production and coal sales. Community Development and HOME Funds are funded by HUD federal grants for community development. The grant revenues recognized were \$251,511 (14 percent) more in comparison to fiscal year 2016 due to an increase in funding. The Convention and Civic Center Project Fund is funded by the bond proceeds used for the capital improvements associated with the Charleston Convention and Civic Center Project.

**Proprietary funds.** The City of Charleston's Proprietary Funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these two funds have previously been addressed in the discussion of the City of Charleston's Business-type Activities.

# CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

#### **General Fund Budgetary Highlights**

The City periodically revises the General Fund budget throughout the year to recognize projects carried over from the previous year, grants and contributions received for various projects and to adjust budgets to reflect actual circumstances. In fiscal year 2017 the City, through budget amendments, increased the budget by \$632,365 on the basis of additional revenue from external sources. The City also decreased the budgeted revenues by \$856,215, which amounts to a net decrease of \$223,850. Additionally, the City increased the fiscal year 2017 budget \$8,202,465 to effect the re-budgeting of the fiscal year 2016 ending fund balance.

The additional revenues from external were \$131,948 in Reimbursements, \$469,158 in Contributions and Donations, and \$31,259 in Miscellaneous. The additional revenue were used to provide funding for various City projects.

The fiscal year 2016 ending fund balance of \$8,202,465 was primarily re-budgeted to General Government Expenditures, Public Safety Expenditures, and Capital Projects Expenditures (\$1,009,219, \$1,671,675, and \$4,215,920, respectively). Additionally \$300,000 was contributed to the City's Compensation Initiative to increase wages and salaries for City employees. The City has adopted a policy of carrying forward to the next year any unspent budget funds in several areas to provide additional resources to meet unforeseen circumstances or to preserve funding to complete major projects. In this regard, the City carried forward \$107,519 for the Mayor's Economic Incentive fund, \$305,207 for the Legal department Court Costs and Claims reserve, and \$1,864,972 for the City Manager Professional Services for the purpose of architecture and engineering services associated with new and existing projects.

#### **Capital Asset and Debt Administration**

Capital Assets. The City of Charleston's investment in capital assets for its governmental and business-type activities as of June 30, 2017, amounted to \$170,917,399 (net of accumulated depreciation). This investment in capital assets includes land, building and system, machinery and equipment, park and other recreational facilities, roads, bridges and other infrastructure.

Major capital asset events during the current fiscal year included the following:

Several projects were completed during the fiscal year; including, but not limited to Pile Retaining Walls for Slip Repairs \$576,870, Replace/Repair Streetscape Sections Downtown \$520,867, Long Term Storm Water Comprehensive Plan \$421,039, Magic Island Splash Pad \$380,581, Concrete Curb & Sidewalk Summer 2016 Project \$311,877, 42<sup>nd</sup> St Streetscape Project \$222,895, and remodel of Parking Building #2 for the new Traffic, Parking & Transportation Department \$252,645.

Projects for the Rails to Trails bike/pedestrian trail, Civic Center expansion and renovation, Slack Plaza/Brawley Walkway Project, Fire Stations major remodeling and various other capital projects were remaining in construction in progress as of the end of the fiscal year in the amount of \$58,382,312.

## CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

## City of Charleston's Capital Assets (Net of Depreciation)

		Government	al A	Activities	Business-ty	pe A	Activities	To	otal
		2017		2016	2017		2016	2017	2016
Land	\$	9,181,692	\$	9,022,842	\$ 4,366,447	\$	4,366,447	\$ 13,548,139	\$ 13,389,289
Construction									
in Progress		58,062,719		20,452,872	319,593		323,115	58,382,312	20,775,987
Buildings &									
Improvements		26,602,854		26,777,009	11,988,792		12,947,652	38,591,646	39,724,661
Other Improvements		9,764,862		10,006,323	257,659		284,172	10,022,521	10,290,495
Machinery & Equipment		10,450,846		9,636,208	435,256		273,020	10,886,102	9,909,228
Infrastructure		39,486,679		37,811,993	-		-	39,486,679	37,811,993
Total	\$1	53,549,652	\$1	13,707,247	\$ 17,367,747	\$	18,194,406	\$170,917,399	\$131,901,653

Additional information on the City of Charleston's capital assets can be found in Note III.C. on pages 66 through 68 of this report.

**Long-term debt.** At the end of the current fiscal year, the City of Charleston had no general obligation bonded debt outstanding. The remainder of the City of Charleston's bonded debt represents bonds secured solely by specified revenue sources (i.e. revenue bonds).

#### City of Charleston's Outstanding Debt Revenue Bonds

	Government	al Activities	Business-ty	pe A	Activities	To	otal
	2017	2016	2017		2016	2017	2016
							_
Revenue Bonds	\$ 92,742,657	\$ 96,644,815	\$ 4,217,004	\$	4,671,075	\$ 96,959,661	\$101,315,890
Total	\$ 92,742,657	\$ 96,644,815	\$ 4,217,004	\$	4,671,075	\$ 96,959,661	\$101,315,890

State statutes limit the amount of general obligation debt a governmental entity may issue to five percent of its total assessed valuation. The current debt limitation for the City of Charleston is \$161,593,491.

Additional information on the City of Charleston's long-term debt can be found in Note III.G. on pages 71 through 74 of this report.

#### **Economic Factors and Next Year's Budget**

Many factors are considered each year by the City Council in its efforts to establish an operating budget, to evaluate its personnel needs, and to develop fees that are fair, reasonable, and adequately recover costs. Some of the major factors considered in this process are the local economy, labor force, unemployment rate, and inflation rates.

#### CITY OF CHARLESTON, WEST VIRGINIA MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2017

The Charleston area is the State's premier business center due to its industrial diversity and numerous job opportunities. The unemployment rate of 5.0 percent at June 30th reflected a decrease from the prior year. The State and United States unemployment rates were 4.6 and 4.3 percent.

A recent survey found vacancy rates for Charleston's Class A buildings have hit unseen highs despite improving conditions for the state's economy. Six of the seven modern, Class A high-rise office towers in downtown Charleston, saw their vacancy rates jump from an average of 17.8 percent in October to 19.6 percent in July. The data came from a recent survey conducted by Howard Swint, an associate broker with Colliers International.

The Class A market struggles are primarily attributed to a drop in natural gas demand after a period of high activity in the Marcellus Shale region. Vacancy rates are a lagging indicator of the economy's health. A recent uptick in the energy industry shows improvement, which can lead to more hires which means more office space is needed.

Uncertainty remains in the fate of big box retail stores as they compete against online shopping. This year saw the closing of the Sears store at the Charleston Town Center Mall and the Sears Auto Center on Quarrier Street. Kmart, Macy's, Gymboree, and Abercrombie & Fitch have all announced store closings across the country. The Town Center Mall will have to continue to reinvent itself to keep up with changing market conditions.

Recent new construction includes; Enterprise Rent-A-Car at 320 MacCorkle Ave, Wendy's restaurant on Virginia Street, two new Bojangles' Restaurants, a veterinarian hospital at 301 Virginia Street, West, Starbucks at 112 Kanawha Boulevard, and a new Pioneer Federal Credit Union at 1316 Kanawha Boulevard.

The Charleston Convention and Visitors Bureau (CVB) is charged with maximizing business and leisure tourism expenditures in the city of Charleston, thus increasing the tax base for its citizens. The CVB booked 28,960 rooms with an estimated economic impact of \$18.8 million in the years to follow.

The city is currently experiencing a renaissance of public and private tourism infrastructure improvements exceeding \$200 million dollars. The projects include:

- \$100 million Charleston Convention Center
- \$20 million upgrade of the riverfront Sheraton by Four Points
- \$13 million new Marriott Courtyard
- \$8 million Charleston Marriott
- \$10 million Charleston Town Center Mall
- \$5 million Hampton Inn Southridge
- \$3.5 million Holiday Inn Express Civic Center
- \$200,000 to update University of Charleston Stadium
- \$3 million riverfront bike lane
- \$1.6 million street improvements in warehouse district
- \$1 million new East End Community Park
- \$600,000 for new boat docking at Haddad Riverfront Park
- \$300,000 new turf for Appalachian Power Park
- \$200,000 new Kanawha Café at Yeager Airport

The fiscal year 2018 approved expenditures budget includes decreases in Personal Services of \$3,619,428 and Transfers to Other Funds of \$1,024,883. The decrease in Personal Services is due to a compensation study implemented by the City and a change in budgetary methods where the City no longer budgets at the top of the pay scale. A decrease in Police & Fire pension benefits of \$458,571 (funded by the aforementioned sales tax). The increase in Transfers to Other Funds is to use the additional City Service Fee revenues to fund increases in the paying program.

#### **Request for Information**

This financial report is designed to provide a general overview of the City of Charleston's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the Controller (City Auditor), 501 Virginia Street, East, P.O. Box 2749, Charleston, West Virginia 25330.



## CITY OF CHARLESTON, WEST VIRGINIA THE GOVERNMENT-WIDE STATEMENTS

The government-wide financial statements are presented on pages 23 through 26. A brief description of the City's discretely presented component units follows since these component units are presented only on these government-wide statements.

**City of Charleston Sanitary Board** is composed of a board and is a discretely presented component unit of the City. The Sanitary Board is responsible for governing the activity associated with providing sanitary sewerage services.

**Charleston Urban Renewal Authority** is composed of a separate board and is a discretely presented component unit of the City. The Authority is responsible for developing commercial property within the City.

City of Charleston Convention and Visitor's Bureau, Inc. was established in 1979 as a nonprofit corporation, is composed of a board and is a discretely presented component unit of the City. The primary purpose of the bureau is to operate a convention and visitors bureau for the Charleston, West Virginia area and to advance, stimulate, and promote exhibits, conferences, and conventions.

#### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF NET POSITION June 30, 2017

		Primary Govern	ment		Co	omponent Units	
		Governmental <u>Activities</u>	Business-type Activities	<u>Total</u>	Sanitary <u>Board</u>	Urban Renewal <u>Authority</u>	Convention & Visitor's Bureau
ASSETS							
Current assets:							
Cash and cash equivalents	\$	99,093,156	\$ 3,374,384 \$	102,467,540	\$ 12,842,067	4,135,433	\$ 555,934
Investments		5,000,342	1,319,115	6,319,457			
Receivables:							
Accounts		8,915,622	377,875	9,293,497	2,003,310		111,237
Accrued interest		7,665		7,665			
Taxes		12,395,050		12,395,050			
Other					5,780		
Loans		5,459,318		5,459,318		2,683,857	
Grants		1,697,538		1,697,538			
Internal balances		19,099	(19,099)				
Due from:		,					
Primary government					79,677		166,644
Component units		26,739		26,739			
Fiduciary Funds		39,550		39,550			
Restricted :		57,550		57,550			
TIF district			1,132,193	1,132,193			
Regular account			1,283,590	1,283,590			
Revenue bond covenant account			1,283,390	1,265,590			
			317,567	317,567			
Customer deposits				317,307			
Inventory			156.617		986,696		
Prepaid items		577,358	156,617	733,975	191,653	918	8,956
Total current assets		133,231,437	7,942,255	141,173,692	16,109,183	6,820,208	842,771
Noncurrent assets:							
Regular account					2,298,900		
Reserve account					6,822,652		
Renewal and replacement					11,291,029		
Restricted cash		4,436,855		4,436,855	311,166		
Reserve for insurance deductible							
Reserve for other post employment benefits					602,326		
Reserve for health care					1,004,676		
Reserve for flexible spending account					10,336		
Reserve for construction					12,159,065	242,675	
Capital assets:					12,107,000	2.2,075	
Nondepreciable:							
Land		9,181,692	4,366,447	13,548,139	2,654,021	8,542,617	
Construction in progress		58,062,719	319,593	58,382,312	6,306,224		
Depreciable:		50,002,717	317,373	30,302,312	0,300,224		
Buildings and improvements		73,885,442	68,992,320	142,877,762		51,622	
Structures and improvements		73,003,442	00,772,320	142,077,702	46,702,901	31,022	
Vehicles		21.051.650		21,051,650	40,702,901		
Infrastructure		103,663,182		103,663,182			
Collection system					87,169,412		
Pumping system		20 007 102	2 414 562		3,070,121	 20 520	00 550
Machinery and equipment		20,097,192	2,414,563	22,511,755	58,375,118	39,539	98,558
Less: accumulated depreciation		( 132,392,225)	(58,725,176)	(191,117,401)	(78,481,034)	( 68,088)	(79,901)
Net pension asset	_	593,643		593,643			
Total noncurrent assets		158,580,150	17,367,747	175,947,897	160,296,913	8,808,365	18,657
Total assets	_	291,811,587	25,310,002	317,121,589	176,406,096	15,628,573	861,428

#### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF NET POSITION June 30, 2017

Page	<u> </u>	Primary Govern	ment		Co	omponent Units	
Defermance   Def							
Pass ne frunding of debt			**	<u>Total</u>	•		
Public Employees Retirement System (PERS):   Contributions made after masurement date   2.238,435     2.238,435     3.833,160	DEFERRED OUTFLOWS						
Contributions make after resourcemen date   2.288,435     2.238,435   476,572   15,601   53,455   15,001   53,455   15,001   53,455   15,001   53,455   15,001   53,455   15,001   53,505   14,001   10,001	Loss on refunding of debt	31,831	142,242	174,073			
Changes between projected and actual captrainge   3.833,160	Public Employees Retirement System (PERS):						
Changes between expected and actual experience   1,017,240   208,265   7,428   22,814   Changes in contributions   35,027   1,615   5,268				, ,		,	
Changes in contributions make after measurement late   367,173							
Municap   Police Officers and Firefighers Retirement   Security   Security							,
Contributions made after measurement date   17,933	=			293,430	53,027	1,615	5,268
Changes in contributions   17,933     17,933     1   1				267 172			
Changes in actual investment experience   30,646		,		,			
Changes in actual investment experience   30,646   30,6	<u> </u>						
Personal Remefit Plans CDRP):							
Total deferred outflows of resources   10.832,956   142,242   10,975,198   1,522,649   52,635   167,393		30,040		30,040			
Total deferred outflows of resources   10.832,956   142,242   10.975,198   1,522,649   52,635   167,393		2,936,690		2,936,690			
Current liabilities payable   From current liabilities payable   From current liabilities payable   From current liabilities payable   From current liabilities due   From current liabilities due   From current liabilities due   From current liabilities due   From current liabilities   Fro							
Current liabilities payable   From current assets:	Total deferred outflows of resources	10,832,956	142,242	10,975,198	1,522,649	52,635	167,393
Current liabilities payable   From current assets:	LIABILITIES						
Form current assets:							
Accounts payable         5,881,532         233,531         6,115,063         822,535         38,288         65,673           Refunds payable         726,346         43,664         770,010         143,629             Other accrued expenses         28,416         16,176         44,592          1,711         25,416           Live on the Leve Charitable Raffle         43,11         -         -4,311         -             Accured interest payable         31,587         35,353         66,940         730,850         -            Compensated absences payable         1,411,753         87,189         1,498,942         184,322         -         6,817           Reserve for future insurance claims         1,805,50         6,680         1,866,230         -							
Refinds payable   7 22,897   7 7 7 7 7 7 7 7 7		5,881,532	233,531	6,115,063	822,535	38,288	65,673
Payoll payable	* *			22,897			
Live on the Levee Charitable Raffle		726,346	43,664	770,010	143,629		
Accrued interest payable	* * *	28,416	16,176			1,771	25,416
Compensated absences payable   1,411,753   87,189   1,498,942   184,322     6,817     Reserve for future insurance claims   1,859,550   6,680   1,866,230           Primary government               Primary government                 Component unit   190,336   31,179   221,515           Component unit   190,336   31,179   221,515           Component unit             Other governments       610   610   610         Component unit           Other governments           Other governments           Unearmed revenue               Grant advances                 Unearmed revenue                   Customer prepaid fees                     Total current liabilities due                       Total current liabilities due                     Within one year:                       Bonds payable                         Caeses payable	Live on the Levee Charitable Raffle	4,311		4,311			
Reserve for future insurance claims   1,859,550   6,680   1,866,230	Accrued interest payable	31,587	35,353	66,940	730,850		
Due to:   Primary government	Compensated absences payable	1,411,753	87,189	1,498,942	184,322		6,817
Primary government	Reserve for future insurance claims	1,859,550	6,680	1,866,230			
Component unit         190,336         31,179         221,515	Due to:						
Other governments	Primary government				26,739		
Unearned revenue   Sample	Component unit	190,336	31,179	221,515			
Grant advances         5,389,366         -         5,389,366         - <th< td=""><td>=</td><td></td><td>610</td><td>610</td><td></td><td></td><td></td></th<>	=		610	610			
Unearned revenue         101,390							
Customer prepaid fees         101,390          101,390          90,000         5,000           Total current liabilities         15,624,587         477,279         16,101,866         1,908,075         176,975         102,906           Noncurrent liabilities due within one year:         8         4,058,000         490,000         4,548,000         4,388,691              Leases payable         2,751,949          2,751,949   <							
Total current liabilities   15,624,587   477,279   16,101,866   1,908,075   176,975   102,906						,	
Noncurrent liabilities due within one year:  Bonds payable	Customer prepaid fees	101,390		101,390		90,000	5,000
within one year:         Bonds payable         4,058,000         490,000         4,548,000         4,388,691             Leases payable         2,751,949          2,751,949          2,751,949	Total current liabilities	15,624,587	477,279	16,101,866	1,908,075	176,975	102,906
Bonds payable         4,058,000         490,000         4,548,000         4,388,691             Leases payable         2,751,949          2,751,949               Dormant checks payable							
Leases payable         2,751,949          2,751,949   <	•	4.050.000	400.000	4 5 4 9 000	A 200 CO1		
Dormant checks payable   <	* *		490,000				
Compensated absences payable  <							
Noncurrent liabilities due in more than one year:         Bonds payable       88,684,657       3,727,004       92,411,661       87,910,596           Leases payable       7,564,154        7,564,154            Other post employment benefits       37,406,583       2,601,289       40,007,872       3,359,394       45,173          Net pension liability - PERS       12,198,468        12,198,468       2,497,430       89,077       273,570         Net pension liability - Police and Fire       333,577,361        333,577,361            Claims and judgements       3,945,896        3,945,896            Total noncurrent liabilities       490,187,068       6,818,293       497,005,361       98,156,111       134,250       273,570							
Bonds payable         88,684,657         3,727,004         92,411,661         87,910,596             Leases payable         7,564,154          7,564,154               Other post employment benefits         37,406,583         2,601,289         40,007,872         3,359,394         45,173            Net pension liability - PERS         12,198,468          12,198,468         2,497,430         89,077         273,570           Net pension liability - Police and Fire         333,577,361                Claims and judgements         3,945,896          3,945,896                 Total noncurrent liabilities         490,187,068         6,818,293         497,005,361         98,156,111         134,250         273,570							
Leases payable         7,564,154          7,564,154   <		88.684.657	3.727.004	92.411.661	87.910.596		
Other post employment benefits         37,406,583         2,601,289         40,007,872         3,359,394         45,173            Net pension liability - PERS         12,198,468          12,198,468         2,497,430         89,077         273,570           Net pension liability - Police and Fire         333,577,361          333,577,361              Claims and judgements         3,945,896          3,945,896               Total noncurrent liabilities         490,187,068         6,818,293         497,005,361         98,156,111         134,250         273,570							
Net pension liability -PERS         12,198,468          12,198,468         2,497,430         89,077         273,570           Net pension liability - Police and Fire         333,577,361          333,577,361              Claims and judgements         3,945,896          3,945,896              Total noncurrent liabilities         490,187,068         6,818,293         497,005,361         98,156,111         134,250         273,570			2,601,289			45,173	
Net pension liability - Police and Fire         333,577,361          333,577,361							273,570
Claims and judgements         3,945,896          3,945,896	•						
505,811,655 7,295,572 513,107,227 100,064,186 311,225 376,476	Total noncurrent liabilities	490,187,068	6,818,293	497,005,361	98,156,111	134,250	273,570
	<u> </u>	505,811,655	7,295,572	513,107,227	100,064,186	311,225	376,476

#### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF NET POSITION June 30, 2017

	Primary Governi	ment		C	omponent Units	
	Governmental <u>Activities</u>	Business-type Activities	<u>Total</u>	Sanitary <u>Board</u>	Urban Renewal <u>Authority</u>	Convention & Visitor's <u>Bureau</u>
DEFERRED INFLOWS						
Public Employees Retirement System (PERS):						
Changes in contributions	58,588		58,588	14,813	141	14,524
Changes between projected and actual earnings						
Changes in assumptions	594,282		594,282	121,671	4,340	13,328
Defined Benefit Plans (DBP):						
Changes in actual investment experience	1,850,908		1,850,908			
Changes in noninvestment experience	4,580,567		4,580,567			
Municipal Police & Fire Retirement System (MPFRS):						
Changes in contributions	76,170		76,170			
Mayor's Contributions	,		,			
Grants						7,020
Total deferred inflows of resources	7,160,515		7,160,515	136,484	4,481	34,872
NET POSITION						
Net investment in capital assets	50,490,892	13,292,985	63,783,877	45,656,182	8,565,690	18,657
Restricted for:						
Culture and recreation	46,112,552		46,112,552			
Debt service	5,956,967	2,602,718	8,559,685	20,412,581		
Capital projects	925,489		925,489			
General Government	710,010		710,010			
Community development projects	292,200		292,200			
Public safety	679,714		679,714			
Health & Sanitation	3,189,823		3,189,823			
Social Services						
Expendable	1,056,833		1,056,833			
Nonexpendable	1,305,064		1,305,064			
TIF District		1,132,193	1,132,193			
Customer deposits		6,680	6,680			
Unrestricted	( 321,047,171)	1,122,096	( 319,925,075)	11,659,312	6,799,812	598,816
Total net position \$	( 210,327,627)	8 18,156,672 \$	(192,170,955) \$	77,728,075	\$ 15,365,502	617,473

CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF ACTIVITIES For the fiscal year ended June 30, 2017

Program Revenues			Net	Net (Expense) Revenues and Changes in Net Position	and and		
		d	Primary Government		0	Component Units	
Charges Operating for Grants and Expenses Services Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Sanitary Board	Urban Renewal Authority	Convention & Visitor's Bureau
			·				
\$ 22.041,544 \$ 1,633,343 \$ \$ 70,697,561 13,214,233 3,409,013	413,009 \$ 1,826,096	(19,995,192) \$ (52,248,219)		\$ (19,995,192) \$ (52,248,219)	: :	eg	: : *
5,092,395 4,007,136	: :	(1,085,259)	: :	(1,085,259)	: :	: :	: :
	1,645,587	(5,991,752)	;	(5,991,752)	:	:	:
4,032,69/ 807,524 150,567	: :	( 4,032,697) ( 656,957)	: :	(4,032,697) (656,957)	: :	: :	: :
3,356,073 1,655,858	185,547	(1,514,668)	: :	(1,514,668)	1 1	: :	: :
Total governmental activities 123,312,930 21,246,781 5,064,871	4,070,239	( 92,931,039)	:	(92,931,039)	:	:	:
4,867,709 2,962,180 2,948,302 3,426,474	15,103	: :	(1,890,426)	(1,890,426) 478,172	: :	: :	: :
7,816,011 6,388,654	15,103	;	(1,412,254)	(1,412,254)	:	:	1
\$ 131,128,941 \$ 27,635,435 \$ 5,064,871 \$	4,085,342	(92,931,039)	(1,412,254)	(94,343,293)	:	:	:
20,428,935 24,094,555	605'6	;	:	;	3,675,129	;	;
Urban Renewal Authority 859,412 609,274 Convention & Victoric Rineau 1844 30 100 046	13,850	: :	: :	: :	: :	(236,288)	
10000	200,111,11						(001,11)
\$ 23,132,746 \$ 24,812,875 \$ \$	1,741,216		1		3,675,129	(236,288)	(17,496)
General revenues:		14 544 605		14 544 605			
Au varorem property taxes  Business & occupation tax		45,996,988	: :	45,996,988	: :	: :	: :
Alcoholic beverages tax		942,479	:	942,479	:	:	;
Utility services tax Hotel occurator tax		2,708,004	: :	3 166 489	: :	: :	: :
Animal tax		6,000,	: :	6,067	: :	: :	: :
Gas and oil severance tax		67,446	;	67,446	;	;	;
Amusement tax Sales and use tax		228,370 15 034 244	; ;	228,370	: :	: :	: :
Coal severance tax		130,272	;	130,272	;	;	:
Unrestricted investment earnings		554,501	21,676	576,177	67,047	115,646	108
Ketunds Reimbursement		94,32/ 966.601	: :	94,32/ 966.601	: :	: :	: :
Other		:	;	-	224,259	;	;
Gain(Loss) on sale of capital assets Miscellaneous		138,646	5,735	144,381	: :	802	: :
Transfers		(1,894,049)	1,894,049	71767711	: :	(894,429)	:
Total general revenues and transfers		83,587,114	2,214,945	85,802,059	291,306	(777,978)	108
Change in net position		(9,343,925)	802,691	(8,541,234)	3,966,435	(1,014,266)	(17,388)
Net position - beginning		(200,983,702)	17,353,981	(183,629,721)	73,761,640	16,379,768	634,861
Net position - ending	<i>\$</i>	(210,327,627) \$	18,156,672 \$	(192,170,955) \$	77,728,075	\$ 15,365,502	617,473
Net position - ending		S	(210,327,627)	(210,327,627) \$	(210,327,627) \$ 18,156,672 \$	(210,327,627) \$ 18,156,672 \$ (192,170,955) \$ 77,728,075	(210,327,627) \$ 18,156,672 \$ (192,170,955) \$

The notes to the financial statements are an integral part of this statement.

## CITY OF CHARLESTON, WEST VIRGINIA GOVERNMENTAL FUND FINANCIAL STATEMENTS

#### Major Funds

*General Fund* This fund is used as the City's operating fund. It accounts for the financial resources and transactions that are not accounted for in other funds. The revenues are from taxes and other general revenues.

**Coal Severance Tax Fund** This special revenue fund accounts for revenues and expenditures from a severance tax placed on coal that is distributed to West Virginia counties. The State of West Virginia requires this fund to be presented separately for budgetary compliance requirements.

**Community Development Fund** This fund accounts for federal grants received from the U.S. Housing and Urban Development for the purpose of developing "viable urban communities," which are achieved by providing decent housing, a suitable living environment, and expanded economic opportunities principally for low-and moderate-income people.

**HOME Fund** This fund accounts for federal grants received from the U.S. Housing and Urban Development to provide forgivable, deferred mortgage loans to first-time homebuyers that meet income and credit guidelines.

Convention & Civic Center Expansion/Renovation Project This City Council established fund is to account for capital improvement associated with the Charleston Convention and Civic Center Project to be financed with city sales and use tax revenue.

Nonmajor governmental funds are presented in aggregate and then by fund type beginning on page 114.

#### CITY OF CHARLESTON, WEST VIRGINIA BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2017

	General	Coal Severance Tax	Community Development	HOME	Convention & Civic Center Project	Other Nonmajor Governmental Funds	Total Governmental Funds
ASSETS AND DEFERRED OUTFLOWS							
Assets:							
Current:		h 22 .		12.005 #	40.025.000	A 11.700.224 A	00 000 155
Cash and cash equivalents	\$ 37,416,865				49,926,098		99,093,156
Investments	177,109					4,823,233	5,000,342
Receivables:	12 251 410	12.610					12 205 050
Taxes	12,351,410	43,640				452.022	12,395,050
Accounts	8,463,590		110 072	20.017		452,032	8,915,622
Grants			118,873	30,017		1,548,648	1,697,538
Loans Accrued interest	3,401		2,092,008	3,093,001		274,309	5,459,318
Due from:	3,401					4,264	7,665
Other funds	2,419,574					3,805,104	6,224,678
Component units	14,545					12,194	26,739
Prepaid items	577,358						577,358
Restricted cash	419,583					4,017,272	4,436,855
restricted cash	417,303					4,017,272	4,430,033
Total assets	61,843,435	43,662	2,217,732	3,166,004	49,926,098	26,637,390	143,834,321
Deferred Outflows:							
Total deferred outflows of resources							
Total deferred suitions of resources							
Total assets and deferred outflows of resources	\$ 61,843,435	\$ 43,662	\$ 2,217,732 \$	3,166,004 \$	49.926.098	\$ 26,637,390 \$	143,834,321
Total assets and deferred outriows of resources	01,043,433	45,002	<u> </u>	3,100,004	49,920,090	Ψ 20,037,370 Ψ	143,034,321
LIABILITIES, DEFERRED INFLOWS AND FU	IND BALANCES						
Accounts payable	\$ 909,806 \$	\$	15,631 \$	21,819 \$	3,904,247	\$ 1,030,029 \$	5,881,532
Payroll payable	726,346						726,346
Live on the Levee Charity Raffle						4,311	4,311
Other accrued expenditures	28,416						28,416
Reserve for future insurance claims	1,859,550						1,859,550
Due to:							
Component unit	190,336						190,336
Other funds	4,396,212		103,242	8,198	1,170	1,657,207	6,166,029
Other governments							
Grant advances			2,092,008	3,135,987		161,371	5,389,366
Customer prepaid fees	101,390						101,390
Total liabilities	8,212,056		2,210,881	3,166,004	3,905,417	2,852,918	20,347,276
Deferred Inflows:							
Taxes	703,613						703,613
Total deferred inflows of resources	703,613						703,613
Total liabilities and deferred inflows of resources	8,915,669		2,210,881	3,166,004	3,905,417	2,852,918	21,050,889
Total habilities and deferred filllows of resources	8,913,009		2,210,001	3,100,004	3,903,417	2,832,918	21,030,889
Fund balances:							
Nonspendable	577,358					1,305,064	1,882,422
Restricted	1,345,072	43,662			46,020,681	10,936,815	58,346,230
Committed	23,571,412					11,542,593	35,114,005
Assigned							4,733,963
Unassigned	4,733,963						
	22,699,961		6,851				22,706,812
Total fund balances			6,851		46,020,681	23,784,472	22,706,812 122,783,432

# CITY OF CHARLESTON, WEST VIRGINIA RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

June 30, 2017

Total fund balances on the governmental fund's balance sheet	\$ 122,783,432
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore not reported in the funds (Note III.C.).	153,549,652
Net Pension assets used in governmental activities are not financial resources and, therefore not reported in the funds.	593,643
Certain revenues are not available to fund current year expenditures and therefore are deferred in the funds. This is the amount of deferred taxes (Note III.B.).	703,613
Deferred inflows and outflows related to pension activity are not required to be reported in the funds but are required to be reported at the government-wide level (Note V.).  Deferred outflows:	
Loss on refunding of debt	31,831
Public Employees Retirement System (PERS): Deferred outflows:	
Contributions made after measurement date	2,238,435
Changes in contributions	293,430
Changes in earnings	3,833,160
Change in actual investment experience	1,017,240
Deferred inflows:	
Changes in contributions	(58,588)
Changes in assumptions	(594,282)
Defined Benefit Plans (DBP):	
Deferred outflows:	
Changes in assumptions	2,936,690
Deferred inflows:	
Changes in actual investment experience	(1,850,908)
Changes in noninvestment experience	(4,580,567)

## CITY OF CHARLESTON, WEST VIRGINIA

## RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION (Continued)

June 30, 2017

MPFRS	
Deferred outflows:	
Contributions made after measurement date	367,173
Changes in contributions	17,933
Changes in actual noninvestment experience	30,646
Changes in earnings	66,418
Deferred inflows:	
Changes in contributions	(76,170)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds (Note III.G.).	
Capital leases	(10,316,103)
Compensated absences	(1,411,753)
Net pension liability - PERS	(12,198,468)
Net pension liability - Police & Fire	(333,577,361)
Bonds payable (less bond discount of \$6,842)	(92,742,657)
Accrued interest payable	(31,587)
Claims & judgements	(3,945,896)
Other post employment benefits	 ( 37,406,583)
Net position of governmental activities	\$ (210,327,627)

#### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -

#### GOVERNMENTAL FUNDS For the Fiscal Year Ended June 30, 2017

Coal Convention & Other Nonmajor Total Severance Community Civic Center Governmental Governmental Tax HOME Funds Funds General Development Project REVENUES Taxes: 14,363,448 \$ 14,363,448 Ad valorem property taxes 45,996,988 45,996,988 Business & occupation tax - -- -- -Alcoholic beverages tax 942,479 - -942,479 Utility services tax 2,708,004 2,708,004 Hotel occupancy tax 3,166,489 3,166,489 - -- -- -Animal tax 6,067 6,067 Gas and oil severance tax 67,446 - -- -- -67,446 228,370 - -- -- -228,370 Amusement tax City sales tax 15,034,244 - -15,034,244 - -Coal severance tax 130,272 - -- -- -- -130,272 Licenses and permits 2,101,210 2,101,210 Intergovernmental: 5,232,906 Federal 156,350 1,451,851 604,095 3,020,610 State 3,428,212 196,904 3,625,116 Local - -- -22.862 22,862 - -- -Charges for services 14,706,400 - -4,023,715 18,730,115 Fines and forfeits 415,455 415,455 124,473 195,077 554,496 5 - -234,941 Interest and investment earnings - -Payments in lieu of taxes 94,327 94,327 Reimbursements 966,601 966,601 - -Contributions and donations 393,809 300,000 196,703 890,512 41,784 Miscellaneous 859,633 617 902,034 105,344,550 130,277 604,095 495,077 Total revenues 1,493,635 8,111,807 116,179,441 EXPENDITURES Current: General government 18,367,809 108,052 18,475,861 47,801,255 1,411,540 49,212,795 Public safety - -- -- -8,043,992 Streets and transportation 8,042,677 - -- -- -- -1,315 Health and sanitation 4,326,045 1,063,879 5,389,924 6,779,683 - -1,781,284 8,560,967 Culture and recreation - -Social services 753,577 - -27,592 781,169 3,494,643 Capital projects 6,466,023 - -36,186,330 46,146,996 Economic development 1,488,287 604,095 1,663,788 3,756,170 Debt service: 3,960,000 3,909,000 7,869,000 Principal - -Interest & fiscal charges 225,994 - -- -- -- -3,716,048 3,942,042 99,333 99,333 Bond issuance costs Total expenditures 96,822,396 1,488,287 604,095 36,186,330 17,177,141 152,278,249

Excess (deficiency) of revenues

over expenditures

8,522,154

130,277

5.348

(35,691,253)

(9.065,334)

(36.098.808)

#### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -

### GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2017

	G	eneral	Coal Severance Tax	Community Development	НОМЕ	Convention & Civic Center Project	Other Nonmajor Governmental Funds	Total Governmental Funds
OTHER FINANCING SOURCES (USES)								
Transfers in	17	7,219,604				1,725	15,959,003	33,180,332
Transfers (out)	(29	9,255,218)	(117,096)				(5,717,067)	(35,089,381)
Issuance of debt	4	1,310,000						4,310,000
Proceeds from the sale of assets		245,003						245,003
Capital leases	2	2,870,900						2,870,900
Total other financing sources (uses)	(	1,609,711)	(117,096)			1,725	10,241,936	5,516,854
Net change in fund balances	3	3,912,443	13,181	5,348		( 35,689,528)	1,176,602	( 30,581,954)
Fund balances - beginning	49	9,015,323	30,481	1,503		81,710,209	22,607,870	153,365,386
Fund balances - ending	\$52	2,927,766 \$	43,662	\$ 6,851 \$	\$	46,020,681	23,784,472 \$	122,783,432

# CITY OF CHARLESTON, WEST VIRGINIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ ( 30,581,954)
Capital outlays are reported as an expenditure in the governmental funds but are considered an asset at the government-wide level. This is the amount of capital assets that were purchased during the fiscal year (Note III.C.).	47,383,798
Capital outlays are reported as an expenditure in the governmental funds. In the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount of depreciation expense charged during the year (Note III.C.).	
during the year (Note III.e.).	(7,435,032)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position (Note III.C.).	( 106,359)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. This is the difference in deferred taxes from the prior year (Note III.B.).	181,242
	101,212
Certain pension expenses in the statement of activities are recognized on the accrual basis of accounting in accordance with GASB 68 (Note V.).	
Public Employee Retirement System (PERS):	
Contributions made after measurement date	2,238,435
Amount of pension expenses recognized at government-wide level - deferred outflows	992,899
Amount of pension expenses recognized at government-wide level - deferred inflows	1,872,950
Defined Benefit Plans (DBP):	
Amount of pension expenses recognized at government-wide level - deferred outflows	( 44,175,579)
Amount of pension expenses recognized at government-wide level - deferred inflows	(1,526,589)
Municipal Police Officer and Firefighter Retirement System (MPFRS):	
Contributions made after measurement date	367,173
Amount of pension expenses recognized at government-wide level - deferred outflows	( 197,423)
Amount of pension expenses recognized at government-wide level - deferred inflows	(25,410)

# CITY OF CHARLESTON, WEST VIRGINIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2017

The issuance of long term debt(e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items (Note III.G.).

Bond proceeds	(4,310,000)
Bond principle payments	3,909,000
Lease proceeds	( 2,870,900)
Lease principle payments	6,329,091
Net pension liability - PERS	(5,018,702)
Net pension liability - DBP	30,439,717
Net pension liability - MPFRS	221,321
Claims and judgements	146,556
Other post employment benefits	(7,192,519)
Bond discount	( 6,842)
Interest Payable	15,525
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
This is the change in compensated absences.	5,677
Change in net position of governmental activities	\$ ( 9,343,925)

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) - GENERAL FUND For the Fiscal Year Ended June 30, 2017

	-	Budgeted Ar		Budgeted Amounts				Adjustments	Antonal		Variance With Final Budget	
		Original		Final		Modified Accrual Basis		Budget Basis	Actual		Positive (Nagativa)	
REVENUES	-	Original	_	Fillal	_	Acciual basis		Dasis	Amounts	-	(Negative)	
Taxes:												
Property	\$	13,900,000 \$		13,900,000 \$		14,363,448	\$	(85)\$	14,363,363	\$	463,363	
Business & occupation	Ψ	45,400,000		44,543,785	,	45,996,988	Ψ	(162,899)	45,834,089	Ψ	1,290,304	
Utility		2,900,000		2,900,000		2,708,004		(102,055)	2,708,004		(191,996)	
Hotel motel		3,000,000		3,000,000		3,166,489			3,166,489		166,489	
City sales tax						15,034,244		(15,034,244)				
Alcoholic beverages		900,000		900.000		942,479			942,479		42,479	
Amusement		190,000		190,000		228,370			228,370		38,370	
Animal		10,000		10,000		6,067			6,067		(3,933)	
Gas & oil severance		100,000		100,000		67,446			67,446		(32,554)	
Licenses and permits (includes IRP fees)		2,098,500		2,098,500		2,101,210			2,101,210		2,710	
Charges for services		14,851,000		14,851,000		14,706,400			14,706,400		(144,600)	
Intergovernmental:		, ,		, ,		,,			,,		, , , , , ,	
Federal		100,000		100,000		156,350			156,350		56,350	
State						3,428,212		(3,409,013)	19,199		19,199	
Interest and investment earnings		30,000		30,000		124,473		(93,359)	31,114		1,114	
Reimbursements		1,180,000		1,311,948		966,601		( )3,33))	966,601		(345,347)	
Payments in lieu of taxes		35,000		35,000		94,327			94,327		59,327	
Contributions and donations		350,000		819,158		393,809		(5,000)	388,809		(430,349)	
Miscellaneous		381,000		412,259		859,633			859,633		447,374	
Total revenues	-	85,425,500	_	85,201,650	-	105,344,550		(18,704,600)	86,639,950	-	1,438,300	
Total To Condo	-	00,120,000	_	00,201,000	-	100,011,000		(10,701,000)	00,000,000	-	1,.00,000	
EXPENDITURES												
General government:												
Mayor's office		527,524		666,587		568,186		(8,411)	559,775		106,812	
City council		208,767		208,767		386,533			386,533		(177,766)	
City manager		3,390,212		4,673,438		3,220,600		(18,322)	3,202,278		1,471,160	
City treasurer		167,463		185,592		197,686		(16,823)	180,863		4,729	
City Collector		1,055,307		1,081,531		1,044,888		(58,879)	986,009		95,522	
City clerk		191,249		193,850		180,695			180,695		13,155	
Municipal Court		510,991		598,079		478,002		(16,823)	461,179		136,900	
City Attorney		1,107,645		1,810,217		1,823,886			1,823,886		(13,669)	
City Auditor		519,196		527,581		490,450		(16,823)	473,627		53,954	
Engineering		1,050,148		1,117,800		985,192		(16,823)	968,369		149,431	
MOECD		608,905		635,221		614,044		(8,411)	605,633		29,588	
Human Resources		775,798		800,556		759,136			759,136		41,420	
Contributions to Main Street		,		,		,			,		, -	
Program		80,000		80,000		80,000			80,000			
Position & Compensation Initiative		1,933,664		494,482							494,482	
Regional Intergovernmental		, ,		, ,							, ,	
Council		20,000		20,000		20,134			20,134		(134)	
Mail room		289,753		291,628		272,793		(25,234)	247,559		44,069	
Building commission		979,333		999,643		1,031,578		(8,411)	1,023,167		(23,524)	
Planning		622,436		643,716		587,393		(16,823)	570,570		73,146	
Elections												

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) - GENERAL FUND (CONTINUED) For the Fiscal Year Ended June 30, 2017

	Budgeted	Amounts	Actual	Adjustments		Variance With Final Budget
	Original	Final	Modified Accrual Basis	Budget Basis	Actual	Positive (Negative)
	Original	Fillal	Acciual basis	Dasis	Amounts	(Negative)
Information systems	1,391,518	1,445,377	1,325,892	(16,823)	1,309,069	136,308
Building maintenance	715,372	722,584	760,895	(25,234)	735,661	(13,077)
Regular Retiree Health Benefits	992,000	992,000		1,278,528	1,278,528	(286,528)
Internal audit	271,579	252,556	226,116		226,116	26,440
Morris Square	339,259	353,803	396,334		396,334	(42,531)
Employee health clinic	711,500	711,500	895,543		895,543	(184,043)
Public works	361,482	366,796	370,722	(8,411)	362,311	4,485
Public grounds	1,631,884	1,702,421	1,651,111	(67,291)	1,583,820	118,601
Contingency	169,261	55,740				55,740
Total general government	20,622,246	21,631,465	18,367,809	948,986	19,316,795	2,314,670
8		, , , , , , , , , , , , , , , , , , , ,				
Public safety:						
Police	20,520,993	21,374,162	24,057,650	(1,757,564)	22,300,086	(925,924)
Fire	18,920,195	19,710,077	22,136,256	(1,743,974)	20,392,282	(682,205)
Traffic engineering	1,598,548	1,619,580	1,380,710	(50,468)	1,330,242	289,338
C-K emergency services	231,685	239,277	226,639	( 8,411)	218,228	21,049
Total public safety	41,271,421	42,943,096	47,801,255	( 3,560,417)	44,240,838	(1,297,742)
Streets and transportation:	4.550.545	4.50 < 555	4.515.004	(204 200)	4 422 000	212.055
Streets and transportation	4,558,545	4,736,775	4,717,296	(294,398)	4,422,898	313,877
Equipment maintenance	3,619,813	3,677,123	3,325,381	( 126,171)	3,199,210	477,913
Total streets	0 170 250	0.412.000	0.040.677	( 420 5 (0)	7 (22 100	701 700
and transportation	8,178,358	8,413,898	8,042,677	( 420,569)	7,622,108	791,790
Health and sanitation:						
Refuse collection & recycling	4,044,413	4,169,561	4,165,795	(193,462)	3,972,333	197,228
Kanawha-Charleston health department	125,000	125,000	125,000		125,000	
CARES	48,000	48,000	35,250		35,250	12,750
Total health and sanitation	4,217,413	4,342,561	4,326,045	( 193,462)	4,132,583	209,978
Culture and recreation:						
Parks and recreation	3,024,132	3,123,293	3,240,455	( 142,993)	3,097,462	25,831
Convention and						
visitor's bureau	1,500,000	1,500,000	1,576,780		1,576,780	(76,780)
Cultural/fairs/festivals	239,000	239,000	229,860		229,860	9,140
Festival Fund for the Arts	186,067	203,788	87,000		87,000	116,788
Municipal auditorium	268,123	271,022	249,745		249,745	21,277
Charleston Area Alliance	100,000	100,000	100,000		100,000	
Library	933,226	933,226	933,226		933,226	
Appalachian Power Park	380,000	380,000	362,617		362,617	17,383
Total culture and recreation	6,630,548	6,750,329	6,779,683	( 142,993)	6,636,690	113,639
Social services:						
Spring hill cemetery	768,731	782,344	753,577	(42,057)	711,520	70,824
Human rights			133,311			
Total social services	768,731	782,344	753,577	(42,057)	711,520	70,824
Total Social Scivices	700,731	102,344	133,311	( +2,031)	111,320	70,024

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (BUDGETARY BASIS) - GENERAL FUND (CONTINUED) For the Fiscal Year Ended June 30, 2017

	Budgeted Amounts		Actual	Adjustments	A 1	Variance With Final Budget
	Original	Final	Modified Accrual Basis	Budget Basis	Actual Amounts	Positive (Negative)
	Originar	Tillui	7 Icerual Busis	Dusis	rinounts	(regative)
Economic Development:						
Wayfinding commission						
Total economic development		<del></del>	<u></u> -	<del></del> -		
Capital projects:						
General government	860,229	2,786,564	737,892		737,892	2,048,672
Public safety	2,592,045	4,185,839	3,215,511		3,215,511	970,328
Streets and transportation	1,378,512	1,448,536	1,416,972		1,416,972	31,564
Health and sanitation	1,055,538	1,180,393	849,832		849,832	330,561
Culture and recreation	124,811	568,578	186,726		186,726	381,852
Social services	76,247	133,392	59,090		59,090	74,302
Total capital projects	6,087,382	10,303,302	6,466,023		6,466,023	3,837,279
Debt service:						
Principal Principal	490.000	490,000	3,960,000		3,960,000	(3,470,000)
Interest	219,060	219,060	191,514		191,514	27,546
Bond Service Charges	1,200	1,200	133,813		133,813	(132,613)
Total debt service	710,260	710,260	4,285,327	<del></del>	4,285,327	(3,575,067)
Total debt service	710,200	710,200	7,203,321		7,203,321	(3,373,007)
Total expenditures	88,486,359	95,877,255	96,822,396	( 3,410,512)	93,411,884	2,465,371
Excess of revenues						
over (under) expenditures	( 3,060,859)	(10,675,605)	8,522,154	(15,294,088)	( 6,771,934)	3,903,671
OTHER FINANCING SOURCES (USES	)					
Transfers in	5,934,100	5,934,100	17,219,604	(7,537,122)	9,682,482	3,748,382
Transfers out	(5,969,141)	(6,521,344)	(29,255,218)	21,275,222	(7,979,996)	(1,458,652)
Capital lease proceeds	2,870,900	2,835,384	2,870,900		2,870,900	35,516
Sale of capital assets	225,000	225,000	245,003		245,003	20,003
Proceeds from sale of bonds			4,310,000		4,310,000	4,310,000
Total other			· · · · · · · · · · · · · · · · · · ·			
financing sources (uses)	3,060,859	2,473,140	(4,609,711)	13,738,100	9,128,389	6,655,249
Net change in fund balance		( 8,202,465)	3,912,443	( 1,555,988)	2,356,455	10,558,920
Fund balance-beginning		8,202,465	49,015,323	( 40,812,858)	8,202,465	
Fund balance-ending \$	<u></u> \$	\$	52,927,766 \$	( 42,368,846) \$	10,558,920	10,558,920

The notes to the financial statements are an integral part of this statement.

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (BUDGETARY BASIS) - COAL SEVERANCE TAX FUND

For the Fiscal Year Ended June 30, 2017

		Dudgeted	A manuta	Actual Modified	Variance with
	_	Budgeted A	Amounts	Accrual	Final Budget Positive
		Original	Final	Basis	(Negative)
REVENUES	_				
Taxes:					
Coal severance tax	\$	135,000 \$	135,000 \$	130,272	\$ (4,728)
Interest earnings	_	25	25	5	(20)
Total revenues	_	135,025	135,025	130,277	( 4,748)
OTHER FINANCING SOURCES (USES	<b>S</b> )				
Transfers (out)	_	( 135,025)	( 165,491)	(117,096)	48,395
Total other financing					
sources (uses)	_	( 135,025)	( 165,491)	(117,096)	48,395
Net change in fund balance			( 30,466)	13,181	43,647
Fund balance - beginning	_	<u></u> -	30,466	30,481	15
Fund balance - ending	\$_	\$	\$	43,662	\$ 43,662

### CITY OF CHARLESTON, WEST VIRGINIA PROPRIETARY FUND FINANCIAL STATEMENTS

### Major Funds

**Civic Center Fund** This Enterprise Fund accounts for the operations of the Civic Center multi-purpose meeting, convention, and entertainment facility.

**Parking System Fund** This Enterprise Fund accounts for the operations of the City parking buildings, parking lots, and metered spaces.

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF NET POSITION - PROPRIETARY FUNDS June 30, 2017

Carsh and cash equivalents \$ 57.854 \$ 3,316,530 \$ 3,374,384   Investments \$ 336,348 \$ 982,767 \$ 1,319,115   Receivables:  Accounts 274,866 \$ 103,009 \$ 377,875   Due from: Other funds \$ 1,719 \$ 484 \$ 2,203   Restricted:  TIF district taxes receivable \$ 5,232 \$ \$ 5,232   Regular account \$ \$ 1,283,590 \$ 1,283,590   Regular account \$ \$ 1,283,590 \$ 1,283,590   Revenue bond covenant accounts \$ \$ 13 \$ 13 \$ 13 \$ 13 \$ 13 \$ 13 \$ 13	ASSETS	_	Civic Center	_	Parking System	_	Totals
Cash and cash equivalents         \$ 57,854         \$ 3,316,530         \$ 3,374,384           Investments         336,348         982,767         1,319,115           Receivables:         336,348         982,767         1,319,115           Accounts         274,866         103,009         377,875           Due from:         1,719         484         2,203           Restricted:         TIF district taxes receivable         5,232          5,232           TIF district taxes receivable         5,232          1,283,590         1,283,590           Regular account          1,283,590							
Investments         336,348         982,767         1,319,115           Receivables:         3274,866         103,009         377,875           Due from:         31,719         484         2,203           Restricted:         327,875         322         -         5,232           TIF district taxes receivable         5,232         -         5,232         1,126,961         -         1,126,961           Regular account         -         1,283,590         2,283,590         1,283,590         2,283,590         1,283,590 <t< td=""><td></td><td>\$</td><td>57.854</td><td>\$</td><td>3.316.530</td><td>\$</td><td>3,374,384</td></t<>		\$	57.854	\$	3.316.530	\$	3,374,384
Receivables:         Accounts         274,866         103,009         377,875           Due from:         Other funds         1,719         484         2,203           Restricted:         TIT district taxes receivable         5,232          5,232           TIF district taxes receivable         1,126,961          1,126,961           Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets:         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Sevenue bond covenant accounts               Revenue bond covenant accounts	•	-		7	- , ,	_	
Due from:         Other funds         1,719         484         2,203           Restricted:         TIF district taxes receivable         5,232          5,232           TIF district taxes receivable         5,232          1,126,961           Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Restricted assets           Revenue bond covenant accounts              Total restricted assets              Total restricted assets              Capital assets:              Total restricted assets              Capital assets               Costruction in progress         31,672         1,921         319,593			223,213		, , , , , ,		-,,
Due from:         Other funds         1,719         484         2,203           Restricted:         TIF district taxes receivable         5,232          5,232           TIF district taxes receivable         5,232          1,126,961           Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Restricted assets           Revenue bond covenant accounts              Total restricted assets              Total restricted assets              Capital assets:              Total restricted assets              Capital assets               Costruction in progress         31,672         1,921         319,593	Accounts		274.866		103.009		377.875
Restricted:         TIF district taxes receivable         5,232          5,235           TIF district         1,126,961          1,126,961           Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Revenue bond covenant accounts              Total restricted assets               Revenue bond covenant accounts               Total restricted assets               Revenue bond covenant accounts                                -	Due from:		,,,,,,				,
TIF district taxes receivable         5,232	Other funds		1,719		484		2,203
TIF district         1,126,961          1,126,961           Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Restricted assets              Restricted assets:               Revenue bond covenant accounts               Total restricted assets               Revenue bond covenant accounts               Total restricted assets                Capital assets:	Restricted:		,				,
Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:              Restricted assets:              Revenue bond covenant accounts              Total restricted assets              Capital assets:              Nondepreciable:              Land         300,000         4,066,447         4,366,447           Construction in progress         317,672         1,921         319,593           Depreciable:           32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)	TIF district taxes receivable		5,232				5,232
Regular account          1,283,590         1,283,590           Revenue bond covenant accounts          13         13           Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:              Restricted assets:              Revenue bond covenant accounts              Total restricted assets               Total restricted assets               Capital assets:                Capital assets:                                    <	TIF district		1,126,961				1,126,961
Customer deposits         317,567          317,567           Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         ***         ***         7.963,557           Noncurrent assets:         ***              Revenue bond covenant accounts               Total restricted assets               Capital assets:         ***               Capital assets:         ***         300,000         4,066,447         4,366,447         Construction in progress         317,672         1,921         319,593         19,593	Regular account				1,283,590		1,283,590
Prepaid items         89,732         66,885         156,617           Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Restricted assets:	Revenue bond covenant accounts				13		13
Total current assets         2,210,279         5,753,278         7,963,557           Noncurrent assets:         Restricted assets:	Customer deposits		317,567				317,567
Noncurrent assets:         Restricted assets:           Revenue bond covenant accounts              Total restricted assets              Capital assets:         Nondepreciable:              Land         300,000         4,066,447         4,366,447         4,366,447         Construction in progress         317,672         1,921         319,593         1,9593         Depreciable:  <	Prepaid items	_	89,732	_	66,885	_	156,617
Restricted assets:         Revenue bond covenant accounts              Total restricted assets               Capital assets:         Nondepreciable:         Secondary 1.00 (	Total current assets	_	2,210,279	_	5,753,278	_	7,963,557
Revenue bond covenant accounts              Total restricted assets              Capital assets:         Nondepreciable:         Secondary 100 (100 (100 (100 (100 (100 (100 (100	Noncurrent assets:						
Total restricted assets              Capital assets:         Nondepreciable:         Section 1.000.000 (a).000.000 (b).000.000.000.000.000.000.000.000.000.0	Restricted assets:						
Capital assets:         Nondepreciable:       300,000       4,066,447       4,366,447         Construction in progress       317,672       1,921       319,593         Depreciable:       36,798,972       32,193,348       68,992,320         Machinery and equipment       1,363,865       1,050,698       2,414,563         Less: accumulated depreciation       (31,947,020)       (26,778,156)       (58,725,176)         Total capital assets (net of accumulated depreciation)       6,833,489       10,534,258       17,367,747         Total noncurrent assets       6,833,489       10,534,258       17,367,747         Total assets       9,043,768       16,287,536       25,331,304         DEFERRED OUTFLOWS         Loss on refunding of debt       142,242        142,242         Total deferred outflows of resources       142,242        142,242	Revenue bond covenant accounts	_		_		-	
Nondepreciable:         Land         300,000         4,066,447         4,366,447           Construction in progress         317,672         1,921         319,593           Depreciable:         Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	Total restricted assets	_		_		_	
Nondepreciable:         Land         300,000         4,066,447         4,366,447           Construction in progress         317,672         1,921         319,593           Depreciable:         Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	Capital assets:						
Land         300,000         4,066,447         4,366,447           Construction in progress         317,672         1,921         319,593           Depreciable:         Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242							
Construction in progress         317,672         1,921         319,593           Depreciable:         Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	-		300.000		4.066,447		4,366,447
Depreciable:         Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242							
Buildings & Improvements         36,798,972         32,193,348         68,992,320           Machinery and equipment         1,363,865         1,050,698         2,414,563           Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242			,		,		,
Machinery and equipment       1,363,865       1,050,698       2,414,563         Less: accumulated depreciation       (31,947,020)       (26,778,156)       (58,725,176)         Total capital assets (net of accumulated depreciation)       6,833,489       10,534,258       17,367,747         Total noncurrent assets       6,833,489       10,534,258       17,367,747         Total assets       9,043,768       16,287,536       25,331,304         DEFERRED OUTFLOWS         Loss on refunding of debt       142,242        142,242         Total deferred outflows of resources       142,242        142,242	-		36,798,972		32,193,348		68,992,320
Less: accumulated depreciation         (31,947,020)         (26,778,156)         (58,725,176)           Total capital assets (net of accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	-						
accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242			(31,947,020)	_	(26,778,156)	_	(58,725,176)
accumulated depreciation)         6,833,489         10,534,258         17,367,747           Total noncurrent assets         6,833,489         10,534,258         17,367,747           Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS           Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	Total capital assets (net of						
Total assets         9,043,768         16,287,536         25,331,304           DEFERRED OUTFLOWS         25,331,304         142,242          142,242           Total deferred outflows of resources         142,242          142,242	_	_	6,833,489	_	10,534,258	_	17,367,747
DEFERRED OUTFLOWS Loss on refunding of debt 142,242 142,242  Total deferred outflows of resources 142,242 142,242	Total noncurrent assets	_	6,833,489	_	10,534,258	_	17,367,747
Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	Total assets	_	9,043,768	_	16,287,536	_	25,331,304
Loss on refunding of debt         142,242          142,242           Total deferred outflows of resources         142,242          142,242	DEFERRED OUTFLOWS						
		_	142,242	_		_	142,242
Total assets and deferred outflows of resources 9,186,010 16,287,536 25,473,546	Total deferred outflows of resources		142,242	_			142,242
	Total assets and deferred outflows of resources		9,186,010	_	16,287,536	_	25,473,546

# CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF NET POSITION - PROPRIETARY FUNDS June $30,\,2017$

	Civic Center	Parking System	Totals
LIABILITIES	Center	<u> </u>	Totals
Current liabilities payable			
from current assets:			
Accounts payable	207,128	26,403	233,531
Insurance claims payable	16,692	6,205	22,897
Payroll payable	26,631	17,033	43,664
Other accrued expenses	1,919	14,257	16,176
Compensated absences payable	59,358	27,831	87,189
Customer deposits	6,680		6,680
Accrued revenue bond/note	0,000		0,000
interest payable	35,353		35,353
Due to:	55,555		55,555
Component unit	31,179		31,179
Other funds	12,366	8,936	21,302
Other governments		610	610
Bonds payable	490,000		490,000
1.7			
Total current liabilities payable			
from current assets	887,306	101,275	988,581
	_		
Noncurrent liabilities			
Bonds payable	3,727,004		3,727,004
Other postemployment benefits payable	1,358,353	1,242,936	2,601,289
Total noncurrent liabilities	5,085,357	1,242,936	6,328,293
	2,000,00		
Total liabilities	5,972,663	1,344,211	7,316,874
DEFERRED INFLOWS			
Total deferred inflows of resources			
•			
Total liabilities and deferred inflows of resources	5,972,663	1,344,211	7,316,874
NET POSITION			
Net investment in capital assets	2,758,727	10,534,258	13,292,985
Restricted for debt service	336,348	2,266,370	2,602,718
Restricted for customer deposits	6,680		6,680
Restricted for TIF district	1,132,193		1,132,193
Unrestricted	(1,020,601)	2,142,697	1,122,096
Total net position \$	3,213,347	14,943,325	\$ 18,156,672

### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2017

	_	Civic Center	<u> </u>	Parking System	_		Totals
Operating revenues:							
Sales and services to customers	\$	1,852,196	\$	3,344,047	\$	;	5,196,243
Rental fees		1,074,411		79,640			1,154,051
Miscellaneous	_	35,573		2,787	_		38,360
Total revenues	_	2,962,180		3,426,474	_		6,388,654
Operating expenses:							
Personal services		2,021,436		1,534,778			3,556,214
Contractual services		1,781,208		605,248			2,386,456
Materials and supplies		162,879		68,437			231,316
Depreciation	_	668,060	_	739,839	_	_	1,407,899
Total operating expenses	_	4,633,583		2,948,302	_		7,581,885
Operating income (loss)	_	(1,671,403)	_	478,172	_		(1,193,231)
Nonoperating revenues (expenses):							
Interest revenue		1,360		12,892			14,252
Investment earnings		3,489		3,935			7,424
Gain (loss) on sale of fixed assets		5,550		185			5,735
Energy rebates		15,103					15,103
TIF property taxes		293,485					293,485
Interest & fiscal charges	_	( 234,126)			_		( 234,126)
Total nonoperating revenues							
(expenses)	_	84,861	_	17,012	_		101,873
Income (loss) before operating transfers							
and contributions		(1,586,542)		495,184			(1,091,358)
Transfers in		1,639,568		336,606			1,976,174
Transfers(out)	_	(82,125)	_		_		( 82,125)
Change in net position		( 29,099)		831,790			802,691
Net position at beginning of year	_	3,242,446	_	14,111,535	_	_	17,353,981
Net position at end of year	\$_	3,213,347	\$_	14,943,325	\$	_	18,156,672

### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF CASH FLOWS- PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2017

	Civic	Parking	
	Center	System	Totals
		_	
Cash flows from operating activities:			
Cash received from customers	\$ 2,841,382 \$	3,468,485 \$	6,309,867
Cash paid for goods and services	(1,890,756)	(667,883)	(2,558,639)
Cash paid for interfund services	62,774	45,990	108,764
Cash paid to employees	( 1,712,069)	(1,221,749)	( 2,933,818)
Net cash provided (used) by operating			
activities	( 698,669)	1,624,843	926,174
Cash flows from noncapital financing activities:			
Transfers in	1,639,568	336,606	1,976,174
Transfers (out)	(82,125)		(82,125)
Energy Rebates	15,103	<u></u> _	15,103
Net cash provided by noncapital			
financing activities	1,572,546	336,606	1,909,152
Cash flows from capital and related			
financing activities:			
Purchases of capital assets	(217,750)	(361,569)	(579,319)
Acquisition and construction of	(217,730)	(301,307)	(377,317)
capital assets		(1,920)	(1,920)
Principal paid on capital debt	(465,000)	(1,520)	(465,000)
Proceeds from the sales of capital assets	5,550	185	5,735
Interest paid on capital debt	(207,956)		(207,956)
TIF district property taxes	293,485		293,485
Net cash used by capital			
and related financing activities	(591,671)	(363,304)	( 954,975)
and related infancing activities	( 391,071)	(303,304)	( 334,373)
Cash flows from investing activities:			
Interest received	4,847	16,825	21,672
Net cash provided by			
investing activities	4,847	16,825	21,672
Net increase in cash and			
cash equivalents	287,053	1,614,970	1,902,023
Cash and cash equivalents, July 1, 2016			
(including \$1,155,140 and \$1,285,773 and in restricted accounts)	1,234,110	3,967,930	5,202,040
Cash and cash equivalents, June 30, 2017 (including \$1,463,309 and \$1,391,095 and in restricted accounts)	\$ 1,521,163 \$	5,582,900 \$	7,104,063
(including \$1,405,507 and \$1,571,075 and in restricted accounts)	Ψ 1,321,103 Φ	J,J02,700 Þ	7,104,003

### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF CASH FLOWS- PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2017

	Civic Center	Parking System	Totals
Reconciliation of operating income			
to net cash provided (used) by			
operating activities:			
Operating income (loss)	\$ (1,671,403) \$	478,172 \$	(1,193,231)
Adjustments to reconcile operating			
income to net cash provided (used) by			
operating activities:			
Depreciation expense	668,060	739,839	1,407,899
Decrease (increase) in prepaid items	(37,762)	675	(37,087)
Decrease (increase) in accounts			
receivable	(40,993)	42,260	1,267
Decrease (increase) in due from other funds	60,653	46,523	107,176
Decrease (increase) in due to other funds	2,121	(533)	1,588
Decrease (increase) in insurance payable	(41,804)	(15,159)	(56,963)
Decrease (increase) in unearned revenue	1,000	( 249)	751
Increase (decrease) in customer deposits	(80,805)		(80,805)
Increase (decrease) in accounts payable	77,030	7,900	84,930
Increase (decrease) in other postemployment benefits payable	392,663	369,559	762,222
Increase (decrease) in payroll payable	(44,736)	( 36,174)	(80,910)
Increase (decrease) in other accrued expenses	( 6,649)	180	( 6,469)
Increase (decrease) in due to component unit & other entities	20,712	(2,953)	17,759
Increase (decrease) in compensated absences	3,244	(5,197)	(1,953)
Net cash provided (used) by operations	\$ (698,669) \$	1,624,843 \$	926,174

### CITY OF CHARLESTON, WEST VIRGINIA FIDUCIARY FUND FINANCIAL STATEMENTS

**Pension Trust Funds** These funds are accounted for in essentially the same manner as proprietary funds using the accrual basis of accounting and account for the activities of the Public Safety Employees Retirement System, which accumulates resources for pension benefit payments to qualified public safety employees.

**Agency Funds** These funds are accounted for using the accrual basis of accounting and are used to account for assets that the City of Charleston, West Virginia holds for others in an agency capacity.

The individual Fiduciary and Agency Fund descriptions and financial statements begin on page 133.

### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

June 30, 2017

		Pension Trust Funds	. <u>–</u>	Agency Funds
ASSETS				
Non-pooled cash	\$	2,161,487	\$_	3,705,953
Total cash		2,161,487	_	3,705,953
Investments, at fair value:				
Federal government securities		6,616,901		
Collateralized mortgage obligations		2,804,905		
Managed bond funds		4,162,352		
Managed stock funds		22,544,477	· <u> </u>	
Total investments		36,128,635	_	
Receivables:				
Interest		42,560		
Accounts receivable		32,740		160,058
Due from other funds			· <u> </u>	142,503
Total receivables		75,300	. <u> </u>	302,561
Total assets		38,365,422	_	4,008,514
DEFERRED OUTFLOWS				
Total deferred outflows of resources			. <u> </u>	
LIABILITIES				
Refunds payable and other		607,087		1,531,629
Due to: other funds				182,053
Due to: other governments		112	. <u> </u>	2,294,832
Total liabilities		607,199	_	4,008,514
<b>DEFERRED INFLOWS</b> Total deferred inflows of resources				
NEED DOCUMENTON			_	
NET POSITION				
Net position restricted	•	27.750.222	Φ.	
for pension benefits	\$	37,758,223	\$_	

<sup>(1)</sup> A schedule of funding progress for each plan is presented in the Required Supplementary Information section of this report.

### CITY OF CHARLESTON, WEST VIRGINIA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

For the Fiscal Year Ended June 30, 2017

ADDITIONS	Pension Trust Funds
Contributions:	
Employer	\$ 9,041,222
Plan members	1,149,444
Insurance premium surtax	3,409,013
Additional transfers in	2,732,934
Total contributions	16,332,613
Investment income:	
Net increase (decrease) in fair value	
of investments	3,060,278
Interest and dividends	681,171
Less: investment expense	( 159,402)
Net investment income	3,582,047
Total additions	19,914,660
DEDUCTIONS	
Benefits	14,195,303
Administrative expenses	17,722
Refunds of contributions	51,349
Total deductions	14,264,374
Change in net assets	5,650,286
Net position restricted for pension benefits:	
Beginning of year	32,107,937
End of year	\$ 37,758,223

(1) A schedule of funding progress for each plan is presented in the Required Supplementary Information section of this report.

For the Fiscal Year Ended June 30, 2017

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Charleston, West Virginia (the City), conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of significant accounting policies:

### A. Reporting Entity

The City of Charleston is a municipal corporation governed by an elected mayor and a twenty-six member council. The accompanying financial statements present the government and its component units as required by accounting principles generally accepted in the United States of America (GAAP).

The services provided by the government and accounted for within these financial statements include law enforcement for the City, health and sanitation services, cultural and recreational programs, and other governmental services.

The accompanying financial statements present the government and its component units as required by GAAP. In determining whether to include a governmental department, agency, commission or organization as a component unit, the government must evaluate each entity as to whether they are legally separate and financially accountable based on the criteria set forth by the Governmental Accounting Standards Board (GASB). Legal separateness is evaluated on the basis of: (1) its corporate name, (2) the right to sue and be sued and, (3) the right to buy, sell or lease and mortgage property. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose will on that organization or (2) there is potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. Other factors to consider in this evaluation are whether an entity is fiscally dependent on the City of Charleston and there is a financial benefit or burden relationship present regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board. In addition, an organization should be evaluated if it is closely related to or financially integrated with the primary government.

### Blended Component Unit

The entity below is legally separate from the City and meets GAAP criteria for a component unit. This entity is blended with the primary government because it provides services entirely or almost entirely to the City or otherwise exclusively, or almost exclusively, benefits the City even though it does not provide services directly to it.

The City of Charleston Building Commission (the Commission) serves the City of Charleston, West Virginia, and is governed by a board comprised of five members appointed by the City Council for a term of five years each. The Building Commission acquires property and debt on behalf of the City with the approval of the government's council and the legal liability for the general obligation portion of the Commission's debt remains with the government. The Commission does not issue separate financial statements.

### Discretely Presented Component Units

The three entities described as follows are legally separate from the City and meet GAAP criteria for a discretely presented component unit of the government. The government either appoints the board or members of the government serve on the board of all three entities and a financial benefit/burden relationship exists or the component unit is fiscally dependent upon the government.

The City of Charleston Sanitary Board serves all the citizens of the City of Charleston and is governed by a three member board comprised of the Mayor and two members appointed by council. The Board is fiscally dependent upon the City since the government's council must approve rates for user charges and authorize bond issuances.

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

The City of Charleston Urban Renewal Authority serves the City of Charleston, West Virginia, and is governed by a board comprised of members appointed by the City Council. A financial benefit/burden relationship exists since the government is legally entitled or can otherwise access the Authority's resources. In addition, the Authority is fiscally dependent upon the government since all bond issuance authorizations must be approved by the government's elected council. The City of Charleston Urban Renewal Authority derives its income from the leasing of developed properties.

The City of Charleston Convention and Visitor's Bureau, Inc. (the Bureau) was established in 1979, as a nonprofit corporation. The Bureau is governed by a board comprised of members stipulated to be no less than fifteen but no more than nineteen which consists of three permanent members (the City of Charleston Civic Center Manager, Director of Yeager Airport, and Mayor of the City of Charleston) and the remainder of the board members are appointed by the City Council. A financial benefit/burden relationship exists between the government and the Bureau since the government is legally obligated or otherwise assumed the obligation to provide financial support to the Bureau. The primary purpose of the Bureau is to operate a convention and visitor's bureau for the Charleston, West Virginia area and to advance, stimulate, and promote exhibits, conferences and conventions. The Bureau derives most of its revenue from hotel room taxes. The City of Charleston contributes 50% of the Hotel Occupancy Taxes collected to the Bureau. If these taxes were discontinued, the Bureau's ability to continue in business would be threatened.

Complete financial statements for each of the individual component units can be obtained at the entity's administrative offices.

#### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements; however, if applicable, inter-fund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and, 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major governmental funds are combined into a single column.

For the Fiscal Year Ended June 30, 2017

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and collectible. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when earned and as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collectible within 60 days of the end of the current fiscal period. However, when an asset is recorded in governmental fund financial statements but the revenue is not available, the government reports a deferred inflow of resources until such time as the revenue becomes available. Expenditures generally are recorded when a liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims, and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, interest and special assessments are susceptible to accrual. Also, certain taxpayer-assessed revenues such as business and occupation and utility taxes are accrued as revenue at year end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Other receipts and taxes become measurable and available when cash is received by the government and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial sources of the general government, except those required or elected to be accounted for in another fund.

The Coal Severance Tax Fund, a special revenue fund, accounts for revenues and expenditures from a severance tax placed on coal that is distributed to West Virginia counties.

The Community Development Fund, a special revenue fund, accounts for federal grants received from the U.S. Department of Housing and Urban Development for the purpose of developing "viable urban communities", which are achieved by providing decent housing, a suitable living environment, and expanded economic opportunities principally for low-and moderate income people.

The HOME Fund, a special revenue fund, accounts for federal grants received from the U.S. Department of Housing and Urban Development to provide certain mortgage loans to first-time homebuyers that meet income and credit guidelines.

For the Fiscal Year Ended June 30, 2017

The Convention and Civic Center Expansion/Renovation Project Fund, a capital project fund, accounts for capital improvements associated with the Charleston Convention and Civic Center Project to be financed with City sales and use tax revenue.

The government reports the following major proprietary funds:

The Civic Center is a large multi-purpose meeting, convention and entertainment facility. The Civic Center/Auditorium Board was created in 1953, to supervise, operate, and maintain the Civic Center and the Municipal Auditorium. The Board is appointed by the Mayor with approval of City Council. This fund accounts for the receipts and expenses of the operations of these facilities.

The Parking System Fund consists of parking buildings, parking lots, and metered spaces. The City has delegated a special committee of the Council, designated as the Parking Facilities Committee composed of the Mayor and members of the finance committee of council, to promulgate rules and regulations governing the usage of all the parking facilities. This fund accounts for all receipts and expenses of operating the parking system.

Additionally, the government reports the following fund types:

The Pension Trust Funds account for the activities of the Public Safety Employees Retirement Systems, which accumulates resources for pension benefit payments to qualified public safety employees. These funds are accounted for in essentially the same manner as the proprietary funds, using the accrual basis of accounting.

The Agency Funds account for assets held by the City of Charleston, West Virginia for others in a custodial capacity. The two Civic Center Agency Funds account for revenues from event ticket sales, subsequently dispersed to promoters, and for revenues received for the Cooking Show, the Wedding Show and for a series of reunions the Civic Center is producing which are subsequently paid to the Civic Center once the events are over. The police agency funds account for forfeited funds and confiscated property subsequently dispersed upon court order to the appropriate party. Agency funds are accounted for using the accrual basis of accounting and do not present results of operations or have a measurement focus.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the Civic Center and Parking System (enterprise funds) and the Sanitary Board, Urban Renewal Authority, and Convention and Visitor's Bureau (discretely presented component units) are charges to customers for services. Operating expenses for the enterprise funds include the cost of services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### D. Assets, Liabilities, and Net Position or Equity

#### 1. Deposits and Investments

The City of Charleston, West Virginia's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of less than three months from the date of acquisition. For purposes of the Statement of Cash Flows, restricted assets may be considered cash equivalents based on liquidity.

For the Fiscal Year Ended June 30, 2017

In accordance with GAAP, the City reports its investments at fair value, except for non-participating investment contracts (certificates of deposit and repurchase agreements) which are reported at cost, which approximates fair value. All investment income, including changes in fair value of investments, is recognized as revenue in the operating statement. Fair value is determined by quoted market prices.

Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Managed funds related to the retirement systems not listed on an established market are reported at estimated fair value as determined by the respective fund managers based on quoted sales prices of underlying securities. Cash deposits are reported at carrying amount, which reasonably estimates fair value. The composition of investments and fair values are presented in Note III.A.

State statutes authorize the government to invest in the West Virginia Board of Treasury Investments or the West Virginia Municipal Bond Commission, which is reported at amortized cost, or to invest such funds in the following classes of securities: Obligations of the United States or any agency thereof, certificates of deposit (which mature in less than one year), general and direct obligations of the State of West Virginia; obligations of the federal national mortgage association; indebtedness secured by first lien deeds of trust for property situated within this State if the payment is substantially insured or guaranteed by the federal government; pooled mortgage trusts (subject to limitations); indebtedness of any private corporation that is properly graded in the top three ratings, at the time of acquisition; interest earning deposits which are fully insured or collateralized; and mutual funds registered with S.E.C. which have fund assets over three hundred million dollars.

State statute limitations concerning the aforementioned investments include the following: at no time can investment portfolios consist of more than seventy-five percent of the indebtedness of any private corporation nor can the portfolio have more than nine percent invested in securities issued by a single private corporation or association; and at no time can more than sixty percent of the portfolio be invested in equity mutual funds.

As for the investments of the City's two Municipal Pension Trust Funds (Pension Funds), those investments are governed as to type by West Virginia Code §8-22-22. Pension funds are permitted to invest in all of the above mentioned types of investments with the exceptions of: (1) Direct and general obligations of the State and (2) Pooled mortgage trusts. Additionally, pension funds are permitted to invest funds in the following categories of investments: (1) Repurchase agreements and (2) Common stock, securities convertible into common stocks, or warrants and rights to purchase such securities. Pension funds have different rules concerning the purchase of marketable debt securities.

The following restrictions apply only to pension portfolios and are separate and distinct from the limitations mentioned above: (1) fixed income securities which are issued by one issuer (with the exception of the United States government) are not to exceed five percent of the total pension fund assets; and (2) at no time can the equity portion of the portfolio exceed seventy-five percent of the total portfolio.

### 2. Receivables and Payables

*Inter-fund Transactions* 

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "inter-fund receivables or payables" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balance outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

For the Fiscal Year Ended June 30, 2017

#### Trade Receivables

All trade receivables are shown at their net realizable value, which includes reductions for estimated portions that are expected to be uncollectible.

### Property Tax Receivable

The property tax receivable is equal to 75 percent of the property taxes outstanding at June 30, 2017.

All current taxes assessed on real and personal property have a levy date of the 3rd Tuesday in April of each year. The due date for the taxes is September 1st for the first half and March 1st for the second half of the year. The lien date in which the county sheriff has a legal right to collect is between October 14th and November 23rd of each year. Taxes paid on or before the date when they are payable, including both first and second installments, are subject to a discount of two and one-half percent. If the taxes are not paid on or before the date in which they become delinquent, including both first and second installments, interest at the rate of nine percent per annum is added from the date they become delinquent until the date they are paid. The City receives from the County its portion of property taxes for current and excess levies each month for the preceding month collections.

All municipalities within the State are authorized to levy taxes not in excess of the following maximum levies per \$100 of assessed valuation: On Class I property, twelve and five-tenths cents (12.5 cents); On Class II property, twenty-five cents (25 cents); On Class IV property, fifty cents (50 cents). In addition, municipalities may provide for an election to lay an excess levy; the rates not to exceed the statutory limitations, provided at least sixty percent of the voters cast ballots in favor of the excess levy.

The rates levied by the City per \$100 of assessed valuation for each class of property for the fiscal year ended June 30, 2017, were as follows:

Class of Property	Assessed Valuation for Tax Purposes	Current Expense	Excess Levy	Tax Increment Financing
Class I	\$ -	9.26 cents	5.03 cents	9.26 cents
Class II	\$ 1,300,120,636	18.52 cents	10.06 cents	18.52 cents
Class IV	\$ 1,931,749,193	37.04 cents	20.12 cents	37.04 cents

The City of Charleston, West Virginia held a special election on March 7, 2015. The City was authorized to lay an excess levy to provide approximately \$5,157,688 annually for four fiscal years which began fiscal year ended June 30, 2016, through June 30, 2019, for the purpose of subsidizing the payment of current governmental expenses.

### 3. Restricted Assets

Certain assets of the Civic Center and Parking System enterprise fund revenue bonds as well as certain proceeds set aside for their repayment are classified as restricted assets because their use is limited by applicable bond covenants. Certain assets of the Solid Waste Fund, a special revenue fund, are restricted for solid waste landfill closure expenditures. The "regular" account is used to segregate resources accumulated for debt service payments over the next twelve months and amounts collected from the Tax Incremental Financing District for the Civic Center and Convention Renovation Project. The "restricted cash" account is used to report resources set aside to pay for potential solid waste capital expenditures. The "reserve for bond retirement" account is used to segregate resources accumulated for debt service payments. The "customer deposit" account is used to report the segregation of returnable cash deposits from customers of the utility upon initial receipt of the service.

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

### 4. Capital Assets and Depreciation

Capital assets, including property, plant, and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of \$5,000 or more and estimated to have a useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed. Interest incurred during the construction phase of proprietary fund capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds during the same period.

Capital assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	25 - 40
Structures and improvements	40
Infrastructure	40 - 50
Machinery and equipment	5 - 10
Vehicles	3 - 5
Furniture	5

### **5.** Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. Vacation is accrued on a calendar monthly basis and earned as the employee provides services throughout the year. Employees are allowed accumulate 240 hours at any given time. Uniformed policemen are entitled to carryover 240 hours and firemen cannot carryover any vacation. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government.

For the Fiscal Year Ended June 30, 2017

### 6. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Gain or loss upon refunding of debt is reported as deferred inflows or deferred outflows and amortized over the term of the related debt. Bond issuance costs, except prepaid insurance, are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 7. Fund Balances

In the governmental fund financial statements, fund balance is reported in the following classifications:

Non-spendable fund balance 
Inventories, prepaid amounts, and endowment corpus represent fund balance

amounts that are not in spendable form. The government has \$1,882,422 in non-

spendable fund balance at fiscal yearend.

Restricted The restricted category is the portion of fund balance that is externally imposed by

creditors, grantors, contributors or laws or regulations. It also is imposed by law through constitutional provisions or enabling legislation. The government has

\$58,346,228 of restricted fund balance at fiscal yearend.

Committed The committed category is the portion of fund balance which use is constrained by

limitations that have been approved by an order (the highest level of formal action) of the City Council, and that remain binding unless removed in the same manner. By City code all corporate power of the City is vested in and exercised by City Council or under its authority. The approval does not automatically lapse at the end of the fiscal year. The government has \$35,114,005 of committed fund balance at

fiscal yearend.

Assigned The assigned category is the portion of fund balance that has been designated by an

authorized official such as a member of council, mayor, city manager, finance director or other department head to place constraints on amounts to reflect the government's intent to be used for specific purposes, but are neither restricted nor committed. This authority is allowed by City Code of Ordinances. The government

has \$4,733,963 of assigned fund balance at fiscal yearend.

Unassigned The unassigned category is the portion of fund balance that has not been reported in any other classification. Only the general fund can report a positive amount of

any other classification. Only the general fund can report a positive amount of unassigned fund balance. However, any governmental fund in a deficit position could report a negative amount of unassigned fund balance. The government has

\$22,706,812 of unassigned fund balance at fiscal yearend.

For the Fiscal Year Ended June 30, 2017

The City Council is the government's highest level of decision-making authority. City of Charleston, WV Code of Ordinances provides that all the corporate power of the City shall be vested in and exercised by City Council or under its authority. The Council would take formal action by resolution approved by majority vote to establish, modify or rescind a fund balance commitment. The government has adopted a revenue spending policy that provides guidance for programs with multiple revenue sources. For purposes of fund balance classification, expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance. The government has the authority to deviate from this policy if it is in the best interest of the Municipality.

The government does not have a formal minimum fund balance policy except for reference to anticipated fund balance or deficit in the annual budget as described in City Code VI. Division 2 Sec. 2-406 and setting aside stabilization amounts as provided in Resolution No. 875-01 on November 1, 2005.

### 8. Stabilization Arrangements

The government has created a stabilization arrangement in accordance with West Virginia Code §7-21-3. The government may appropriate a sum to the arrangement from any surplus in the general fund at the end of each fiscal year or from other money available. The amount of money committed to the arrangement may not exceed thirty percent of the government's most recent general fund budget. The money may be used for the purpose covering a general fund shortfall or other purpose the municipality considers appropriate. The stabilization balance at fiscal year-end was \$4,155,690.

### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary Information

The government is required to legally adopt an annual budget for its General Fund and Coal Severance Tax Fund, a major special revenue fund. However, there is no such requirement for the Community Development Block Grant and HOME funds, major special revenue funds. Annual budgets are adopted on a basis consistent with GAAP for the General Fund and the Coal Severance Tax Fund, except as noted. All annual appropriations lapse at fiscal yearend.

The governing body of the City is required to hold a meeting or meetings between the seventh and twenty-eighth days of March to ascertain the financial condition of the City and to prepare the levy estimate (budget) for the fiscal year commencing July 1. The budget is then forthwith submitted to the State Auditor for approval. The governing body then reconvenes on the third Tuesday in April to hear objections from the public and formally lay the levy.

For the Fiscal Year Ended June 30, 2017

The appropriated budget is prepared by fund, function, and department. The legal level of budgetary control is the department. Transfers of appropriations between departments and revenue related revisions to the budget require approval from the governing council and then submission to the State Auditor for approval. Revisions become effective when approved by the State Auditor and budgeted amounts in the financial statements reflect only such approved amounts. The governing body made the following material supplementary budgetary appropriations throughout the year:

#### **GENERAL FUND**

Amount	Description
\$1,009,219	General Government Expenditure Increase
1,671,675	Public Safety Expenditure Increase
235,540	Streets and Transportation Increase
125,148	Health and Sanitation Increase
119,781	Culture and Recreation Increase
13,613	Social Services Increase
4,215,920	Capital Projects Expenditure Increase

Encumbrance accounting is employed as an extension of the formal budgetary process. Encumbrances (e.g. purchase orders, contracts) are reported as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

The government's budget basis differs from GAAP in the general fund due to: (1) implementation of GASB 54 for GAAP purposes, (2) the allocation of amounts received from the State of West Virginia for pension allocation (see note III.J.) (3) Cost allocation of the pay as you go portion related to other post- employment benefits (4) separate reporting of capital outlay for budgetary purposes and (5) the reflection of business and occupation taxes on the cash basis for budgetary purposes.

Of these differences, only GASB 54 implementation and the method of recording business and occupation taxes have an effect on the fund balance per GAAP basis and budgetary basis as follows:

		Net Change	Fund		
	ir	Fund Balance	Balance		
Budgetary Basis	\$	3,912,444	\$ 10,558,921		
Basis of Accounting Difference GAAP Basis	\$	(1,555,988) 2,356,456	\$ 42,368,846 52,927,767		

Intergovernmental revenues - state and public safety expenditures both decreased by \$3,409,013, per budget basis for the pension allocation from the State of West Virginia.

The remaining differences in the functional categories per budget and GAAP are attributed to the method in which capital outlay and the pay as you go portion of other post-employment benefits are allocated in the budget.

For the Fiscal Year Ended June 30, 2017

#### **B.** Encumbrances

Encumbrances are amounts needed to pay any commitments related to purchase orders and contracts that remain unperformed at year-end. Encumbrances are listed below for the General Fund, a major fund. There were no other major or non-major funds with encumbrances at June 30, 2017.

Encumbrance Description		General Fund
	-	
Professional Services	\$	1,358,109
Court Costs & Damages		41,977
Contributions To Other Entities		93,800
Materials & Supplies		4,066
Comprehensive Plan		494,482
Police fine supported training		9,936
Capital Outlays		2,233,665
	\$	4,236,035

### III. DETAILED NOTES ON ALL FUNDS

### A. Deposits and Investments

Cash & Cash Equivalents and Investments

Cash and Cash Equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date.

Investments are recorded at fair value in accordance with GASB Statement No. 72, Fair Value Measurement and Application. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

At year end, the government had the following investments:

			Credit Ri	sk Rating
			Standard	Moody's
			& Poor's	Investment
Primary Government	_	Fair Value	and Fitch	Services
West Virginia Municipal Bond Commission, at amortized cost	\$	1,496,224	Not Rated	Not Rated
WVBTI Short Term Bond Pool		2,826,467	Not Rated	Not Rated
	-	4,322,691		
US Treasury N/B 1.25%	-	99,598	AA+	Not Rated
US Treasury N/B 2%		100,047	AA+	Not Rated
Total Rated Securities	_	199,645		
Common Stock		203,763	Not Rated	Not Rated
Mutual Fund		1,241,725	Not Rated	Not Rated
Certificates of Deposit		351,633	Not Rated	Not Rated
Total Unrated Securities	-	1,797,121	Not Rated	Not Rated
Total Primary Government	\$	6,319,457		

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

			Credit Ri	sk Rating
			Standard	Moody's
			& Poor's	Investment
Policemen's Pension and Relief		Fair Value	and Fitch	Services
U.S Government Securities - Federal Home Ln MTG Corp MTN	\$	495,080	AA+	Aaa
U.S. Government Securities - Fed Home Ln Mtg Corp Mtn		498,385	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		100,100	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		489,280	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		485,950	AA+	Aaa
U.S. Government Securities - Federal Home Loan Banks		193,604	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		499,100	AA+	Aaa
U.S. Government Securities - Federal Home Loan Banks		496,520	AA+	Aaa
U.S. Government Securities - Fed Home Ln Mtg Corp Mtn		496,300	AA+	Aaa
Corporate Bonds -Mattel Inc		99,962	BBB	Baa2
Corporate Bonds - Coca Cola		99,606	AA-	Aa3
Corporate Bonds -Ebay Inc		100,401	BBB+	Baa1
Corporate Bonds -Ryder Sys MTN BE		100,910	BBB+	Baa1
Corporate Bonds -JP Morgan Chase & Co		100,320	A-	A3
Corporate Bonds -Ally Finl Inc SR GLBL NT		102,750	BB+	NA
Corporate Bonds -General Elec Cap Corp MTN		100,196	AA-	A1
Corporate Bonds - Johnson & Johnson		99,015	AAA	Aaa
Corporate Bonds - Verizon Communications Inc		101,324	BBB+	Baa1
Corporate Bonds - Goldman Sachs Group Inc		98,655	BBB+	A3
Corporate Bonds - HSBC USA Inc		95,880	A	NA
Corporate Bonds - Toronto Dominion Bank		99,546	AA-	Aa2
Corporate Bonds - Ebay Inc		99,120	BBB+	Baa1
Corporate Bonds - Amazon Com Inc		100,801	AA-	Baa1
Corporate Bonds - Johnson & Johnson		98,988	AAA	Aaa
Corporate Bonds - Goldman Sachs Group Inc		97,808	BBB+	A3
Corporate Bonds - Express Scripts HLDG Co		99,313	BBB+	Baa2
Corporate Bonds - Kellog Co		98,321	BBB	Baa2
Corporate Bonds - Credit Suisse London MTN		99,070	Not rated	A1
Corporate Bonds - 3M MTN		94,773	AA-	A1
Corporate Bonds - Bank of America Corp MTN		94,203	BBB+	Baa1
Total Rated Securities		5,835,281		
Exchange Traded Products		8,222,825		
Common Stock		3,540,665		
Certificates of Deposit		1,204,174		
Total Unrated Securities	_			
	Φ.	12,967,664		
Total Policemen's Pension and Relief	\$	18,802,945		

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

Credit Risk Rating

			Credit Kis	K Rating
			Standard	Moody's
			& Poor's	Investment
	Fa	ir Value	and Fitch	Services
Firemen's Pension and Relief				
U.S Government Securities - Federal Natl Mtg Assn	\$	95,928	AA-	Not rated
U.S Government Securities - Federal Home Ln MTG Corp MTN		495,080	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		100,100	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		485,950	AA+	Aaa
U.S Government Securities - Federal Home Loan Banks		193,604	AA+	Aaa
U.S. Government Securities - Federal Farm Cr Bks Cons		499,100	AA+	Aaa
U.S Government Securities - Federal Home Loan Banks		496,520	AA+	Aaa
U.S Government Securities - Federal Home Ln MTG Corp MTN		496,300	AA+	Aaa
Corporate Bonds -Allergen Inc		99,768	BBB+	Baa3
Corporate Bonds -Pepsico Inc		100,970	A+	A1
Corporate Bonds -AT & T Inc		100,593	BBB+	Baa1
Corporate Bonds - Coca Cola		99,606	AA-	Aa3
Corporate Bonds -Ebay Inc		100,401	BBB+	Baa1
Corporate Bonds - JP Morgan Chase		100,320	A-	A3
Corporate Bonds -Ally Finl Inc		102,750	BB+	Not rated
Corporate Bonds - General Electric Capital Corp		100,196	AA-	A1
Corporate Bonds - Johnson & Johnson		99,015	AAA	Aaa
Corporate Bonds - Verizon Communications		101,324	BBB+	Baa1
Corporate Bonds - Goldman Sachs Group Inc		98,655	BBB+	A3
Corporate Bonds - HSBC USA Inc		95,880	A	Not rated
Corporate Bonds - Ebay		99,120	BBB+	Baa1
Corporate Bonds - Amazon Com Inc		100,801	AA-	Baa1
Corporate Bonds - Johnson & Johnson		98,988	AAA	Aaa
Corporate Bonds - Goldman Sachs Group Inc		97,808	BBB+	A3
Corporate Bonds -Express Scripts		99,313	BBB+	Baa2
Corporate Bonds - Kellog Co		98,321	BBB	Baa2
Corporate Bonds - 3M Co MTN		94,773	AA-	A1
Corporate Bonds - Bank of America Corp		94,203	BBB+	Baa1
Corporate Bonds - JP Morgan Chase & Co		98,585	A-	A3
Total Rated Securities		4,943,972		
Exchange Traded Products		7,535,768		
Common Stock		3,245,219		
Certificates of Deposits		1,600,731		
Total Unrated Securities		12,381,718		
Total Firemen's Pension and Relief	\$	17,325,690		

For the Fiscal Year Ended June 30, 2017

The City's investment in the West Virginia Board of Treasury Investments includes funds held at the West Virginia Municipal Bond Commission (Commission) for the Parking System and Civic Center revenue bond issuances. The West Virginia Legislature created this Commission to act as the fiscal agent/trustee for the bond issuances of the State and its political subdivisions. The oversight of the Commission is the State Treasurer's Office, the State Auditor's Office, and other financial professionals not associated with government. Since 1932, the Legislature has made a blanket appropriation annually to cover possible deficiencies that could arise in State and general obligation sinking fund accounts. Standard & Poor has recognized this annual Legislative appropriation and the Commission's management as a Credit Enhancement Program, and has awarded all West Virginia general obligations administered by the Commission a minimum rating of AA-. The City's fair value position in the pool is the same as the value of the pool shares.

The City has invested in The West Virginia Short Term Bond Pool which was created to invest restricted moneys of the State which have a longer term investment horizon. The goal of the Pool is to earn an incremental return over the West Virginia Money Market Pool with an objective of Asset growth rather than current income. The Pool is structured as a mutual fund and is limited to monthly withdrawals and deposits by Participants. The risk factor on this Pool is higher than the West Virginia Money Market Pool.

Net investment income and realized gains and losses are declared as dividends on the last day of the month and distributed to the Participants in the Pool on the first day of the following month. Gains and losses (realized and unrealized) are reflected in the net asset value calculated each month. The City's equity in the West Virginia Short Term Bond Pool at June 30, 2017 was \$2,826,467.

#### Credit Risk

It's the government's policy to limit its investments as stated in the West Virginia Code §8-13-22a and c and §8-22-22 and §8-22-22a. The specific investments allowed for municipal and pension investments are fully described with all applicable limitations in Note I.D.1. The government does not have a policy for credit risk in addition to governing statutes. As of June 30, 2017, the government's investments were rated using Standard & Poor's and Fitch and Moody's Investment Services.

#### Interest Rate Risk

The City of Charleston has adopted the provisions of West Virginia Code §8-13-22a and c and §8-22-22 and §8-22-22a (for policemen and firemen's pension plans) as its investment policy, the specific provisions of which are more fully described in Note I.D.1. The government does not have a policy for interest rate risk in addition to the governing West Virginia statutes.

As of June 30, 2017 the City's investments had the following maturities.

						More than 10 Years			
Security Type		Fair Value	_	1 Year				1-5	
Primary Government:									
West Virginia Municipal Bond Commission,									
at amortized cost	\$	1,496,224	\$	1,496,224	\$	-	\$	- \$	-
WVBTI Short Term Bond Pool		2,826,467		2,826,467		-		-	-
US Treasury N/B 1.25%		99,598		-		99,598		-	-
US Treasury N/B 2%		100,047		-		100,047		-	-
Common Stock		203,763		203,763		-		-	-
Mutual Funds		1,241,725		1,241,725		-		-	-
Certificates of Deposit		351,633		351,633		-		-	-
	\$	6,319,457	\$	6,119,812	\$	199,645	\$	- \$	-

For the Fiscal Year Ended June 30, 2017

Security Type		Fair Value		Less than 1 Year	1-5	6-10	More than 10 Years
	-	1 411 / 4140	-		 		10 10415
Policemen's Pension and Relief:							
Federal Home Ln MTG Corp MTN	\$	495,080	\$	-	\$ 495,080	\$ -	\$ -
Fed Home Ln Mtg Corp Mtn		498,385		-	498,385	-	-
Federal Farm Cr Bks Cons		100,100		-	100,100	-	-
Federal Farm Cr Bks Cons		489,280		-	-	489,280	-
Federal Farm Cr Bks Cons		485,950		-	-	485,950	-
Federal Home Loan Banks		193,604		-	-	193,604	-
Federal Farm Cr Bks Cons		499,100		-	-	499,100	-
Federal Home Loan Banks		496,520		-	-	496,520	-
Fed Home Ln Mtg Corp Mtn		496,300		-	-	496,300	-
Corporate Bonds -Mattel Inc		99,962		-	99,962	-	-
Corporate Bonds - Coca Cola		99,606		-	99,606	-	-
Corporate Bonds -Ebay Inc		100,401		-	100,401	-	-
Corporate Bonds -Ryder Sys MTN BE		100,910		-	100,910	-	-
Corporate Bonds -JP Morgan Chase & Co		100,320		-	100,320	-	-
Corporate Bonds -Ally Finl Inc SR GLBL NT		102,750		-	102,750	-	-
Corporate Bonds -General Elec Cap Corp MTN		100,196		-	100,196	-	-
Corporate Bonds - Johnson & Johnson		99,015		-	99,015	-	-
Corporate Bonds - Verizon Communications Inc		101,324		-	101,324	-	-
Corporate Bonds - Goldman Sachs Group Inc		98,655		-	98,655	-	-
Corporate Bonds - HSBC USA Inc		95,880		-	95,880	-	-
Corporate Bonds - Toronto Dominion Bank		99,546		-	99,546	-	-
Corporate Bonds - Ebay Inc		99,120		-	99,120	-	-
Corporate Bonds - Amazon Com Inc		100,801		-	100,801	-	-
Corporate Bonds - Johnson & Johnson		98,988		-	98,988	-	-
Corporate Bonds - Goldman Sachs Group Inc		97,808		-	97,808	-	-
Corporate Bonds - Express Scripts HLDG Co		99,313		-	-	99,313	-
Corporate Bonds - Kellog Co		98,321		-	-	98,321	-
Corporate Bonds - Credit Suisse London MTN		99,070		-	-	99,070	-
Corporate Bonds - 3M MTN		94,773		-	-	94,773	-
Corporate Bonds - Bank of America Corp MTN		94,203		-	-	-	94,203
Exchange Traded Products		8,222,825		8,222,825	-	-	-
Common Stock		3,540,665		3,540,665	-	-	-
Certificates of Deposit		1,204,174		1,204,174	-	-	-
•	\$	18,802,945	\$ _	12,967,664	\$ 2,688,847	\$ 3,052,231	\$ 94,203

For the Fiscal Year Ended June 30, 2017

Security Type	Security Type Fair Value		 Less than 1 Year	_	_	6-10	_	More than 10 Years	
Firemen's Pension & Relief:									
Federal Natl Mtg Assn	\$	95,928	\$ -	\$	95,928	\$	-	\$	-
Federal Home Ln MTG Corp MTN		495,080	-		495,080		-		-
Federal Farm Cr Bks Cons		100,100	-		100,100		-		-
Federal Farm Cr Bks Cons		485,950	-		-		485,950		-
Federal Home Loan Banks		193,604	-		-		193,604		-
Federal Farm Cr Bks Cons		499,100	-		-		499,100		-
Federal Home Loan Banks		496,520	-		-		496,520		-
Federal Home Ln MTG Corp MTN		496,300	-		-		496,300		-
Corporate Bonds -Allergen Inc		99,768	99,768		-		-		-
Corporate Bonds -Pepsico Inc		100,970	-		100,970		-		-
Corporate Bonds -AT & T Inc		100,593	-		100,593		_		-
Corporate Bonds - Coca Cola		99,606	-		99,606		-		-
Corporate Bonds -Ebay Inc		100,401	-		100,401		-		-
Corporate Bonds - JP Morgan Chase		100,320	-		100,320		-		-
Corporate Bonds -Ally Finl Inc		102,750	-		102,750		_		-
Corporate Bonds - General Electric Capital Corp		100,196	-		100,196		_		_
Corporate Bonds - Johnson & Johnson		99,015	-		99,015		_		_
Corporate Bonds - Verizon Communications		101,324	-		101,324		_		_
Corporate Bonds - Goldman Sachs Group Inc		98,655	-		98,655		_		_
Corporate Bonds - HSBC USA Inc		95,880	-		95,880		_		_
Corporate Bonds - Ebay		99,120	-		99,120		_		_
Corporate Bonds - Amazon Com Inc		100,801	-		100,801		_		_
Corporate Bonds - Johnson & Johnson		98,988	-		98,988		_		_
Corporate Bonds - Goldman Sachs Group Inc		97,808	-		97,808		_		_
Corporate Bonds -Express Scripts		99,313	-		-		99,313		_
Corporate Bonds - Kellog Co		98,321	-		-		98,321		_
Corporate Bonds - 3M Co MTN		94,773	-		-		94,773		_
Corporate Bonds - Bank of America Corp		94,203	-		-		, -		94,203
Corporate Bonds - JP Morgan Chase & Co		98,585	-		-		_		98,585
Exchange Traded Products		7,535,768	7,535,768		-		_		-
Common Stock		3,245,219	3,245,219		-		_		_
Certificates of Deposit		1,600,731	1,600,731		-		-		_
Totals	\$ =	17,325,690	\$ 12,481,486	\$	2,187,535	\$	2,463,881	\$	192,788
Totals for interest rate risk	\$_	42,448,092	\$ 31,568,962	\$	5,076,027	\$	5,516,112	\$	286,991

### Concentration of Credit Risk

The government has adopted the provisions contained in West Virginia Code §8-13-22a and c and §8-22-22 and §8-22-22a as its investment policy which does not allow for an investment in any one issuer that is in excess of nine percent of the government's total investment or ten percent of the pension fund total investment. Other limitations on investments are more fully described in Note I.D.I. The government does not have a policy for concentration of credit risk in addition to governing West Virginia statutes.

For the Fiscal Year Ended June 30, 2017

Any investment in one issuer of five percent or greater must be disclosed in accordance with GAAP. The Policemen's Pension Fund had five mutual fund investments in Ishares Russell Midcap Value ETF, Ishares Russell Midcap Growth, Ishares Core S&P Mid-Cap ETF, Ishares Russell 2000 Value ETF, and SPDR S&P 500 ETF Trust Unit Ser 1 S&P that had seven percent, six percent, six percent, five percent, and five percent respectively; the Firemen's Pension Fund had five mutual fund investments in Ishares Russel Midcap Value ETF, Ishares Russel Midcap Growth, Ishares Core S&P Mid-Cap ETF, Ishares Russell 2000 Value ETF, and SPDR S&P 500 ETF Trust Unit Ser 1 S&P that were seven percent, six percent, six percent, five percent and five percent respectively, of the total portfolio; and Spring Hill Cemetery had four mutual fund investments in Vanguard Growth Index Fund, Baird Financial Group, Credit Suisse Fl Rt Credit, and Federated Institutional High Yield Bond that were seven percent, thirteen percent, six percent, and seven percent, respectively, of the total portfolio at June 30, 2017.

#### Custodial Credit Risk

The City of Charleston's deposits with financial institutions are fully insured or collateralized by securities held in the government's name at June 30, 2017.

### Fair Value of Investments

The City of Charleston measures and records its investments using fair value measurement guidelines established by GAAP. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Quoted prices for identical investments in active markets;

Level 2: Observable inputs other than quoted market prices; and,

Level 3: Unobservable inputs.

At June 30, 2017, the Entity had the following recurring fair value measurements.

			Fair Value Measurements Using				
			Quoted Price in Active Markets for Identical Assets		Significant Other Observable Inputs	Significant Unobservable Inputs	
Investments by fair value level - Police Pension	_	Total	Level 1		Level 2	Level 3	
Exchange Traded Products (ETPs) Common Stock Corporate Bonds US Treasury	\$	8,222,825 3,540,665 2,080,962 3,754,319	\$ 8,222,825 3,540,665 2,080,962 3,754,319	\$	- - - -	\$ - - - -	
Total	\$	17,598,771	\$ 17,598,771	\$		\$	

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

			Fair Value Measurements Using				
			Quoted Price in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs		
Investments by fair value level - Fire Pension	_	Total	Level 1	Level 2	Level 3		
Exchange Traded Products (ETPs) Common Stock Corporate Bonds	\$	7,535,768 3,245,219 2,081,390	\$ 7,535,768 \$ 3,245,219 2,081,390	-	\$ - - -		
US Treasury	_	2,862,582	2,862,582				
Total	\$	15,724,959	\$ 15,724,959 \$	_	\$		

### **B.** Receivables

		General		Coal Severance		Community Development	НОМЕ
Receivables:	_		-		-		
Accounts	\$	8,544,721	\$	-	\$	- \$	-
Accrued interest		3,401		-		-	-
Taxes		12,351,410		43,640		-	-
Loans		-		-		2,789,344	3,093,001
Grants	_		_		_	118,873	30,017
Gross receivables		20,899,532		43,640		2,908,217	3,123,018
Less: allowance							
for uncollectible	_	(81,131)	_		_	(697,336)	
Net total							
receivables	\$_	20,818,401	\$	43,640	\$	2,210,881 \$	3,123,018
		Civic		Parking		Nonmajor Funds	
	_	Center	-	System	-	and Fiduciary Funds	Total
Receivables:		• • • • • • • • • • • • • • • • • • • •	Φ.	127.000	Φ.	544.020	0.504.550
Accounts	\$	280,098	\$	125,009	\$	644,830 \$	9,594,658
Accrued interest		-		-		46,824	50,225
Taxes		-		-		-	12,395,050
Loans							6 7116 7117
		-		-		324,357	6,206,702
Grants	_	-	_	-	_	1,548,648	1,697,538
Gross receivables	_	280,098	-	125,009	-	· · · · · · · · · · · · · · · · · · ·	
Gross receivables Less: allowance	_	280,098	_		-	1,548,648 2,564,659	1,697,538 29,944,173
Gross receivables Less: allowance for uncollectible	-	280,098	-	125,009 (22,000)	-	1,548,648	1,697,538
Gross receivables Less: allowance	<u>-</u> \$	280,098	- \$		- - \$	1,548,648 2,564,659	1,697,538 29,944,173

For the Fiscal Year Ended June 30, 2017

Governmental funds report unavailable revenue as deferred inflow of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds report advance payments in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows and unearned revenue reported in the governmental funds were as follows:

	Def	ferred Inflow	Unearned	
Property Taxes	\$	703,613	\$	-
Prepaid License Fees, Advance Office Rental,				
and Prepaid Cemetery Burial Fees (general fund)		-		101,390
Grant draw downs prior to meeting all eligibility requirements		-		5,389,366
Total	\$	703,613	\$	5,490,756

### C. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2017, was as follows:

	Primary Government								
	_	Beginning						Ending	
	_	Balance		Increases		Decreases		Balance	
Governmental activities:			_		_				
Capital assets, not being depreciated:									
Land	\$	9,022,842	\$	158,850	\$	-	\$	9,181,692	
Construction in progress	_	20,452,872	_	42,355,971	_	(4,746,124)		58,062,719	
Total capital assets not being	_		_		_	_		_	
depreciated	_	29,475,714	_	42,514,821	_	(4,746,124)	_	67,244,411	
Capital assets being depreciated:									
Buildings and improvements		50,986,918		1,023,208		(161,150)		51,848,976	
Structures and improvements		21,520,392		519,700		(3,626)		22,036,466	
Machinery and equipment		19,758,152		1,737,603		(1,738,573)		19,757,182	
Vehicles		20,304,021		2,524,353		(1,776,724)		21,051,650	
Furniture		362,912		-		(22,902)		340,010	
Infrastructure	_	99,854,842	_	3,810,234	_	(1,894)	_	103,663,182	
Total capital assets being depreciated		212,787,237	_	9,615,098	_	(3,704,869)		218,697,466	
Less accumulated depreciation:	_		_		_	_		_	
Buildings and improvements		(24,209,909)		(1,161,913)		125,700		(25,246,122)	
Structures and improvements		(11,514,071)		(759,754)		2,221		(12,271,604)	
Machinery and equipment		(16,042,571)		(1,334,170)		1,725,328		(15,651,413)	
Vehicles		(14,383,140)		(2,045,017)		1,721,838		(14,706,319)	
Furniture		(363,166)		-		22,902		(340,264)	
Infrastructure	_	(62,042,849)	_	(2,134,178)	_	524		(64,176,503)	
Total accumulated depreciation	_	(128,555,706)	-	(7,435,032)	_	3,598,513	_	(132,392,225)	
Total capital assets being									
depreciated, net	_	84,231,531	-	2,180,066	_	(106,356)	_	86,305,241	
Governmental activities capital assets, net	\$_	113,707,245	\$	44,694,887	\$	(4,852,480)	\$_	153,549,652	

For the Fiscal Year Ended June 30, 2017

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 4,366,447	\$ -	\$ -	\$ 4,366,447
Construction in progress	323,115	485,491	(489,013)	319,593
Total capital assets, not being				
depreciated	4,689,562	485,491	(489,013)	4,686,040
Capital assets being depreciated:				
Buildings and improvements	67,911,802	330,849	(33,908)	68,208,743
Structures and improvement	783,577	=	-	783,577
Machinery and equipment	2,129,923	217,751	(116,829)	2,230,845
Vehicles	164,906	36,162	(17,350)	183,718
Total capital assets being depreciated	70,990,208	584,762	(168,087)	71,406,883
Less accumulated depreciation:				
Buildings and improvements	(54,964,150	(1,289,709)	33,908	(56,219,951)
Structures and improvements	(499,405	) (26,513)	-	(525,918)
Machinery and equipment	(1,943,213	(63,924)	116,827	(1,890,310)
Vehicles	(78,596	(27,753)	17,352	(88,997)
Total accumulated depreciation	(57,485,364	(1,407,899)	168,087	(58,725,176)
Total capital assets being		_		
depreciated, net	13,504,844	(823,137)		12,681,707
Business-type activities capital				
assets, net	\$ 18,194,406	\$ (337,646)	\$ (489,013)	\$ 17,367,747

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	2,722,734
Public safety		1,860,264
Highways and streets, including depreciation		
of general infrastructure assets		1,087,584
Health and sanitation		584,628
Culture and recreation		1,090,265
Social services	_	89,557
Total depreciation expense-governmental activities	\$_	7,435,032
Business-type activities:		
Civic Center	\$	668,060
Parking System	_	739,839
Total depreciation expense-business-type activities	\$_	1,407,899

For the Fiscal Year Ended June 30, 2017

### Construction in Progress

The government has active construction projects as of June 30, 2017. The projects include street, retaining walls, Bike/ Pedestrian trail, City Hall renovations and additions, Slack Plaza master plan, Civic Center expansion and renovation, and Parking building renovations. At year end, the amounts for governmental and business-type activities spent-to-date are as follows:

Project	 Spent-to-Date	Funded
Fire Stations Remodel & Upgrades	\$ 294,067	General Fund
Fire Trucks	1,068,778	General Fund
Middle Eastern Mart Remodel for Police Department	37,352	General Fund
Records management software	338,585	General Fund
Riverfront updates	39,824	General Fund
Safe Routes to School - Piedmont Elementary	50,000	General Fund
Schoenbaum Tennis Courts	48,707	General Fund
South Side Bridge Inspection & Rehabilitation	28,260	General Fund
City Hall Renovations & Additions	79,302	General Fund
Old Metro 911	-	General Fund
Morris Building Upgrades	674	General Fund
Equipment Maintenance remodel	16,226	General Fund
Slack Plaza Project	1,850,180	General Fund
Stormwater Project	-	General Fund
Rails to Trails Bike / Pedestrian Path	1,852,057	General Fund
Sugar Creek Retaining Wall	-	General Fund
Civic Center Expansion & Renovation	52,676,379	Sales & Use Tax
Parking Building Renovations	 1,921	Parking System
Total	\$ 58,382,312	

For the Fiscal Year Ended June 30, 2017

### D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of June 30, 2017, is as follows:

Interfund receivables/payables:

Receivable Fund	Payable Fund	Purpose	Amount
General	Civic Center	Reimbursements Insurance/Fuel \$	9,180
Civic Center	Nonmajor Governmental Fund	Patron Services, Security, and Union Tech	1,719
Nonmajor Governmental Fund	Civic Center	Capital Improvement Fee Collected	3,186
General	Parking System	Reimbursement Insurance/Fuel	8,936
Parking	General Fund	Validated Tickets	484
General	CDBG	Reimbursement Salary & Utilities	103,242
General	Home	Reimbursement Salary & Utilities	8,198
General	Nonmajor Governmental Fund	Reimbursements Salaries, loans,	
		and transfer of fines	375,032
General	Civic Center Capital Projects	DEP Permit	1,170
General	Agency Fund	Reimbursement of equipment	173
Nonmajor Governmental Funds	General Fund	Reimbursements, Loans, Sales Tax, & Transfers	4,395,728
Nonmajor Governmental Funds	Nonmajor Governmental Fund	Loans & Transfers	1,280,457
Nonmajor Governmental Funds	Agency Fund	Reimbursements	39,376
J	Total	\$ <u></u>	6,226,881

### Interfund transfers:

				,	Transfers In					
	General	Springhill	Nonmajor			Parking				Total
	Fund	Cemetary	Governmental	_	Civic Center	System	_	Agency Fund	_	Transfers Out
Transfers out:	 			_			_		_	
General fund	\$ 14,003,056	\$ -	\$ 13,840,464	\$	1,289,401	\$ 336,606	\$	15,000	\$	29,484,527
Coal severance tax	-	-	-		117,096	-		-		117,096
Nonmajor govern-										
mental funds	3,221,548	13,425	2,019,714		233,071	-		-		5,487,758
Civic Center	=	-	82,125	_	-	-	_	=	_	82,125
Total Transfers	 			_			_		_	
In	\$ 17,224,604	\$ 13,425	\$ 15,942,303	\$_	1,639,568	\$ 336,606	\$	15,000	\$	35,171,506

The general fund interfund transfers provide appropriations to subsidize the Civic Center for healthcare, debt service and operating costs. The general fund interfund transfers also supports the various capital project and debt service needs throughout the City.

### E. Leases

### Capital Leases

The government has entered into lease agreements as lessee for financing the acquisition of recreation, office equipment and public safety equipment. These lease agreements qualify as capital leases for accounting purposes, and, therefore have been recorded at the present value of the future minimum lease payments as of the inception date.

For the Fiscal Year Ended June 30, 2017

On November 17, 2016, the City of Charleston issued \$4,310,000 of Taxable Lease Revenue Refunding and Improvement Bonds (The City of Charleston Stadium Project), Series 2016A. The proceeds of which are to be used to currently refund the Series 2004 Bonds, pay the costs of improvements to the facilities by upgrading and replacing the technology in the scoreboard and pay costs of issuance.

The assets acquired through capital leases are as follows:

Asset	 Governmental Activities	_	Civic Center	_	Parking System
Appalachian Power Park	\$ 21,438,651	\$	-	\$	-
Machinery, equipment and vehicles	23,937,016		-		196,998
Less: accumulated depreciation	(22,520,532)		-		(196,998)
Total	\$ 22,855,135	\$	-	\$	-

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2017, were as follows:

Year Ending June 30		Governmental Activities
2018	\$	2,928,682
2019		2,353,524
2020		1,883,952
2021		1,295,771
2022		757,578
2023-2027		1,711,994
Total minimum lease payments		10,931,501
Less: amount representing interest	_	(615,398)
Present value of minimum lease payments	\$	10,316,103

### F. Long Term Operating Leases

The City is the owner of a ball park stadium and has entered into a stadium license, lease, and service agreement with a class Single "A" baseball club. The lease is for a period of twenty years. This parcel of land known as the "Morris Square Block" also contains an office building which the City leases under operating leases with commercial tenants with various renewable terms. The ball park and Morris Square office building are recorded at a cost of \$21,438,651 plus land and renovations at a cost of \$8,667,220 for a total of \$30,105,871 with accumulated depreciation of \$7,085,563 at June 30, 2017. Rents totaled \$706,411 for the fiscal year 2017. The rents are generally based upon square footage and are payable in monthly, quarterly, or annual installments in accordance with the respective lease agreements.

For the Fiscal Year Ended June 30, 2017

Minimum future rentals to be received on non-cancelable leases have remaining terms in excess of one year as of June 30, 2017 for each of the next five years and thereafter and in the aggregate are as follows:

June 30,	 Amount
2018	\$ 705,186
2019	691,711
2020	624,271
2021	641,155
2022	641,155
2023-2027	2,012,399
2028-2032	 59,947
	\$ 5,375,824

### G. Long-term Debt

### General Obligation Bonds

The government has issued general obligation bonds to provide for the acquisition and construction of major capital facilities in prior years; however, the City as of June 30, 2017 has no general obligation bonds payable.

#### Revenue Bonds

The City has issued bonds in prior years where the government pledged designated revenues to pay debt service. The proceeds of these bonds were used to acquire or construct assets. The City has the following revenue bonds outstanding at June 30, 2017:

#### Governmental Activities:

The Charleston Building Commission, a blended component unit of the City, issued the Public Safety Center Refunding Lease-Revenue Bonds Series 2009 in the amount of \$1,180,000 to current refund the 1999 Series which was used to acquire, construct, and equip a new public safety center. The bonds are secured by a first lien on the rental payments to be paid to the Commission pursuant to the Contract of Lease - Purchase between the Commission and the City. The irrevocable pledge of lease payments are required to be in sufficient amount to pay principal in the amount of \$645,000 and interest in the amount of \$116,440 on the bonds when due until bond maturity in 2024. During the fiscal year 2017 lease payments in the principal amount of \$80,000 and interest in the amount of \$30,730 were used to pay the debt service on these bonds.

The Charleston Building Commission, a blended component unit of the City, issued the Charleston Building Commission Lease-Revenue Refunding Bonds (Center for Arts and Sciences of West Virginia Project), Series 2010 in the amount of \$2,280,000 to current refund the 1999 Series which was used to acquire and equip the Center. These bonds are a limited special obligation of the Commission payable solely from the revenues and receipts derived from leasing the equipment. The irrevocable pledge of lease payments are required to be in sufficient amount to pay principal in the amount of \$1,255,000 and interest in the amount of \$220,506 on the bonds when due until bond maturity in 2024. During the fiscal year 2017 lease payments in the principal amount of \$155,000 and interest in the amount of \$57,963 were used to pay the debt service on the bonds.

### CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2017

The City of Charleston issued Sales Tax Revenue Bonds (Civic Center Renovation Project), Series 2015, on August 17, 2015 in the amount of \$97,250,000. These bonds were issued to renovate the existing Civic Center. The City of Charleston implemented a Sales Tax Ordinance requiring that the Municipal Sales Tax Revenues each quarter be utilized to satisfy the debt service requirements and any prior debt service requirements deficit each fiscal year on, and to replenish any required reserves in accordance with the bond documents for, any bonds issued by, or other obligations incurred by, the City, from time to time, including any refunding bonds, to finance improvements to the Charleston Convention and Civic Center. These revenues are required to be sufficient to pay the principal amount of \$3,674,000 and interest amount of \$3,622,405.

### Revenue Bonds – Business-type Activities

The City of Charleston, WV Civic Center Improvement Bonds, Series 1998 in the amount of \$3,635,000 were issued for the purpose of acquiring, equipping and making improvements to the Charleston Civic Center secured by revenues pledged from hotel occupancy tax and coal severance tax. Remaining revenues pledged are equal to the outstanding debt in the principal amount of \$1,480,000 and interest in the amount of \$317,475 until bond maturity in 2023. During the fiscal year 2017 these pledged revenues were used to pay the principal amount of \$175,000 and interest amount of \$84,405 were used to pay the debt service on these bonds which is 5.4% of the specified revenues.

The Civic Center Refunding Improvement Bonds, Series 2009, in the amount of \$3,275,000 were issued to current refund the Series 1999 which were issued to construct additions, betterments, and improvements to the Civic Center secured by pledged revenues from hotel occupancy tax and coal severance tax. Remaining revenues pledged are equal to the principal amount of \$2,015,000 and interest amount of \$366,050 until bond maturity in 2024. During the fiscal year 2017 these pledged revenues were used to pay the principal amount of \$205,000 and interest amount of \$89,500 on these bonds which is 4.71% of the specified revenues.

The Charleston Building Commission Civic Center Refunding Lease Revenue Bonds, Series 2009 issued in the amount of \$1,325,000 to current refund the Series 1999 which were issued for the acquisition, construction, and new equipment installed at the Civic Center payable solely from revenues to be derived from lease payments to the Commission. This irrevocable pledge of lease payments is required to be sufficient in amount to pay principal of \$800,000 and interest of \$144,420 until bond maturity in 2024. During the fiscal year 2017 lease payments in the principal amount of \$85,000 and interest amount of \$35,600 were used to pay the debt service on these bonds.

Revenue bonds outstanding, net of unamortized discounts of \$125,339 (Public Safety Center \$14,121; Center for the Arts & Sciences \$33,221; and Civic Center of \$77,997) at year end are as follows:

For the Fiscal Year Ended June 30, 2017

						Balance
Purpose	Maturity Dates			Issued	Retired	 June 30, 2017
Governmental activities:			_		 	 _
Public Safety Center Refunding Series 2009	2024	3.00-4.40%	\$	1,180,000	\$ (535,000)	\$ 645,000
Center for the Arts & Sciences Refunding						
Series 2010	2024	3.10-4.375%		2,280,000	(1,025,000)	1,255,000
Civic Center Project Series 2015	2035	4%		97,250,000	(6,360,000)	90,890,000
Less: Bond discount				(163,895)	116,552	(47,343)
Total governmental activities			\$	100,546,105	\$ (7,803,448)	\$ 92,742,657
Business-type activities:						
Civic Center Improvement Series 1998	2023	4.60-5.10%	\$	3,635,000	\$ (2,155,000)	\$ 1,480,000
Civic Center Improvement Refunding						
Series 2009	2024	3.00-4.40%		3,275,000	(1,260,000)	2,015,000
Civic Center Lease Revenue Series 1999						
Series 2009	2024	3.00-4.40%		1,325,000	(525,000)	800,000
Less: Bond discount				(1,061,733)	983,737	(77,996)
Total revenue bonds			\$	7,173,267	\$ (2,956,263)	\$ 4,217,004

Revenue bond debt service requirements to maturity are as follows:

Year		Gove Ac	Business-type Activities							
Ended	_	Principal	Interest	_	Principal		Interest			
2018	\$	4,058,000	\$ 3,559,243	\$	490,000	\$	188,580			
2019		4,221,000	3,401,025		510,000		166,800			
2020		4,380,000	3,236,225		530,000		143,780			
2021		4,545,000	3,064,957		550,000		119,510			
2022		4,727,000	2,887,236		570,000		94,310			
2023-2027		25,575,000	11,546,159		1,645,000		114,965			
2028-2032		27,604,000	6,306,498		-		-			
2033-2037		17,680,000	1,262,250		-		-			
Totals	\$	92,790,000	\$ 35,263,593	\$	4,295,000	\$	827,945			

#### **Changes in Long-term Liabilities**

		Governmental Activities										
		Beginning					Ending		Due Within			
	_	Balance	_	Additions	-	Reductions	_	Balance	_	One Year		
Revenue Bonds	\$	96,699,000	\$		\$	(3,909,000)	\$	92,790,000	\$	4,058,000		
Less deferred amounts:												
Bond discount		(54,185)		-		6,842		(47,343)		-		
Total bonds payable		96,644,815		_		(3,902,158)	_	92,742,657		4,058,000		
Capital leases		9,464,294		7,180,900		(6,329,091)		10,316,103		2,751,949		
Net OPEB obligation		30,214,064		7,192,519		-		37,406,583		-		
Net pension liability		371,196,844		5,018,702		(30,439,717)		345,775,829		-		
Claims and judgments		4,092,452		-		(146,556)		3,945,896		-		
Governmental activities					_		_					
Long-term liabilities	\$_	511,612,469	\$ _	19,392,121	\$ _	(40,817,522)	\$ _	490,187,068	\$ _	6,809,949		

		Business-type Activities										
	-	Beginning	Beginning					Ending		Due Within		
	_	Balance	_	Additions	_	Reductions	_	Balance	-	One Year		
Revenue bonds payable Less: deferred amounts:	\$	4,760,000	\$	-	\$	(465,000)	\$	4,295,000	\$	490,000		
Bond discount		(88,925)				10,929		(77,996)				
Total bonds payable	-	4,671,075	-	<del></del>	-	(454,071)	_	4,217,004	-	490,000		
Net OPEB obligation	-	1,839,067	_	762,222	_	(434,071)	_	2,601,289	-	<del>470,000</del>		
Compensated absences *see note	_	89,143	_	82,897		(84,851)	_	87,189	_			
Business-type activities	_			·	_							
Long-term liabilities	\$	6,599,285	\$ _	845,119	\$	(538,922)	\$ _	6,905,482	\$	490,000		

For the governmental activities, the General Fund has been used to liquidate other long-term liabilities.

#### **Conduit Debt**

On June 17, 2009, the Charleston Building Commission, a blended component unit of the City, issued the Charleston Building Commission University Facilities Revenue Bonds (The University of Charleston, Inc.) Series 2009 in the principal amount of \$22,000,000 for the purpose of financing the costs of designing, acquiring, constructing and equipping an approximately 150-bed student housing facility upon the University of Charleston campus and designing, acquiring and constructing an approximately 525-space motor vehicle parking facility upon the University of Charleston campus. This debt was issued for the express purpose of providing financing to a specific third party that is not a part of the City of Charleston financial reporting entity. This obligation bears the name of the Charleston Building Commission; however, the Commission is not responsible for the payment of the original debt but rather the debt is secured by payments to be paid by the nongovernmental entity.

#### **H. Restricted Assets And Investments**

The balances of the restricted asset accounts and investments for the primary government are as follows:

	vernmental Activities	Business-type Activities		
Customer deposits	\$ -	\$	317,567	
Cash - contractual agreement	353,461		-	
Debt service	4,083,394		_	
WV Board of Treasury short term bond pool - investment	2,826,467		-	
Endowment fund - investments	1,996,766		-	
West Virginia Municipal Bond Commission	177,109		1,319,115	
TIF District account	-		1,126,961	
Revenue bond operations and maintenance account	-		1,283,590	
Revenue bond debt covenant account	-		13	
Revenue bond reserve account	-		-	
Total restricted assets and investments	\$ 9,437,197	\$	4,047,246	

#### I. Fund Balance Detail

At year-end, the detail of the government's fund balances is as follows:

At year-end, the detail of	General Fund	Coal Severance	Commun  Developm	ity	HOME	Convention & Civic Center Project	Nonmajor Funds	_	Total
Nonspendable:		_			_	_	_	_	
Prepaids-Insurance	\$ 577,358	\$	\$		\$	\$	\$ 1,305,064	\$	577,358 1,305,064
Perpetual Care Cemetery Restricted:							1,303,004		1,505,004
Police protection							679,714		679,714
Public trusts lands							44,478		44,478
Human Rights							15,602		15,602
Ball Park							91,871		91,871
Perpetual Care Cemetery							1,056,833		1,056,833
Equipment lease purchases	925,489								925,489
Debt service	419,583	43,662					5,493,722		5,956,967
Municipal Court		,					117,050		117,050
Public Arts							48,160		48,160
Recreational Trails & Facilities							198,226		198,226
Landfill Closure							3,189,823		3,189,823
Historic Preservation							1,336		1,336
Civic Center						46,020,681			46,020,681
Committed:						-,,			-,,
Highway beautification							31,169		31,169
Civic Center debt service & pension reserve	7,261,426								7,261,426
Public Safety	10,287,425						8,980		10,296,405
Sanitation							445,117		445,117
Bridges, highways & infrastructure							3,021,817		3,021,817
Civic Center capital improvements							273,322		273,322
Municipal Auditorium capital improvements							120,101		120,101
City facilities capital improvements							7,397,239		7,397,239
Employee Insurance	5,970,363								5,970,363
Recreational soccer fields							3,081		3,081
Culture and Recreation							62,878		62,878
Community development	52,198						152,090		204,288
Ball Park Assigned:							26,799		26,799
Professional government services	1,865,973								1,865,973
Mayor's contributions to other entities	97,866								97,866
Legal liability claims	41,977								41,977
Compensation Initiative	494,482								494,482
Capital Projects	2,233,665								2,233,665
Unassigned	22,699,961			,851					22,706,812
Total fund balances	\$ 52,927,766	\$ 43,662	\$ 6	,851	\$	\$ 46,020,681	\$ 23,784,472	\$_	122,783,432

For the Fiscal Year Ended June 30, 2017

#### J. Benefits Funded by the State of West Virginia

For the year ended June 30, 2017, the State of West Virginia contributed estimated payments on behalf of the government's public safety employees in accordance with West Virginia State Code §33-3-14d. These contributions are funded by State collections of insurance premium tax and are shown in the General Fund (Employer) Statement of Revenues, Expenditures, and Changes in Fund Balance as Intergovernmental-State revenues and as Public Safety Expenditures for the contribution to the Police and Fire Pension Funds in accordance with GAAP. The State contributions were deposited directly into the Policemen's and Firemen's Pension Funds as follows:

Plan	 Amount			
Policemen's Pension and Relief Fund Firemen's Pension and Relief Fund	\$ 1,698,684 1,710,329			
Total	\$ 3,409,013			

#### IV. OTHER INFORMATION

#### A. Risk Management

The government is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries insurance with Commercial Insurance Services for umbrella (general liability) insurance for these various risks.

The City covers its workers' compensation liability by retaining and self-insuring the first \$300,000 of each claim and maintaining layers of excess insurance that indemnifies the City for claims costs exceeding its self-insured retention limits. A Letter of Credit for \$750,000 is held as collateral by the Offices of the Insurance Commissioner as security for the City's self-insured retention. No amounts have been drawn upon or are outstanding on the Letter of Credit at June 30, 2017. Claims are adjusted through a third-party administrator contracted by the City.

Liabilities are reported when it is probable a loss has occurred and the amount of the loss can be reasonably estimated.

Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. The liability for claims and judgments include an amount for claims that have been incurred but not reported (IBNRs). An excess coverage insurance policy covers individual claims in excess of \$300,000 for liability retention and loss and \$600,000 for workers' compensation retention-all employees. Settlements have not exceeded coverage for each of the past three fiscal years. Changes in the balances of claims liabilities during the past two years are as follows:

		Year Ended		Year Ended
	_	6/30/2017	_	6/30/2016
Unpaid claims, beginning of fiscal year	\$	4,092,452	\$	4,250,567
Incurred claims (including IBNRs)		1,497,482		1,663,388
Claims paid	_	(1,644,038)	_	(1,821,503)
Unpaid claims, end of fiscal year	\$	3,945,896	\$	4,092,452

The government is the owner and permit holder for the City of Charleston's landfill. In accordance with the provisions of an Operating Agreement between the government and contractor dated February 15, 1994, the government maintains a contingency fund for the closure/post closure costs for the landfill in the event of default by contractor.

For the Fiscal Year Ended June 30, 2017

#### **B.** Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds.

The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the government's counsel that resolution of these matters will not have a material effect on the financial condition of the government.

#### C. Deferred Compensation Plan

The government offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all full-time government employees at their option, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to participants until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held for the exclusive benefit of the participants and their beneficiaries.

#### **D.** Joint Venture

The Kanawha-Charleston Board of Health is a multi-government arrangement which qualifies as a joint venture. An annual contract is signed between the Board, Kanawha County and the City of Charleston. The Kanawha-Charleston Board of Health is a separate and specific activity which is jointly controlled by the County and City due to their shared responsibility for appointment of the five-member Board. In addition, there is an ongoing financial responsibility for the participating governments pursuant to Article 2, Chapter 16, and Paragraph 14 of the Code of West Virginia which states in part "the appointing authorities for local boards of health shall provide financial support for the operation of the local health department." It further authorizes the county or municipality to appropriate and spend money from the general funds for public health purposes and to pay the expenses of the operation of the local board of health services and facilities. There is no ongoing financial interest for the participating governments. Complete financial statements for the Kanawha-Charleston Board of Health can be obtained at the entity's administrative offices.

#### E. Donor-Restricted Endowment

The City of Charleston was a recipient of a donor-restricted endowment for the Spring Hill Cemetery. The corpus of the trust is non-expendable and only the income earned from the trust may be spent for the general care and maintenance of the cemetery. The government's council at its regular meeting held on November 16, 1970, adopted a resolution authorizing the creation of Spring Hill, Inc. and charged the corporation with the management of funds it might receive for the perpetual care of Spring Hill Cemetery. The corporation qualified as a tax-exempt organization under Section 501(c) (13) of the Internal Revenue Code of 1954. The unspent endowment earnings of \$1,056,833 since the inception may be spent for the general maintenance of the cemetery. This amount is reported in the government's net assets as restricted for perpetual care-expendable.

#### F. Post-Employment Healthcare Plan

#### IV: F.1. Plan Descriptions, Contribution Information, and Funding Policies

The City of Charleston, West Virginia provides continuation of medical insurance to employees that retire under the WV Public Employees Retirement System, the City of Charleston's Policemen's Pension & Relief Fund, and the Firemen's Pension & Relief Fund. The City maintains a single employer self-insured defined benefit health plan including dental and vision administered by HealthSmart Benefit Solutions, Inc., a third-party administrator. The health plan levels of benefits, employee contributions, and employer contributions were authorized by the City Council and any amendments to the health plan must be approved and authorized by the Council. The health plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the health plan. The health plan does not issue a separate report. The activity of the health plan is reported in the General Fund, Civic Center Revenue Fund, and Parking System Revenue Fund.

Under the substantive plan provisions all Medicare retirees are covered under a Medicare Advantage plan that is fully-insured and experience-rated. At January 1, 2017 premium rates for medical for single are \$188.52 and for retiree and spouse \$292.50.

Due to State law WV 8-12-8; retirees must not pay more for health care coverage than active employees. As a result, all members who were hired after July 1, 1984 will all pay the same contributions at retirement. In the prior valuation, all employees hired after July 1, 2000 contribute a) the COBRA rate less b) a 2.0% credit for every year of service (limited to 50%).

Due to the substantive plan provision change, the health care coverage election rate assumption for retirees who were hired after July 1, 2000 has increased. Since these retirees will no longer pay the full cost of coverage, 90% are assumed to elect coverage at the end of the sick leave benefits free-period.

Non-uniform employees are eligible to receive retiree health care coverage at the earlier of age 55 with 25 years of service; or age 60 with 5 years of service.

Police and fire uniform employees are eligible to receive retiree health care coverage at the earlier of age 50 with 20 years of service or age 65.

Upon the death of the retiree or active employee, the surviving spouse may continue coverage by paying the full COBRA rate.

The City subsidizes retiree health care coverage for lifetime. The City's subsidy depends on the hire date. Retirees receive free coverage if they are eligible for sick leave benefits at retirement. Once the sick leave benefits end, retirees are responsible for the portion of the premium rate not subsidized by the City. Effective as January 1, 2017 the monthly retiree contribution for non-tobacco users is as follows:

For the Fiscal Year Ended June 30, 2017

	Une	der 65	Over 65			
Date of Hire	Single	Retiree & Spouse	Single	Retiree & Spouse		
Before July 1, 1984  Non-uniform employees are eligible to receive retiree health care coverage at the earlier of age 55 with 25 years of service;						
or age 60 with 5 years of service.	\$ 189	\$ 293	\$ 92	\$ 96		
Uniform	\$ 162	\$ 239	\$ 92	\$ 96		
July 1, 1984 to present	\$ 189	\$ 293	\$ 92	\$ 96		

The City does not have a practice of increasing the retiree contributions.

Active general employees hired before January 1, 2015 and police and fire employees hired before January 1, 2013 can roll over an unlimited number of unused sick leave annually, which upon retirement can be converted to free health care coverage at two days of unused sick leave for one month of single coverage or three days for one month family coverage. Active general employees hired on or after January 1, 2015 and police and fire employees hired on or after January 1, 2013 can convert up to six months of unused sick time for single coverage and up to four and a half months for family coverage.

The same benefit options are available to retirees as active employees. Effective January 1, 2015 the City's health plan becomes self-insured for all participants (pre-Medicare and post-Medicare retirees).

The monthly COBRA rates effective on January 1, 2017 are \$521.48 for medical and prescription drugs for single and \$1,147.26 for employee and spouse.

The number of participants as of June 30, 2017 the effective date of the biennial OPEB valuation, was 651 active employees and 496 retired employees.

Employees who retire under the WV Public Employees Retirement System (P.E.I.A.) have the option of maintaining the City's OPEB plan or electing P.E.I.A insurance.

The City's current funding policy for post-employment health care benefits is on a pay-as-you-go basis.

The government does not provide post-retirement health benefits except those mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the City. However, employees who elect COBRA are covered under the City's self-insured health plan as are all active employees and those retired employees who maintain City health plan coverage.

#### IV: F.2 Annual Other Post-Employment Benefit (OPEB) Cost

The City's annual OPEB cost is calculated on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with the parameters of GASB 45. ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded liabilities over a period of 30 years. As of July 1, 2017, the most recent actuarial valuation date, the Plan was not funded. The following tables illustrate the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, changes in the net OPEB obligation, funding progress, and the covered payroll and the ratio of the UAAL to the covered payroll.

The City's annual other post-employment benefit cost is as follows:

	OPEB									
	_	Governmental Activities	_	Business-type Activities		Total				
Annual required contribution	\$	14,562,650	\$	1,082,655	\$	15,645,305				
Interest on net OPEB obligation		1,491,698		110,959		1,602,657				
Adjustment to annual required contribution		(1,195,550)		(88,883)		(1,284,433)				
Annual OPEB cost		14,858,798		1,104,731		15,963,529				
Contributions made		(7,948,788)		(60,000)		(8,008,788)				
Increase (decrease) in net OPEB obligation		6,910,010		1,044,731		7,954,741				
Net OPEB obligation at beginning										
of the year		30,214,064		1,839,067		32,053,131				
Net OPEB obligation at the end of the year	\$	37,124,074	\$	2,883,798	\$	40,007,872				

#### IV.F.3. Trend Information

		Annual OPEB	Percentage		Net OPEB
Fiscal Year	_	Cost	Contributed	_	Obligation
2017	\$	15,963,530	50.1%	\$	40,007,872
2016	\$	16,268,731	36.9%	\$	32,053,131
2015	\$	10,870,547	34.9%	\$	21,787,022
2014	\$	7,608,798	51.2%	\$	14,713,412
2013	\$	6,547,149	70.1%	\$	11,002,702
2012	\$	5,392,340	76.1%	\$	9,042,801
2011	\$	5,377,388	52.8%	\$	7,755,311

For the Fiscal Year Ended June 30, 2017

#### IV.F.4. Funding Progress

#### **SCHEDULE OF FUNDING PROGRESS:**

#### **OPEB**

						UAAL
	Actuarial	Actuarial	Unfunded			as a %
Actuarial	Value of	Accrued	AAL	Funded	Covered	Covered
Valuation	Assets	Liability (AAL)	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b)-(a)	(a)/(b)	(c)	(b-a)/c
7/1/16		\$ 203,538,748	\$ 203,538,748	0.0%	\$ 31,594,903	644.2%
7/1/15		\$ 197,164,010	\$ 197,164,010	0.0%	\$ 30,641,315	643.5%
7/1/14		\$ 126,087,701	\$ 126,087,701	0.0%	\$ 29,462,803	428.0%
7/1/13		\$ 85,737,794	\$ 85,737,794	0.0%	\$ 30,511,701	281.0%
7/1/12		\$ 73,958,600	\$ 73,958,600	0.0%	\$ 30,674,221	241.1%
7/1/11		\$ 60,679,215	\$ 60,679,215	0.0%	\$ 29,494,443	205.7%
7/1/10		\$ 75,615,299	\$ 75,615,299	0.0%	\$ 31,448,512	240.4%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare trend rate. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress and schedule of employer contributions, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits and employer contributions as a percentage of the ARC. However, because the City maintains no plan assets, information relative to plan assets required disclosures is not applicable.

#### IV: F.5. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The unfunded actuarial accrued liability is being amortized over 30 years on a level percentage of pay based on an open group.

In the July 1, 2016 actuarial valuation, the assumptions used represent a reasonable long-term expectation of future OPEB outcomes. As national economic and employer experience change over time, the assumptions will be tested for ongoing reasonableness and, if necessary, updated.

Census Data Census data was provided by the City as of July 2017 and no material modifications were made to the census data.

Measurement Date June 30, 2017; the actuarial present values were rolled-back to July 1, 2016 on a no loss/gain basis.

**Discount Rate** 5.0% unfunded.

Payroll Growth 4.0% per year.

**Cost Method** Projected Unit Credit with linear proration to decrement.

Amortization Level percentage of pay over thirty years based on an open group.

Employer Funding Policy Pay-as-you-go cash basis.

Mortality SOA RPH-2016 Total Dataset Mortality Table fully generated with Scale MP-2016.

Disability None.

**Sick Leave Benefits** Percentage of employees eligible for the sick leave benefits at retirement is assumed to be: 1) 90% for police officers 2) 60% for general employees and firefighters. All employees eligible for the sick leave benefit are assumed to have five years of free coverage.

For general employees hired after January 1, 2015 and police and fire employees hired after January 1, 2013, it is assumed that none of them gets the sick leave benefits at retirement due to the short duration of the sick leave that can be converted to health coverage upon retirement.

Conversion to free health care at retirement is based on two days sick leave (24 hours) for one month of single coverage or three days sick leave (36 hours) for one month family coverage.

**Health Care Trend Rates:** FYE 2018 9.00%; FYE 2019 8.50%; FYE 2020 8.00%; FYE 2021 7.50%; FYE 2022 7.00%; FYE 2023 6.50%; FYE 2024 6.00%; FYE 2025 5.50%; FYE 2026+ 5.00%.

**Retiree Contributions** Retiree contributions are assumed to increase 4% annually.

#### V. EMPLOYEE RETIREMENT SYSTEMS AND PLANS

On July 1, 2014, the government implemented GASB Statement No. 68, Governmental Accounting Standards Board Statement Number 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27.

#### V:A.1. Plan Descriptions, Contribution Information, Funding Policies, and Net Pension Liability

The City of Charleston, West Virginia participates in two single employer, public employee retirement systems. Assets are held separately and may be used only for the payment of benefits to the members of the respective plans, as follows:

The Policemen's Pension and Relief Fund (PPRF) provides retirement benefits for full-time police employees hired prior to June 1, 2011. Unless otherwise indicated, PPRF information in this Note is provided as of the latest actuarial valuation, July 1, 2016 and GASB Statement No. 67 Plan Reporting and Accounting Schedules and GASB No. 68 Accounting and Financial Reporting for Pensions at measurement date of June 30, 2017.

The Firemen's Pension and Relief Fund (FPRF) provides retirement benefits for full-time fire employees hired prior to June 1, 2011. Unless otherwise indicated, FPRF information in this Note is provided as of the latest actuarial valuation, July 1, 2016 and GASB Statement No. 67 Plan Reporting and Accounting Schedules GASB No. 68 Accounting and Financial Reporting for Pensions at measurement date of June 30, 2017.

The State contracts an actuary to perform actuarial valuations annually per West Virginia State Code §8-22-20. For additional information relating to basis of accounting and reported investment values, see Notes I.C., I.D.1. And IV.A.

For the Fiscal Year Ended June 30, 2017

The Firemen's Pension and Relief Fund (FPRF) and the Policemen's Pension and Relief Fund (PPRF) recognizes benefits and refunds when due and payable in accordance with the terms of the plans.

Management of the pension plans is vested in the boards for the Policemen's Pension and Relief Fund and the Firemen's Pension and Relief Fund, which consists of the mayor of the City of Charleston and four members of the paid police department and paid fire department, respectively. The members serve on staggered four year terms. There is an annual election to elect a member to succeed, for a term of four years, the retiring member for each fund. The presiding officer of the board of trustees for each fund is the mayor of the City of Charleston and the secretary is appointed by the board.

In accordance with WV Code Chapter §8-22-18a, the West Virginia Municipal Pensions Oversight Board assists municipal board of trustees in performing their duties, assuring the funds' compliance with applicable laws, providing for actuarial studies, distributing the premium tax revenues to the funds and taking other actions reasonably necessary to provide for the security and fiscal integrity of the pension funds.

The oversight board has established minimum requirements for training to be completed by each member of the board of trustees of a Municipal Policemen's or Firemen's Pension and Relief fund. The requirements include, but not limited to, training in ethics, fiduciary duty and investment responsibilities.

As of July 1, 2016 memberships of the plans are as follows:

Group	PPRF	FPRF	Totals	
Aug - Frank	114	125	220	
Active Employees	114	125	239	
Vested Terminated Benefits	5	1	6	
Retirees and Beneficiaries Currently				
Receiving Benefits	221	237	458	
Total	340	363	703	

These plans are defined benefit plans. The following is a summary of funding policies, contribution methods and benefit provisions.

As of June 1, 2011, the City of Charleston has elected to fund benefit obligations using the Conservation Method as defined in West Virginia Code §3-22-20 (f)(1), and effected by the passage of Senate Bill No. 544.

The key features of the Conservation Method, effective for plan years beginning after April 1, 2011, are summarized below:

The current local Plan is closed to new employees as of the adoption of the Conservation funding policy.

New employees are covered in the newly established multiple employer statewide plan-Municipal Police Officers and Firefighters Retirement System ("MPFRS").

Benefits and expenses in the closed local Plan are financed by contributions made to two asset accounts:

The first asset account (Benefit Payment Account) is used to finance benefits and expenses for the fiscal year on a pay-as-you-go basis. Sources to pay current year benefits and expenses include minimum employee contributions of

6.5% of pay, a portion of the premium tax allocation not assigned to the accumulation account as defined below, and employer contributions.

The second account (Accumulation Account) cannot be used to pay benefits and expenses until assets exceed actuarial liabilities. Contributions to the accumulation account include employee contributions of 1.5% of pay and a percentage of premium tax allocation. The percentage of premium tax allocation is based on the amounts needed to produce 100% funding of liabilities in 35 years when considering assets from both the benefit payment account and the accumulation account. This account also includes the Fund's assets prior to the adoption of the Conservation Method.

The employer contributions will be made from the City's General Fund and will be used directly to pay benefits not covered by member contributions or the premium tax allocation. The Plan's assets will accumulate in the closed Pension and Relief Fund and no benefits or expenses will be paid from this trust until the funded ratio exceeds 100%.

Under the funding methodology for the Conservation Method of financing, the fund's market value of assets is projected to be greater than zero for all plan years prior to the end of the 15-year projection period. Accordingly, this contribution methodology satisfies the minimum standard for actuarial soundness.

Employer contributions for the Policemen's Pension and Relief Fund are expected to increase from \$5,947,860 for the plan year ending June 30, 2018, to a high of \$11,488,092 for the plan year ending June 30, 2038. Employer contributions for the Firemen's Pension and Relief Fund are expected to increase from \$6,254,664 for the plan year ending June 30, 2017, to a high of \$11,486,113 for the plan year ending June 30, 2037.

For the Policemen's Pension Fund the funded ratio is projected to increase from 12% in 2018 to 49% in 2038, and ultimately to 100% in 2046. For the Firemen's Pension Fund the funded ratio is projected to increase from 10% in 2018 to 44% in 2037, an ultimately to 100% in 2046. This policy defers contributions and produces virtually no significant growth in the funded ratio until the last 10 years of the projection period. This policy is not consistent with generally accepted actuarial principles.

GASB 67 establishes standards of financial reporting for defined benefit plans and specifies the required approach to measuring the pension liability of employers and nonemployer contributing entities for benefits provided through the pension plan (the net pension liability).

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense / expenditures. For defined benefit plans, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service (www.GASB.org).

For the Fiscal Year Ended June 30, 2017

#### Actuarial Methods and Assumptions

	PPRF	FPRF			
Determination of contribution requirement	Actuarially determined	Actuarially determined			
Employer	and the allocable portion of the State prem normal cost of the fund and amortize any a than thirty years in accordance with Wes municipalities may elect to finance benefit	gether with contributions from the members nium tax fund, will be sufficient to meet the ctuarial deficiency over a period of not more at Virginia State Code §8-22-10. However, to obligations using the Conservation Method -22-20 (f)(1) and effected by the passage of			
Plan Members	8% of covered payroll and 9.5% if hired after	er January 1, 2010			
Period Required to Vest	No vesting occurs. If separation from emprefund of his/her contributions only.	ployment occurs the member is entitled to a			
Benefit Terms	In accordance with WV State Code the annual benefit equals 60% of average annual compensation, not less than \$6,000, plus an additional percentage of average annual compensation for service over 20 years equal to 2% for each year of service between 20 and 25 and 1% for each year of service between 25 and 30 years. Employees serving in the military are eligible for an additional 1% of average annual compensation for each year of military service up to four years. The maximum benefit is limited to 75% of average annual compensation. Benefits continue for life.				
Post-Retirement Benefit Increases	On July 1 following two years of retirement, benefit equal to the percentage increase in the Consumer Price Index, limited to 4% (2% for some disability retirees), multiplied by the sum of the allowable amount (first \$15,000 of initial benefits paid) and the accumulated supplemental pensions paid in prior years.				
Eligibility for Distribution	Members are eligible at the earlier of age 50	) with 20 years of credited service or age 65.			
Provisions for: Disability Benefits Death Benefits	PPRF Yes Yes	FPRF Yes Yes			
Valuation Date	7/1/2016 and projected to the measurement date of June 30, 2017.	7/1/2016 and projected to the measurement date of June 30, 2017.			
Actuarial Cost Method	Entry Age Normal	Entry Age Normal			
Amortization Method/Period	30-Year Closed Level-Percentage-of-Pay 24 years remaining as of July 1, 2016	30-Year Closed Level-Percentage-of-Pay 24 years remaining as of July 1, 2016			
	The sponsor finances benefits using the Conservation policy as defined by State statute. This policy does not directly amortize the unfunded actuarial liability. The policy is projected to fully finance the closed group actuarial liability by 2046 for both plans.				
Actuarial Asset Valuation Method	Fair Value	Fair Value			
Investment Rate of Return	4.5% per year before 2047; 6% thereafter				

For the Fiscal Year Ended June 30, 2017

20.0%

Service Based Increase

Years of Service Increase

20.0%

Service Based Increase

Years of Service Increase

**Projected Salary Increases** 

	1	20.0%	1	20.0%
	2	6.5%	2	6.5%
	3	3.5%	3	3.5%
	4	2.75%	4	2.75%
	5-9	2.50%	5-9	2.50%
	10-29	2.00%	10-29	2.00%
	30-34	1.25%	30-34	1.25%
		0% increases for servi	ce over 34.	
Post-Retirement COLA	2.75% on first \$15, and on the accumul pension amounts for			5,000 of Annual Benefit dated supplemental or prior years.
Wage Inflation	3.75%		3.75%	
Increase in State Insurance				
Premium Tax Allocation	2.75% on and after	year 1	2.75% on and after	r year 1
Retirement	Age Rates		Age Rates	
	50 45%		50 45%	
	51-55 30%		51-55 30%	
	56-59 35%		56-59 35%	
	60 100%		60 100%	
Percent Married	90%		90%	
Spouse Age	Females 3 years yo	ounger than males Femal	es 3 years younger th	an males

Mortality rates for both plans were based on the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The disabled mortality assumption was updated to the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, set forward 4 years, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The pre-retirement mortality assumption was updated to the RP-2014 Blue Collar Total Employee Mortality table, with generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales.

The City of Charleston's Policemen's Pension and Relief Fund Board of Trustees has established an Investment Policy Statement for the purpose of providing general guidelines for the prudent investment management of its fund's assets. The Board has elected to delegate the investment management duties for the fund to one or more professional investment manager(s) who shall be guided by and adhere to the overall investment policy guidelines as permitted by the West Virginia Code Section §8-22-22(a), as amended by H.B. 2832, H.B. 2638, and S.B. 4007. The pension has elected to be administered by the Conservation Method, as outlined in Senate Bill 544.

Unless more frequently necessitated by unusual changes in the economic and investment cycles or by material changes in the fund's basic underlying investment objectives, the board will annually review their investment policy and obtain an independent performance evaluation of the fund as required by WV State Code.

The Pension Board has set a general asset allocation guideline for the investment of the fund's total combined assets as follows: Equities 25%-75%; Fixed Income 25%-70%; and Cash and Cash Equivalents 2%-25%.

The City of Charleston's Firemen's Pension and Relief Fund Board of Trustees has established an investment policy of diversification of investments in accordance with West Virginia Code §8-22-22. The board has elected to delegate the investment management duties for the fund to one professional investment manager who shall be guided by and adhere to the overall investment requirements in West Virginia Code §8-22-22 and §8-22-22a.

In accordance with the Code the maximum equity allocation shall be 60%. The cash allocation should not exceed estimated payments for a period of ninety days. The asset allocation guideline for the investment of the fund's total combined assets shall be as follows: Cash 0%-10%; Bonds 35%-70%; Stocks 25%-60%. The cash allocation shall include balances held in the bank checking account. In regard to the equity allocation, the manager is required to inform the Trustees of any upward changes in the allocation that result from additional purchases rather than changes in the market value.

Concentrations: Investments in any one organization that represent 5% or more of the pension plan's fiduciary net position must be disclosed in accordance with GAAP. The Policemen's Pension and Relief Fund had five investments that were 5% or more of the pension plan's fiduciary net position at June 30, 2017, which were Ishares Russell Midcap Value EFT at 7%, Ishares Russell Midcap Growth 6%, Ishares Core S&P Mid-Cap ETF at 6%, Ishares Russell 2000 Value ETF at 5%, and SPDR S&P 500ETF Trust unit Ser 1 S&P at 5%. The Firemen's Pension & Relief Fund had five investments that were 5% or more of the pension plan's fiduciary net position at June 30, 2017, which were Ishares Russell Midcap Value ETF at 7%, Ishares Russell Midcap Growth at 6%, Ishares Core S&P Mid-Cap EFT at 6%, Ishares Russell 2000 Value ETF at 5%, and SPDR S&P 500ETF Trust uni Ser 1 S&P at 5%.

Rate of Return: The money-weighted rate of return on pension plan investments, net of pension plan expense, for fiscal year ended June 30, 2017 was 4.20 percent for the Policemen's Pension and Relief Fund. For the year ended June 30, 2017, the annual money-weighted rate of return on pension plan investments, net of pension plan expense, was 4.77 percent for the Firemen's Pension and Relief Fund. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Net Pension Liability:

The components of net pension liability for the Policemen's and Firemen's Pension and Relief Fund at June 30, 2017, were as follows:

	PPRF	FPRF
Total pension liability Plan fiduciary net position	\$ 180,888,957 (20,042,001	
Plan net pension liability	\$ 160,846,956	\$ 172,730,405
Plan fiduciary net position as a percentage of total pension liability	11.089	6 9.30%
Discount Rate	4.3459	4.316%

For the Fiscal Year Ended June 30, 2017

In accordance with GASB No. 67 & GASB No. 68 a single discount rate of 4.3453% for the Policemen's Pension and 4.3156% for the Firemen's Pension was used to measure the total pension liability as of June 30, 2017. These single discount rates were based on the expected rate of return on pension plan investments of 4.5% before 2046 and 6.000% after 2046, and the municipal bond rate of 3.56%. The projection of cash flows used to determine these single discount rates assumed that the Plan sponsor would make the statutory required contribution as defined by the funding policy. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments, on behalf of current plan members, after plan year 2046. Therefore, the single discount rate of 4.3453% for the Policemen's Pension and 4.3156% for the Firemen's Pension was applied to all periods of projected benefit payments to determine the total pension liability.

For purposes of developing the single equivalent discount rate, it was assumed benefits are discounted at the municipal bond rate if paid from the pay-as-you go Benefit Account, or at the long-term expected rate of return if paid from the Accumulation Account. A long-term expected rate of return was assumed after 2046 of 6.0%. The long-term rate of return assumes assets in the Accumulation Account are invested in a well-diversified portfolio with 40% to 50% allocated to equities.

The present values of benefits to be provided through the pension plans to current active and inactive plan members for the Policemen's Pension and Relief Fund and the Firemen's Pension and Relief Fund are \$213,433,800 and \$219,608,700, respectively.

#### Sensitivity of the net pension liability to the Single Discount Rate Assumption

Policemen's Pension and Relief Fund:

		Discount		
	1% Decrease	1	% Increase	
3.3453% 4.3453%			5.3453%	
\$	190,727,000	\$ 160,846,956	\$	137,137,464

Firemen's Pension and Relief Fund:

		Discount	
1% Decrease	Ra	te Assumption	1% Increase
 3.3156%		4.3156%	 5.3156%
\$ 203,906,345	\$	172,730,405	\$ 147,969,818

#### Changes in the Net Pension Liability - Policemen's Pension and Relief Fund

	Increase (Decrease)				
	Total	Plan	Net		
	Pension	Fiduciary Net	Pension		
	Liability (a)	Position (b)	Liability (a-b)		
Balances at June 30, 2016	\$ 194,602,316 \$	17,122,419 \$	177,479,897		
Changes for the year:					
Service cost	4,344,855		4,344,855		
Interest	7,255,244		7,255,244		
Differences between expected & actual experience	(3,481,866)		(3,481,866)		
Changes of assumptions or other inputs	(14,823,343)		(14,823,343)		
Contributions - employer		7,498,088	(7,498,088)		
Contributions - employee		574,939	( 574,939)		
Net investment income		1,864,923	(1,864,923)		
Benefit payments, including refunds of employee					
contributions	(7,008,249)	(7,008,249)			
Administrative expense		(10,119)	10,119		
Net changes	(13,713,359)	2,919,582	(16,632,941)		
Balances at June 30, 2017	\$ 180,888,957 \$	20,042,001 \$	160,846,956		

#### Changes in the Net Pension Liability - Firemen's Pension and Relief Fund

	Increase (Decrease)				
	 Total	Net			
	Pension	Fiduciary Net	Pension		
	Liability (a)	Position (b)	Liability (a-b)		
Balances at June 30, 2016	\$ 201,522,698 \$	14,985,517 \$	186,537,181		
Changes for the year:					
Service cost	4,558,952		4,558,952		
Interest	7,563,985		7,563,985		
Differences between expected & actual experience	( 352,450)		( 352,450)		
Changes of assumptions or other inputs	(15,608,155)		(15,608,155)		
Contributions - employer		7,685,081	(7,685,081)		
Contributions - employee		574,505	(574,505)		
Net investment income		1,717,125	(1,717,125)		
Benefit payments, including refunds of employee					
contributions	(7,238,403)	(7,238,403)			
Administrative expense		(7,603)	7,603		
Net changes	(11,076,071)	2,730,705	(13,806,776)		
Balances at June 30, 2017	\$ 190,446,627 \$	17,716,222 \$	172,730,405		

For the Fiscal Year Ended June 30, 2017

#### Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the government recognized the following pension expenses.

	PPRF	FPRF
Pension expense	\$14,556,695	\$15,888,925

The government reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### Policemen's Pension and Relief Fund

	Deferred Outflows		Deferred Inflows	
		of Resources	 of Resources	
Difference non-investment experience	\$		\$ (3,563,808)	
Changes of assumptions		2,155,981		
Difference due to investment experience	-		(934,879)	
	\$	2,155,981	\$ (4,498,687)	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2018	\$ 2,132,573
2019	(3,253,892)
2020	(1,007,091)
2021	(214,296)
Total	\$ (2,342,706)

#### Firemen's Pension and Relief Fund

	Deferred Outflows			Deferred Inflows of Resources	
		of Resources			
Difference - non-investment experience	\$		\$	(1,016,759)	
Changes of assumptions		780,709			
Difference - investment experience			_	(916,029)	
	\$	780,709	\$_	(1,932,788)	

For the Fiscal Year Ended June 30, 2017

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2018	\$ 2,842,325
2019	(3,601,752)
2020	(193,941)
2021	(198,711)
Total	\$ (1,152,079)

#### V.B.1 Plan Descriptions, Contribution Information and Funding Policies

#### **Public Employees Retirement System (PERS)**

The City of Charleston, West Virginia participates in a state-wide, cost-sharing, multiple-employer defined benefit plan on behalf of general City employees. The system is administered by agencies of the State of West Virginia and funded by contributions from participants, employers, and State appropriations, as necessary.

The following is a summary of eligibility factors, contribution methods, and benefit provisions:

	Public Employ	yees' Retiremen	nt System ()	PERS)
--	---------------	-----------------	--------------	-------

Eligibility to participate: All City full-time employees, except those covered by other pension plans.

Authority establishing contribution

obligations and benefit provisions: State Statute

Plan member's contributions rate: 4.50% for employees hired before July 1, 2016 and 6.00% for employees hired after

July 1, 2016.

City's contribution rate: 14%

Period required to vest: Five Years

Benefits and eligibility for distribution: A member who has attained age 60 and has earned 5 years or more of contributing

service or age 55 if the sum of his/her age plus years of credited service is equal to or greater than 80. The final average salary (three highest consecutive years in the last 10)

times the years of service times 2% equals the annual retirement benefit.

Deferred retirement portion: No

Provisions for:

Cost of Living No
Death Benefits Yes

For the Fiscal Year Ended June 30, 2017

#### V.B.2. Trend Information

Fiscal Year	Cost	Contributed
2017	\$ 2,238,435	100%
2016	2,513,283	100%
2015	2,456,565	100%
2014	2,526,476	100%
2013	2,372,689	100%
2012	2,399,128	100%
2011	2,046,007	100%
2010	1,799,608	100%
2009	1,675,990	100%
2008	1,600,134	100%

PERS issues a publicly available financial report that includes financial statements and required supplementary information. That information may be obtained by writing to the Public Employees' Retirement System, 4101 MacCorkle Avenue. S.E., Charleston, West Virginia 25304.

#### <u>V.B.3. Pension Liability, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources</u> Related to Pensions

At fiscal year-end, the government reported the following liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 and rolled forward to June 30, 2016 using the actuarial assumptions and methods described in the appropriate section of this note. The government's proportion of the net pension liability was based on a projection of the government's long-term share of contributions to the pension plans relative to the projected contributions of all participating governments, actuarially determined. At June 30, 2017, the government reported the following proportions and increase/decrease from its proportion measured as of June 30, 2016:

		PERS
Amount for proportionate share of net pension liability	\$	12,198,303
Percentage for proportionate share of net pension liability		1.327175%
Increase/(decrease) % from prior proportion measured		
actual earnings on pension plan investments		0.041439%
For the year ended June 30, 2017, the government recognized the following	pension	expense.
		PERS
Government-wide pension expense	\$	2,120,832

The government reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### **Public Employees Retirement System (PERS)**

	 Deferred Outflows of Resources	_	Deferred Inflows of Resources
Net difference between projected and actual earnings on			
pension plan investments	\$ 3,833,160	\$	
Difference between expected and actual experience	1,017,240		
Deferred difference in assumptions			( 594,282)
Changes in proportion and differences between government			
contributions and proportionate share of contributions	293,430		(58,588)
Government contributions subsequent to the measurement date	 2,238,435	_	
	\$ 7,382,265	\$_	(652,870)

The amount reported as deferred outflows of resources related resulting from government contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts will be reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

#### **Year Ended June 30:**

	2018	:	\$ 394,097
	2019		339,672
	2020		1,417,232
	2021		1,417,187
	2022		922,772
Total			\$ 4,490,960

For the Fiscal Year Ended June 30, 2017

#### V.C.1 Plan Descriptions, Contribution Information and Funding Policies

#### Municipal Police Officers and Firefighters Retirement System (MPFRS)

The City of Charleston, West Virginia, participates in a cost-sharing multiple-employer statewide defined benefit pension plan on behalf of police and firefighters employed by the City after June 1, 2011. The system is administered by the State of West Virginia and funded by contributions from participants and employers as necessary.

The following is a summary of eligibility factors, contribution methods, and benefit provisions:

Municipal Police and Firefighters Retirement System (MPFRS)

Eligibility to participate: All full-time police and firefighters employed by the City

after June 1, 2011

Authority establishing contribution

Obligations and benefit provisions: State Statute

Plan member's contribution rate: 8.5%

City's contribution rate: 8.5%

Period required to vest: No vesting occurs. If separation from employment occurs the member is entitled

to a refund of his/her contributions only.

Benefits and eligibility for distribution: A member who has attained age 50 when age and contributory service

Equals 70 (excluding military service) or has attained age 60 and

completion of 10 years contributory service (excluding military service).

The final average salary is the average of the highest annual

compensation received by the member during covered employment for any 5 consecutive plan years (Jan. 1-Dec. 31) within the last 10 years of service. The accrued benefit on behalf of any member is

calculated as follows:

Final Average Salary x Years of Credited Service x Benefit Percentage

2.6% x FAS x Years of Service for years 1-20 2.0 % x FAS x Years of Service for years 21-25 1.0% x FAS x Years of Service for years 26-30

Provisions for:

Cost of Living Yes
Death Benefits Yes

#### V.C.2. Trend Information

#### Municipal Police and Firefighters Retirement System (MPFRS)

#### Police

Fiscal	Ann	ual Pension	Percentage
Year		Cost	Contributed
2017	\$	222,403	100%
2016	\$	168,547	100%
2015	\$	105,816	100%
2014	\$	59,623	100%
2013	\$	28,547	100%
Fire			
Fiscal	Ann	ual Pension	Percentage
Year		Cost	Contributed
2017	\$	144,771	100%
2016	\$	102,015	100%
2015	\$	55,174	100%
2014	\$	46,744	100%
2013	\$	8,544	100%

MPFRS issues a publicly available financial report that includes financial statements and required supplementary information. That information may be obtained by writing to the Consolidated Retirement Board, 4101 MacCorkle Avenue. S.E., Charleston, West Virginia 25304.

For the Fiscal Year Ended June 30, 2017

#### <u>V.C.3. Pension Liability, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources</u> Related to Pensions

At fiscal year-end, the government reported the following asset for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2016, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2015 and rolled forward to June 30, 2016 using the actuarial assumptions and methods described in the appropriate section of this note. The government's proportion of the net pension asset was based on a projection of the government's long-term share of contributions to the pension plans relative to the projected contributions of all participating governments, actuarially determined. At June 30, 2016, the government reported the following proportions and increase/decrease from its proportion measured as of June 30, 2015:

	MF	PFRS - Police	M	PFRS - Fire
Amount for proportionate share of net pension asset	\$	369,892	\$	223,751
Percentage for proportionate share of net pension asset		26.159244%		15.823930%
Increase/(decrease) % from prior proportion measured				
actual earnings on pension plan investments		3.056396%		5.701632%
For the year ended June 30, 2017, the government recognized the follo	llowing pension expense.  MPFRS - Police		M	PFRS - Fire
Government-wide pension expense	\$	1,102	\$	(204)

The government reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### Municipal Police Officers and Firefighters Retirement System - Police

		Deferred Outflows	Deferred Inflows
		of Resources	of Resources
Net difference between projected and actual earnings on pension plan investments Difference between expected and actual experience	\$	41,384 19,096	\$ 
Changes in proportion and differences between government contributions and proportionate share of contributions			(31,486)
Government contributions subsequent to the measurement date	_	222,402	 
	\$ _	282,882	\$ (31,486)

For the Fiscal Year Ended June 30, 2017

#### Municipal Police Officers and Firefighters Retirement System - Fire

	Deferred Outflows		Deferred Inflows
		of Resources	of Resources
Net difference between projected and actual earnings on pension plan investments Differences between expected and actual experience	\$	25,034 11,550	\$ 
Changes in proportion and differences between government contributions and proportionate share of contributions		17,933	( 44,684)
Government contributions subsequent to the measurement date		144,771	 
	\$	199,288	\$ (44,684)

The amount reported as deferred outflows of resources related resulting from government contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts will be reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	]	Police		Fire
June 30, 2018	\$	6,193	\$	2,597
June 30, 2019	Ψ	6,192	Ψ	2,597
June 30, 2020		8,804		4,644
June 30, 2021		8,801		4,648
June 30, 2022		4,804		2,148
June 30, 2023		(1,318)		(1,680)
June 30, 2024		(1,318)		(1,680)
June 30, 2025		(917)		337
June 30, 2026		(1,987)		(1,725)
June 30, 2027		(217)		(1,725)
June 30, 2028		(43)		(328)
Total	\$	28,994	\$	9,833

For the Fiscal Year Ended June 30, 2017

#### V.D. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of July 1, 2015 and rolled forward to June 30, 2016 for all plans, using the following actuarial assumptions, applied to all periods included in the measurement.

#### **Public Employee Retirement System**

#### **Actuarial Assumptions**

Inflation Rate 3.00%

Salary Increases 3.35% - 6.00%

Investment Rate of Return 7.50%

#### Mortality Rates:

Healthy males – 110% of R. P. 2000 Non-annuitant, Scale AA Healthy females – 101% of R. P. 2000 Non-annuitant, Scale AA Disabled males – 96% of R. P. 2000 Disabled Annuitant, Scale AA Disabled females – 107% of R. P. 2000 Disabled Annuitant, Scale AA

The actuarial assumptions used in the July 1,2015 PERS valuation were based on the results of an actuarial experience study for the period July 1, 2009 to June 30, 2015.

#### **Municipal Police Officers and Firefighters Retirement System**

#### **Actuarial Assumptions**

Inflation Rate 3.00%

Salary Increases By age from 4.75% at age 30 declining to 3.25% at age 65

Investment Rate of Return 7.50%

#### Mortality Rates:

Active – RP2000 non-annuitant mortality table; scale BB; retired and disabled – RP2000 healthy annuitant mortality table scale BB.

The long-term expected rate of return on pension plan investments were determined using a building-block method in which estimates of expected real rates of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Rates summarized in the following table include the inflation component and were used for the following defined benefit plan:

For the Fiscal Year Ended June 30, 2017

Investment	Long-term Expected Real Rate of Return	Target Asset Allocation All Plans	Weighted Average Expected Real Rate of Return
Primary Government:			
US Equity (Russell 3000)	7.00%	27.50%	1.92%
International Equity (ACWI ex US)	7.70%	27.50%	2.12%
Core Fixed Income	2.70%	7.50%	0.20%
High Yield	5.50%	7.50%	0.41%
Real Estate	7.00%	10.00%	0.70%
Private Equity	9.40%	10.00%	0.94%
Hedge Funds	4.70%	10.00%	0.47%
TIPS	2.70%	0.00%	0.00%
Total		100.00%	6.76%
Inflation (CPI)			1.90%
			8.66%

#### Discount Rate

The discount rate used to measure the total pension liability / asset was 7.5 percent for all defined benefit plans. The projection of cash flows used to determine the discount rates assumed that employer contributions will continue to follow the current funding policies. Based on those assumptions, the fiduciary net position for each defined benefit pension plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on pension plan investments were applied to all periods of projected benefit payments to determine the total pension liability/asset of each plan.

The following chart represents the sensitivity of the net pension liability/asset to changes in the discount rate, calculated using the discount rates as used in the actuarial evaluation, and what the net position liability/asset would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		1%		Current	1%
	_	Decrease 6.50%		Discount Rate 7.50%	Increase 8.50%
Government's proportionate share of PERS's net pension liability	\$	22,078,498	\$	12,198,303 \$	3,805,422
Government's proportionate share of MPFRS Police net pension asset	\$	(249,821)	\$	(369,892) \$	(461,711)
Government's proportionate share of MPFRS Fire net pension asset	\$	(151,119)	\$	(223,751) \$	(279,292)

#### Pension Plan's Fiduciary Net Position

Detailed information about the pension plans' fiduciary net position is available in the separately issued financial report available at the Consolidated Public Retirement Board's website at <a href="www.wvretirement.com">www.wvretirement.com</a>. That information can also be obtained by writing to the West Virginia Consolidate Public Retirement Board, 4101 MacCorkle Avenue SE, Charleston, West Virginia 25304.

#### **V.D.2** Newly Issued Accounting Pronouncements

The Governmental Accounting Standards Board has also issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for fiscal years beginning after June 15, 2017. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The City has not yet determined the effect that the adoption of GASB Statement No. 75 may have on its financial statements.

The Governmental Accounting Standards Board has also issued Statement No. 82, Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73, effective for fiscal years beginning after June 15, 2016, except for the requirements of paragraph 7 in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements of paragraph 7 are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, No. 68, and No. 73. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The City has not yet determined the effect that the adoption of GASB Statement No. 82 may have on its financial statements.

For the Fiscal Year Ended June 30, 2017

#### I. SCHEDULES OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

#### Policemen's Pension and Relief Fund (PPRF)

1 oncemen 31 ension and rener 1 and (11 Rt)		2017		2016		2015		2014
Total pension liability	_		-		_		_	
Service cost	\$	4,344,855	\$	3,313,221	\$	3,292,778	\$	3,209,021
Interest		7,255,244		7,209,972		7,332,999		7,461,048
Changes in benefit terms								
Differences between expected								
and actual experience		(3,481,866)		(2,127,001)		(1,897,115)		
Changes in assumptions		(14,823,343)		26,684,740		8,006,116		6,439,110
Benefits payments, including								
refunds of member contributions		(7,008,249)		(7,059,677)		(7,035,461)		(6,688,132)
Net change in total pension liability		(13,713,359)		28,021,255		9,699,317	_	10,421,047
Total pension liability-beginning		194,602,316		166,581,061		156,881,744		146,460,696
Total pension liability-ending (a)	\$	180,888,957	\$	194,602,316	\$	166,581,061	\$	156,881,743
	=				=		_	
Plan fiduciary net position								
Contributions-employer	\$	7,498,088	\$	6,858,876	\$	6,530,016	\$	6,448,555
Contributions-members		574,939		556,799		592,173		648,924
Net investment income		1,864,923		695,811		766,556		1,415,864
Benefit payments, including refunds								
of member contributions		(7,008,249)		(7,059,677)		(7,035,461)		(6,688,132)
Administrative expenses		(10,119)		(13,087)		(12,349)		(22,264)
Other								
Net change in plan fiduciary net position		2,919,582		1,038,722	_	840,935		1,802,947
Plan fiduciary net position - beginning		17,122,419		16,083,697		15,242,762		13,439,815
Plan fiduciary net position-ending (b)	\$	20,042,001	\$	17,122,419	\$	16,083,697	\$	15,242,762
	=				=		_	
Net pension liability - ending (a) - (b)	\$	160,846,956	\$	177,479,897	\$	150,497,364	\$	141,638,981
	_		=		_		_	
Plan fiduciary net position as a								
percentage of the total pension liability		11.08%		8.80%		9.66%		9.72%
Covered employee payroll	\$	6,876,181	\$	7,194,432	\$	7,849,996	\$	8,257,284
Net pension liability as a percentage								
of covered employee payroll		2339.19%		2466.91%		1917.16%		1715.32%
* * * *								

Notes to PPRF'S Schedule:

Changes in assumptions. In 2017 the interest rate used to discount liabilities and project assets was 4.500%. For purposes of the accounting actuarial valuation, the blended interest rate used to discount liabilities was changed from 3.8228% to 4.3453%. For purposes of the accounting valuation, we assumed a discount rate based on the municipal bond rate of 3.5600% prior to 2047 and a discount rate of 6.000% for plan years after 2046 which resulted in a blended discount rate of 4.3453%.

Mortality rates for both plans were based on the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The disabled mortality assumption was updated to the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, set forward 4 years, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The pre-retirement mortality assumption was updated to the RP-2014 Blue Collar Total Employee Mortality table, with generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales.

The wage inflation assumption used to project compensation was 3.75%

The service based compensation increased assumption was updated based on observed experience.

General inflation, post retirement COLA and the increase in State Insurance Premium Tax Allocation was 2.75%.

Turnover, retirement rates and disability assumptions were updated based on observed experience.

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

For the Fiscal Year Ended June 30, 2017

#### I. SCHEDULES OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS (Continued)

#### Firemen's Pension and Relief Fund (FPRF)

_							2014
			_	_			
\$	4,558,952	\$	3,402,390	\$	3,160,914	\$	3,139,576
	7,563,985		7,426,782		7,516,367		7,715,345
	(352,450)		(1,147,647)		(3,217,247)		
	(15,608,155)		27,065,406		8,277,173		6,693,190
	(7,238,403)		(7,075,905)		(6,859,784)		(6,943,758)
	(11,076,071)		29,671,026		8,877,423		10,604,353
	201,522,698		171,851,672		162,974,249		152,369,897
\$	190,446,627	\$	201,522,698	\$	171,851,672	\$	162,974,250
\$	7.685.081	\$	6.906.802	\$	6.561.849	\$	6,735,846
							603,333
	1.717.125				622,444		1,317,995
	,,		,		,		,,
	(7,238,403)		(7,075,905)		(6,859,784)		(6,943,758)
	(7,603)		(9,741)		(5,864)		(8,132)
	2,730,705	_	1,097,023	_	911,641	_	1,705,284
	14,985,517		13,888,494		12,976,853		11,271,569
\$	17,716,222	\$	14,985,517	\$	13,888,494	\$	12,976,853
\$	172,730,405	\$_	186,537,181	\$_	157,963,178	\$_	149,997,397
	9.30%		7.44%		8.08%		7.96%
\$	7,038,745	\$	7,273,171	\$	7,364,910	\$	7,872,875
	2453.99%		2564.73%		2144.81%		1905.24%
	\$ \$ \$	7,563,985 (352,450) (15,608,155)  (7,238,403) (11,076,071) 201,522,698 190,446,627  \$ 7,685,081 574,505 1,717,125 (7,238,403) (7,603) 2,730,705 14,985,517 \$ 17,716,222  \$ 172,730,405  9,30% \$ 7,038,745	7,563,985 (352,450) (15,608,155)  (7,238,403) (11,076,071) 201,522,698 \$ 190,446,627 \$ \$ \$ \$ \$ \$ 7,685,081 \$ 574,505 \$ 1,717,125 \$ \$ \$ (7,238,403) \$ (7,603) \$ \$ \$ 2,730,705 \$ 14,985,517 \$ 17,716,222 \$ \$ \$ 172,730,405 \$ \$ 9,30% \$ 7,038,745 \$	7,563,985 7,426,782  (352,450) (1,147,647) (15,608,155) 27,065,406  (7,238,403) (7,075,905) (11,076,071) 29,671,026 201,522,698 171,851,672 \$ 190,446,627 \$ 201,522,698  \$ 7,685,081 \$ 6,906,802 574,505 580,188 1,717,125 695,679  (7,238,403) (7,075,905) (7,603) (9,741) 2,730,705 1,097,023 14,985,517 13,888,494 \$ 17,716,222 \$ 14,985,517  \$ 172,730,405 \$ 186,537,181  9.30% 7,44% \$ 7,038,745 \$ 7,273,171	7,563,985 7,426,782	7,563,985       7,426,782       7,516,367         (352,450)       (1,147,647)       (3,217,247)         (15,608,155)       27,065,406       8,277,173         (7,238,403)       (7,075,905)       (6,859,784)         (11,076,071)       29,671,026       8,877,423         201,522,698       171,851,672       162,974,249         \$ 190,446,627       \$ 201,522,698       \$ 171,851,672         \$ 7,685,081       6,906,802       \$ 6,561,849         574,505       580,188       592,996         1,717,125       695,679       622,444         (7,238,403)       (7,075,905)       (6,859,784)         (7,603)       (9,741)       (5,864)              2,730,705       1,097,023       911,641         14,985,517       13,888,494       12,976,853         \$ 17,716,222       \$ 14,985,517       \$ 13,888,494         \$ 9,30%       7,44%       8.08%         \$ 7,038,745       \$ 7,273,171       \$ 7,364,910	7,563,985       7,426,782       7,516,367              (352,450)       (1,147,647)       (3,217,247)         (15,608,155)       27,065,406       8,277,173         (7,238,403)       (7,075,905)       (6,859,784)         (11,076,071)       29,671,026       8,877,423         201,522,698       171,851,672       162,974,249         \$ 190,446,627       201,522,698       171,851,672         \$ 7,685,081       6,906,802       6,561,849         \$ 574,505       580,188       592,996         1,717,125       695,679       622,444         (7,238,403)       (7,075,905)       (6,859,784)         (7,603)       (9,741)       (5,864)              2,730,705       1,097,023       911,641         14,985,517       13,888,494       12,976,853         \$ 17,716,222       14,985,517       \$ 13,888,494         \$ 9.30%       7.44%       8.08%         \$ 7,038,745       7,273,171       7,364,910

#### Notes to FPRF'S Schedule:

Changes in assumptions. In 2017 the interest rate used to discount liabilities and project assets was 4.500%. For purposes of the accounting actuarial valuation, the blended interest rate used to discount liabilities was changed from 3.8228% to 4.3453%. For purposes of the accounting valuation, we assumed a discount rate based on the municipal bond rate of 3.5600% prior to 2047 and a discount rate of 6.000% for plan years after 2046 which resulted in a blended discount rate of 4.3453%.

Mortality rates for both plans were based on the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The disabled mortality assumption was updated to the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, set forward 4 years, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The pre-retirement mortality assumption was updated to the RP-2014 Blue Collar Total Employee Mortality table, with generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales.

The wage inflation assumption used to project compensation was 3.75%

The service based compensation increased assumption was updated based on observed experience.

General inflation, post retirement COLA and the increase in State Insurance Premium Tax Allocation was 2.75%.

Turnover, retirement rates and disability assumptions were updated based on observed experience.

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

For the Fiscal Year Ended June 30, 2017

#### II. SCHEDULES OF INVESTMENT RETURNS

Policemen	's	Pension	and	Relief	Fund	(PPRF)

	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	11.14%	4.75%	6.50%	10.65%
Firemen's Pension and Relief Fund (PFRF)				
	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	11.25%	5.15%	5.04%	11.17%

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

#### III. SCHEDULES OF CONTRIBUTIONS MULTIYEAR

#### Policemen's Pension and Relief Fund (PPRF)

covered payroll [(b)+(c)]/f

Tomeemen b I emplom und Itemer I und (I I Iti)								
		2017		2016		2015		2014
Actuarially determined contribution (a)	\$	10,113,252	\$	9,998,469	\$	8,371,076	\$	8,290,897
Employer contribution (b)		5,799,404		5,226,466		4,977,472		4,919,728
State contribution (c)		1,698,684		1,632,410		1,552,544		1,528,827
Contribution deficiency (excess)	\$	2,615,164	\$	3,139,593	\$	1,841,060	\$	1,842,342
Covered payroll (f)	_	6,876,181	-	7,194,432		7,849,996		8,257,284
Actual contribution as a percent of								
covered payroll [(b)+(c)]/f		109%		95%		83%		78%
Firemen's Pension and Relief Fund (PFRF)								
		2017		2016		2015		2014
Actuarially determined contribution (a)	\$	10,712,117	\$	10,373,813	\$	8,533,617	\$	8,544,824
Employer contribution (b)		5,974,752		5,300,143		5,004,065		5,191,340
State contribution (c)		1,710,329		1,606,659		1,557,784		1,544,506
Contribution deficiency (excess)	\$	3,027,036	\$	3,467,011	\$	1,971,768	\$	1,808,978
Covered payroll (f)	=	7,038,745	_	7,273,171	_	7,364,910	-	7,872,875
Actual contribution as a percent of								

109%

95%

89%

86%

For the Fiscal Year Ended June 30, 2017

#### NOTES TO SCHEDULES

Significant Actuarial Assumptions

The actuarial assumptions and other information used to determine the annual required contributions are as follows

Policemen's

	1 oncemen s	Themen's
	Pension & Relief	Pension & Relief
	Fund	Fund
Valuation Date	6/30/2017	6/30/2017
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Amortization Method	Level Percentage-of-Pay	Level Percentage-of-Pay
Amortization Period	30 Years Closed (Level Percentage)	30 Years Closed (Level Percentage)
Actuarial Asset Valuation Method	Market Value	Market Value
Actuarial Assumptions:		
Investment Rate of Return	4.50% per year before 2047; 6.00% thereafter	4.50% per year before 2047; 6.00% thereafter
Projected Salary Increases	20% 1 year, 6.5% 2 years, 3.5% 3 years,	20% 1 year, 6.5% 2 years, 3.5% 3 years, 2.75 4
·	2.75 4 years, 2.50% 5-9 years, 2.00% 10-	years, 2.50% 5-9 years, 2.00% 10-29 years,
	29 years, 1.25% 30-34 years, and 0.00%	1.25% 30-34 years, and 0.00% after 34 years of
	after 34 years of service	service
	after 54 years of service	service
Post Retirement Benefit Increases	None	None
Inflation	2.75%	2.75%
Cost of Living Adjustments	2.75% on first \$15,000 of annual benefit and	2.75% on first \$15,000 of annual benefit and on
	on the accumulated supplemental pension	the accumulated supplemental pension amounts
	amounts for prior years	for prior years
		· 1 · 7 · · ·

Mortality

Mortality rates for both plans were based on the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The disabled mortality assumption was updated to the RP-2014 Blue Collar Total Healthy Annuitant Mortality table, set forward 4 years, with projected generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales. The pre-retirement mortality assumption was updated to the RP-2014 Blue Collar Total Employee Mortality table, with generational mortality improvement using the MP-2014 2-dimensional mortality improvement scales.

Firemen's

For the Fiscal Year Ended June, 30, 2017

#### I. SCHEDULE OF FUNDING PROGRESS FOR OTHER POSTEMPLOYMENT BENEFITS

		Actuarial				UAAL
	Actuarial	Accrued	Unfunded			as a %
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	covered
Valuation	Assets	-Entry Age	(UAAL)	Ratio	Payroll	payroll
<u>Date</u>	<u>(a)</u>	<u>(b)</u>	<u>(b)-(a)</u>	<u>(a)/(b)</u>	<u>(c)</u>	<u>(b-a)/c</u>
7/1/10	\$ 	\$ 75,615,299 \$	75,615,299	0.00% \$	31,448,512	240.44%
7/1/11		60,679,215	60,679,215	0.00%	29,494,443	205.73%
7/1/12		73,958,600	73,958,600	0.00%	30,674,221	241.11%
7/1/13		85,737,794	85,737,794	0.00%	30,511,701	281.00%
7/1/14		126,087,701	126,087,701	0.00%	29,462,803	427.96%
7/1/15		197,164,010	197,164,010	0.00%	30,641,315	643.5%
7/1/16		203,538,748	203,538,748	0.00%	31,594,903	644.2%

#### II. SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR OTHER POSTEMPLOYMENT BENEFITS

		Annual			
	Required			Employer	Percent
Fiscal Year		<u>Contribution</u>		Contributions	<u>Contributed</u>
2011	\$	5,325,615	\$	2,836,898	53.27%
2012		5,315,345		4,104,850	77.23%
2013		6,457,372		4,587,248	71.04%
2014		7,499,563		3,898,088	51.98%
2015		10,724,572		3,797,037	35.41%
2016		16,052,428		6,002,621	37.39%
2017		15,645,305		8,008,789	51.19%

# CITY OF CHARLESTON, WEST VIRGINIA SCHEDULES OF THE GOVERNMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Fiscal Year Ended June 30, 2017

#### **Public Employees Retirement System**

Last 10 Fiscal Years\*

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Government's proportion of the net pension liability (asset) (percentage)	1.327175%	1.285736%	1.301165%	1.266242%
Government's proportionate share of the net pension liability (asset)	\$ 12,198,468 \$	7,179,766 \$	4,802,144 \$	11,543,445
Government's covered-employee payroll	\$ 18,475,776 \$	17,860,017 \$	18,084,241 \$	17,506,391
Government's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	66.02%	40.20%	26.55%	65.94%
Plan fiduciary net position as a percentage of the total pension liability	86.11%	91.29%	93.98%	79.70%

 $<sup>\</sup>ensuremath{^*}$  - The amounts presented for each fiscal year were determined as of June 30, 2016

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

# CITY OF CHARLESTON, WEST VIRGINIA SCHEDULE OF GOVERNMENT CONTRIBUTIONS For the Fiscal Year Ended June 30, 2017

Public Employees Retirement System Last 10 Fiscal Years

2010 2009 2008	77 \$ 1,799,608 \$ 1,675,990 \$ 1,600,134	(1,799,608) (1,675,990) (1,600,134)	s	\$ \$	**
2011	\$ 2,046,007	(2,046,007)	<b>↔</b>	<del>∨</del>	*
2012	\$ 2,399,128	(2,399,128)	<del>∨</del>	<del>∨</del>	*
2013	\$ 2,372,689	(2,372,689)	- -	\$17,506,391	13.55%
2014	\$ 2,526,476	(2,526,476) (2,372,689)	- -	\$ 18,084,241	13.97%
2015	\$ 2,456,565	(2,456,565)	- -	\$17,860,017	13.75%
2016	\$ 2,513,283	(2,513,283)	· ·	\$ 18,475,776	13.60%
2017	\$ 2,238,435	(2,238,435)	<i>S</i> ?	· **	*
	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Government's covered-employee payroll	Contributions as a percentage of covered employee payroll.

\*\*Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

### CITY OF CHARLESTON, WEST VIRGINIA SCHEDULES OF THE GOVERNMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Fiscal Year Ended June 30, 2017

#### Municipal Police Officers and Firefighters Retirement System

Last 10 Fiscal Years\*

Police Officers Retire	men	t System			
		<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Government's proportion of the net pension liability (asset) (percentage)		26.159244%	25.359714%	21.403699%	19.176794%
Government's proportionate share of the net pension liability (asset)	\$	(369,892) \$	(244,721) \$	(145,331) \$	(50,819)
Government's covered-employee payroll	\$	1,434,311 \$	959,612 \$	392,330 \$	185,248
Government's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		-25.79%	-25.50%	-37.04%	-27.43%
Plan fiduciary net position as a percentage of the total pension liability		174.30%	189.27%	230.08%	200.40%

<sup>\* -</sup> The amounts presented for each fiscal year were determined as of June 30, 2016

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

Firefighters Retirement System

Thenginers Rearens	ciit 5	2016	<u>2015</u>	<u>2014</u>	<u>2013</u>
Government's proportion of the net pension liability (asset) (percentage)		15.823930%	13.222939%	16.780704%	5.739737%
Government's proportionate share of the net pension liability (asset)	\$	(223,751) \$	127,601 \$	113,941 \$	15,210
Government's covered-employee payroll	\$	867,626 \$	500,356 \$	307,590 \$	55,446
Government's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		-25.79%	25.50%	37.04%	27.43%
Plan fiduciary net position as a percentage of the total pension liability		174.30%	189.27%	230.08%	200.40%

<sup>\* -</sup> The amounts presented for each fiscal year were determined as of June 30, 2016

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

#### CITY OF CHARLESTON, WEST VIRGINIA SCHEDULE OF GOVERNMENT CONTRIBUTIONS For the Fiscal Year Ended June 30, 2017

#### **Public Employees Retirement System**

Last 10 Fiscal Years

#### **Police Officers Retirement System**

		<u>2017</u>	<u>2016</u>	<u>2015</u>		<u>2014</u>		<u>2013</u>	<u>2012</u>
Contractually required contribution	\$	244,403	\$ 168,547	\$ 105,816	\$	59,623	\$	28,547 \$	17,434
Contributions in relation to the contractually required contribution	_	(244,403)	 (168,547)	 (105,816)		(59,623)		(28,547)	(17,434)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$_		\$_	<u></u> \$	
Government's covered-employee payroll	\$	**	\$ 1,434,311	\$ 959,612	\$	392,330	\$	185,248 \$	**
Plan fiduciary net position as a percentage of the total pension liability		**	11.75%	11.03%		15.20%		15.41%	**

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

#### Firefighters Retirement System

	<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>		<u>2013</u>	<u>2012</u>
Contractually required contribution	\$ 144,771	\$	102,014	\$	55,174	\$	46,744	\$	8,544 \$	
Contributions in relation to the contractually required contribution	 (144,771	<u>)</u>	(102,014)		(55,174)		(46,744)		(8,544)	
Contribution deficiency (excess)	\$ 	_\$_		\$_		\$_		\$_	\$	
Government's covered-employee payroll	\$ **	\$	867,626	\$	500,356	\$	307,590	\$	55,446 \$	**
Plan fiduciary net position as a percentage of the total pension liability	**		11.76%		11.03%		15.20%		15.41%	**

Only four years are presented due to the availability of the information in the application of the reporting requirements prospectively.

**SUPPLEMENTARY INFORMATION** 

#### CITY OF CHARLESTON, WEST VIRGINIA GOVERNMENTAL FUND TYPES - NONMAJOR

*Special Revenue Funds* are used to account for the receipt and use of specific revenues that are legally restricted by ordinance or grant agreements for specific purposes.

**Debt Service Funds** are used to account for the accumulation of resources and payment of general long-term debt principal and interest from governmental resources.

*Capital Projects Funds* are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**Permanent Funds** are used to account for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support specific programs, for the benefit of the City or its citizens.

## CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS June 30, 2017

Paris			June 30, 20	17			
Section   Current   Curr		_	•	•		Permanent	Nonmajor Governmental
Cash and cash equivalents	ASSETS AND DEFERRED OUTFLOWS						
Cash and cash equivalents         1,415,597 S         9,920,032 S         5,442 S         361,263 S         11,700,334 Invosmment more more more more more more more more							
Investments   \$2,826,467   \$ \$ \$ \$1,996,766   \$4,823,233   \$1,820,2015   \$1,548,648   \$1,548,6		_					
Receivables:	*	\$					
Accounts			2,826,467			1,996,766	4,823,233
Grants         1,548,648			452 032				452.032
Consist   Cons							
Account dinterest   1,252,010   1,824,469   400   3,805,104   1,2194   1,252,010   1,824,469   400   3,805,104   1,2194   1,252,010   1,824,469   400   3,805,104   1,2194							, ,
Due from:						4,264	
Component units						, -	, -
Restricted cash         353,461          3,663,811          4,017,272           Total assets         7,608,933         11,172,042         5,493,722         2,362,693         26,637,390           Deferred Outflows:           Total deferred outflows of resources <t< td=""><td>Other funds</td><td></td><td>728,225</td><td>1,252,010</td><td>1,824,469</td><td>400</td><td>3,805,104</td></t<>	Other funds		728,225	1,252,010	1,824,469	400	3,805,104
Total assets	Component units		12,194				12,194
Total deferred outflows of resources   1.030,029   1.1,172,042   1.305,064	Restricted cash				3,663,811		4,017,272
Total deferred outflows of resources   1.030,029   1.1,172,042   1.305,064							
Total deferred outflows of resources	Total assets	_	7,608,933	11,172,042	5,493,722	2,362,693	26,637,390
Total deferred outflows of resources	Deferred Outflows:						
Total assets and deferred outflows of resources   \$ 7,608,933   \$ 11,172,042   \$ 5,493,722   \$ 2,362,693   \$ 26,637,390		_					
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES           Liabilities:           Accounts payable         \$ 839,390         \$ 190,639         \$ \$ - \$ 1,030,029           Compensated absences payable         4,311         4,311           Due to:         0ther funds         1,619,078         37,333         796         1,657,207           Customer advances         161,371         70         796         2,852,918           Deferred Inflows:           Total liabilities         2,624,150         227,972         796         2,852,918           Total deferred inflows of resources         796         2,852,918           Fund balances:           Reserved for:           Nonspendable         1,305,064         1,305,064           Restricted         4,294,389         91,871         5,493,722         1,056,833         10,936,815           Committed         690,394         10,852,199         11,305,064         1,305,064           Total fund balances         4,984,783         10,944,070         5,493,722         2,361,897         23,784,472	Total deferred outflows of resources	_					
Capabilities:   Capabilities	Total assets and deferred outflows of resources	\$_	7,608,933 \$	11,172,042 \$	5,493,722 \$	2,362,693 \$	26,637,390
Accounts payable         \$ 839,390         \$ 190,639         \$         \$         \$ 1,030,029           Compensated absences payable         4,311            4,311           Due to:         Other funds         1,619,078         37,333          796         1,657,207           Customer advances         161,371           796         2,852,918           Deferred Inflows:            796         2,852,918           Total deferred inflows of resources   -	LIABILITIES, DEFERRED INFLOWS AND FUND I	BALA	NCES				
Accounts payable         \$ 839,390         \$ 190,639         \$         \$         \$ 1,030,029           Compensated absences payable         4,311            4,311           Due to:         Other funds         1,619,078         37,333          796         1,657,207           Customer advances         161,371           796         2,852,918           Deferred Inflows:            796         2,852,918           Total deferred inflows of resources   -	Liabilities						
Compensated absences payable		\$	839 390 \$	190.639 \$	\$	\$	1 030 029
Due to:         Other funds         1,619,078         37,333          796         1,657,207           Customer advances         161,371            161,371           Total liabilities         2,624,150         227,972          796         2,852,918           Deferred Inflows:           Total deferred inflows of resources               796         2,852,918           Fund balances:           Reserved for:           Nonspendable            1,305,064         1,305,064           Restricted         4,294,389         91,871         5,493,722         1,056,833         10,936,815           Committed         690,394         10,852,199            11,542,593           Total fund balances         4,984,783         10,944,070         5,493,722         2,361,897         23,784,472		Ψ		· · · · · · · · · · · · · · · · · · ·			, ,
Customer advances         161,371           161,371           Total liabilities         2,624,150         227,972          796         2,852,918           Deferred Inflows:           Total deferred inflows of resources	* *		7-				<i>y-</i>
Total liabilities         2,624,150         227,972          796         2,852,918           Deferred Inflows:           Total deferred inflows of resources <t< td=""><td>Other funds</td><td></td><td>1,619,078</td><td>37,333</td><td></td><td>796</td><td>1,657,207</td></t<>	Other funds		1,619,078	37,333		796	1,657,207
Deferred Inflows:           Total deferred inflows of resources </td <td>Customer advances</td> <td>_</td> <td>161,371</td> <td></td> <td></td> <td></td> <td>161,371</td>	Customer advances	_	161,371				161,371
Total deferred inflows of resources	Total liabilities	_	2,624,150	227,972		796	2,852,918
Total deferred inflows of resources 2,624,150 227,972 796 2,852,918  Fund balances:  Reserved for: Nonspendable 1,305,064 1,305,064 Restricted 4,294,389 91,871 5,493,722 1,056,833 10,936,815 Committed 690,394 10,852,199 11,542,593  Total fund balances 4,984,783 10,944,070 5,493,722 2,361,897 23,784,472	Deferred Inflows:						
Total liabilities and deferred inflows of resources 2,624,150 227,972 796 2,852,918  Fund balances:  Reserved for: Nonspendable 1,305,064 1,305,064 Restricted 4,294,389 91,871 5,493,722 1,056,833 10,936,815 Committed 690,394 10,852,199 11,542,593  Total fund balances 4,984,783 10,944,070 5,493,722 2,361,897 23,784,472		_			<del></del> .	<u></u>	
Reserved for:  Nonspendable Restricted Committed  Total fund balances  Reserved for:  1 1,305,064	Total deferred inflows of resources	_					
Reserved for:  Nonspendable Restricted Committed  Total fund balances  Reserved for:  1 1,305,064							
Reserved for:         Nonspendable          1,305,064       1,305,064       1,305,064         Restricted       4,294,389       91,871       5,493,722       1,056,833       10,936,815         Committed       690,394       10,852,199          11,542,593         Total fund balances       4,984,783       10,944,070       5,493,722       2,361,897       23,784,472	Total liabilities and deferred inflows of resources	_	2,624,150	227,972	<u> </u>	796	2,852,918
Nonspendable            1,305,064         1,305,064           Restricted         4,294,389         91,871         5,493,722         1,056,833         10,936,815           Committed         690,394         10,852,199            11,542,593           Total fund balances         4,984,783         10,944,070         5,493,722         2,361,897         23,784,472	Fund balances:						
Restricted         4,294,389         91,871         5,493,722         1,056,833         10,936,815           Committed         690,394         10,852,199            11,542,593           Total fund balances         4,984,783         10,944,070         5,493,722         2,361,897         23,784,472	Reserved for:						
Committed         690,394         10,852,199           11,542,593           Total fund balances         4,984,783         10,944,070         5,493,722         2,361,897         23,784,472	Nonspendable					1,305,064	1,305,064
Total fund balances 4,984,783 10,944,070 5,493,722 2,361,897 23,784,472	Restricted		4,294,389	91,871	5,493,722	1,056,833	10,936,815
	Committed	_	690,394	10,852,199	<del></del>		11,542,593
Total liabilities, deferred inflows and fund balances \$\frac{7,608,933}{2,608,933} \\$\frac{11,172,042}{2} \\$\frac{5,493,722}{2} \\$\frac{2,362,693}{2,362,693} \\$\frac{26,637,390}{2}	Total fund balances	_	4,984,783	10,944,070	5,493,722	2,361,897	23,784,472
	Total liabilities, deferred inflows and fund balances	\$_	7,608,933 \$	11,172,042 \$	5,493,722 \$	2,362,693 \$	26,637,390

#### CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -

#### NONMAJOR GOVERNMENTAL FUNDS

For the fiscal year ended June 30, 2017

	For t	·	ende	d June 30, 2017						Total Nonmajor
	<del>-</del>	Special Revenue	_	Capital Projects	_	Debt Service	_	Permanent	_	Governmental Funds
REVENUES										
Taxes:										
Ad valorem property taxes	\$		\$		\$		\$		\$	
Intergovernmental:										
Federal		3,020,610								3,020,610
State		196,904								196,904
Local		22,862								22,862
Charges for services		4,007,136		16,579						4,023,715
Fines and forfeits		412,455		3,000						415,455
Interest earnings		45,813		32,474		18,524		138,130		234,941
Reimbursements										
Contributions and donations		196,703								196,703
Miscellaneous	_	617			_		_		_	617
Total revenues	_	7,903,100		52,053	_	18,524		138,130	_	8,111,807
EXPENDITURES										
Current:										
General government		108,052								108,052
Public safety		1,411,540								1,411,540
Streets and transportation		1,315								1,315
Health and sanitation		1,063,879								1,063,879
Culture and recreation		1,781,284								1,781,284
Social services								27,592		27,592
Capital projects				3,494,643						3,494,643
Economic development		1,663,788								1,663,788
Debt service:										
Principal						3,909,000				3,909,000
Interest						3,716,048				3,716,048
Bond issuance costs	_		_		_		_		_	
Total expenditures	_	6,029,858	_	3,494,643	_	7,625,048	_	27,592	_	17,177,141
Excess (deficiency) of revenues										
over expenditures		1,873,242		(3,442,590)		(7,606,524)		110,538		(9,065,334)
OTHER FINANCING SOURCES (USES)										
Transfers in		1,931,845		6,392,873		7,620,860		13,425		15,959,003
Transfers (out)	_	( 3,203,848)	-	( 2,513,213)	_	(6)	_		_	(5,717,067)
Total other financing										
sources (uses)	-	(1,272,003)	_	3,879,660	_	7,620,854	_	13,425	_	10,241,936
Net change in fund balance		601,239		437,070		14,330		123,963		1,176,602
Fund balances - beginning	_	4,383,544	_	10,507,000	_	5,479,392	_	2,237,934	_	22,607,870
Fund balances - ending	\$_	4,984,783	\$_	10,944,070	\$_	5,493,722	\$	2,361,897	\$_	23,784,472

# CITY OF CHARLESTON, WEST VIRGINIA SPECIAL REVENUE FUNDS

#### Nonmajor Funds

Asset Forfeiture and Reimbursement Fund This fund is used to account for monies seized by the Charleston Police department or Drug Unit and have been ordered released or forfeited by a court of law.

**Byrne Justice Assistance Grant Fund** This fund was established to account for grants received from the U.S. Department of Justice passed through from the West Virginia Department of Criminal Justice Services to encourage arrest policies and enforcement of protection orders.

*Charleston Land Trust Commission Fund* This fund was established to account for donations or other funding to acquire, maintain, improve, and preserve public trust lands.

**DOT Federal Grant Fund** This fund was established to account for federal grant revenues from the Department of Transportation for capital improvements.

**FEMA-WV Flood Mitigation Fund** This fund was established to account for federal grants received from the U.S. Environmental Protection Agency for a three-year period to inventory sites either perceived to be contaminated.

Homeland Security Assistance to Firefighters Grant Fund This fund was established to account for federal grants received from the U.S. Department of Homeland Security passed through the state Secretary of Military Affairs and Public Safety to purchase face pieces, fit tests, and other authorized equipment purchases for the Charleston Fire Department.

Homeland Security Grant Fund This fund was established to account for federal grants received from the U.S. Department of Homeland Security, Federal Emergency Management Agency (FEMA) to account for purchase of First Response Equipment for the City's public safety activities.

**Human Rights Fund** This fund is a cooperative agreement with HUD for the Fair Housing Assistance Program (FHAP) within the City.

*Metro Loan Fund* This fund was established to account for funds received from the State for small business loans. Loans are no longer given, however, collection of payments on prior loans are accounted for.

*Municipal Beautification Fund* This fund was established to account for revenues received from fee charges for clean up of properties within the City and for donations received to be used for beautification of the City.

Municipal Court Fund This fund accounts for monies received for fines and forfeitures.

**Police & Fire Donations Fund** This fund was established to receive private contributions to be utilized for police and fire operations.

# CITY OF CHARLESTON, WEST VIRGINIA SPECIAL REVENUE FUNDS (Continued)

**Police Grants Fund** This fund was established to account for federal grants received from the U.S. Department of Justice to encourage arrest policies and enforcement of protection orders.

**Public Arts Grant Fund** This fund was established to account for grant monies from the National Endowment for the Arts and private contributions to support a series of cultural planning activities to strengthen the role of public art in Charleston, WV.

**Rail Trail Project Fund** This fund was established to account for federal grants to acquire a railroad bridge, railroad trestle, and additional railroad right of way and convert them to a rail trail referred to as the Charleston Kanawha Trestle Trail Project.

**Rental Rehabilitation Fund** This fund was established to account for loan payments collected from housing rehabilitation clients to MOECD. The rehab program no longer exists, however, this fund still accounts for payments received from loans originating several years ago.

**Solid Waste Fund** This fund accounts for the revenues collected from refuse fees and royalties from the contracted landfill operations. This fund also reserves monies for contingency post fund closure landfill cost.

**Special Demolition Fund** This fund accounts for monies to be used for demolition of buildings as necessary within the City.

**Supportive Housing Fund** This fund accounts for Supporting Housing Grants received to pay salaries for supportive service coordinators and other direct expenses for five shelters.

*U.S. Small Business Administration Fund* This fund accounts for federal grants received from the U.S. Small Business Administration under a grant/cooperative agreement and private contributions for the City of Charleston, WV Riverfront Park (Haddad Park).

**Project West Invest** This fund is designed to promote and provide incentives for Charleston police officers to live in Charleston's West Side to create a catalyst for positive change.

**Safe Routes to School Program** This fund was established to account for federal grants received from the Federal Highway Administration for the East End Kids Walk & Bike Safe Routes to Piedmont Project for infrastruction-related project and non-infrastructure-related activities.

*Slack Plaza* This fund was established to account for grant revenues, transfers, and gifts received designated to be expended for construction, renovations, and other improvements to the Slack Plaza area from Capitol Street to Court Street.

*Live on the Levee* This fund was established to account for all Live on the Levee Series revenues and expenditures that runs from May to September each year.

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2017

	Asset Forfeiture and Reimbursement	Byrne Justice Assistance Grant	Charleston Land Trust Commission	Homeland Security Assistance	Homeland Security Grant	Human Rights	Municipal Beautificaton	Municipal Court	Police & Fire Donation	Police Grant	Public Arts Grant
ASSETS AND DEFERRED OUTFLOWS Assets:											
Current: Cash and cash equivalents	\$ 610.519 \$	1.574	\$ 44.478 \$	÷	\$6 !	176.794	31.169	\$ 163.994	086.8	\$ 61.111	\$ 48.160
Investments	-	:	:	1	;			:		:	
Receivables:		000									
Accounts Grants	: :	39,976	: :	: :	: :	: :	: :	45,516	: :	156.811	: :
Loans	;	:	:	:	:	:	;	:	:	:	:
Due from:											
Other funds	67,625	:	:	;	;	;	;	:	:	20,963	:
Component units	:	:	;	;	;	1	:	;	:	;	;
Restricted cash	:	:		:	:	;	:	:	:	;	
Total assets	678,144	41,550	44,478	:		176,794	31,169	209,510	8,980	238,885	48,160
Deferred Outflows:	;	;	:	;	:	:	;	:	;	:	;
Total deferred outflows of resources	:	:		;		;		1	:		:
Total assets and deferred outflows of resources	\$ 678,144 \$	41,550	\$ 44,478 \$	-	<del>\$</del>	176,794	\$ 31,169	\$ 209,510	8,980	\$ 238,885 \$	48,160
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES											
Live on the Levee Charity Raffle	\$ 35,256 \$	39,434 \$	<del>\$</del>	· !	<del>ss</del>	1 1	<del>69</del>	26,191 \$	<del>s</del>	20,513 \$	: :
Due to: Other funds	;	1,937	:	;	;	;	:	66,269	;	181,546	;
Grant advances	1	179		:		161,192		:	:	:	:
Total liabilities	35,256	41,550		:		161,192	:	92,460		202,059	
Deferred Inflows:	;	:	:	:	:	:	:	:	:	:	:
Total deferred inflows of resources			;	:	:	;	:	:	:	:	
Total liabilities and deferred inflows of resources	35,256	41,550		:		161,192	:	92,460	:	202,059	:
Fund balances:											
Restricted Committed	642,888	: :	44,478	: :	: :	15,602	31,169	117,050	8,980	36,826	48,160
Total fund balances	642,888	;	44,478	:	:	15,602	31,169	117,050	8,980	36,826	48,160
Total liabilities, deferred inflows and fund balances	\$ 678,144 \$	41,550	\$ 44,478 \$	-	\$ ·	176,794	\$ 31,169	\$ 209,510	8,980	\$ 238,885	\$ 48,160

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS (Continued) JUNE 30, 2017

	Rail Trail Project	Rental Rehabilitation	Solid Waste	Special Demolition	Supportive Housing	U.S.Small Business Administration	Project West Invest	Historic Preservation	Safe Routes to School Program	Slack Plaza	Live on the Levee	Total Nonmajor Special Revenue Funds
ASSETS AND DEFERRED OUTFLOWS Assets: Current: Cash and cash equivalents Investments	÷9	! !	\$ 128,317	\$ 1,947	: ! : !	\$ 10,177	\$ 56,600	\$ 1,336	; ; ;	: ! !	\$ 68,441	\$ 1,413,597
Receivables: Accounts Grants Loans	787,216	150.143	365,957	:::	16,747	: : :	124.166	:::	34,409	553,465	583	452,032 1,548,648 274,309
Due from: Other funds Component units Restricted cash	627,075	: : :	 12,194 353,461	: : :	: : :	: : :	1 1 1	: : :	7,251	5,311	: : :	728,225 12,194 353,461
Total assets	1,414,291	150,143	3,686,396	1,947	16,747	10,177	180,766	1,336	41,660	558,776	69,024	7,608,933
Deferred Outflows:	:	:	:	:	:	:	:	:	:	:	:	:
Total deferred outflows of resources	:	:	:	:	:	:	:	:	:	:	:	:
Total assets and deferred outflows of resources	\$ 1,414,291	\$ 150,143	\$ 3,686,396	\$ 1,947	\$ 16,747	\$ 10,177	\$ 180,766	\$ 1,336	\$ 41,660	\$ 558,776	\$ 69,024	\$ 7,608,933
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES												
Liabilities: Accounts payable Live on the Levee Charity Raffle	\$ 627,075 \$	<del>9</del>	51,456 \$	<del>s</del>	16,747 \$	<del>s</del>	200 \$	<del>\$</del>	7,251 \$	5,311 \$	9,956 \$ 4,311	839,390
Due to: Other funds Grant advances	779,733	: :	: :	; ;	: :	: :	: :	: :	34,409	553,465	1,719	1,619,078 161,371
Total liabilities	1,406,808	:	51,456	:	16,747	:	200	:	41,660	558,776	15,986	2,624,150
Deferred Inflows:	:	:	:	;	:	:	:	;	:	:	:	:
Total deferred inflows of resources	:	:	:	:	:	:	:	:	:	:	:	:
Total liabilities and deferred inflows of resources	1,406,808	:	51,456	:	16,747	:	200	:	41,660	558,776	15,986	2,624,150
Fund balances:												
Restricted Committed	7,483	150,143	3,189,823 445,117	1,947	: :	10,177	180,566	1,336	: :	: :	53,038	4,294,389 690,394
Total fund balances	7,483	150,143	3,634,940	1,947	:	10,177	180,566	1,336	:		53,038	4,984,783
Total liabilities, deferred inflows and fund balances	\$ 1,414,291	\$ 150,143	\$ 3,686,396	\$ 1,947	\$ 16,747	\$ 10,177	\$ 180,766	\$ 1,336	\$ 41,660	\$ 558,776	\$ 69,024	\$ 7,608,933

CITY OF CHARLESTON, WEST VIRGNIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS
For the Fiscal Year Ended June 30, 2017

	Asset Forfeiture and Reimbursement	Byrne Justice Assistance Grant	Charleston Land Trust Commission	Homeland Security Assistance	Homeland Security Grant	Human Rights	Municipal Beautificaton	Municipal Court
REVENUES Intergovernmental: Federal State Local Charges for services	\$ 896,247 8	\$ 213,512		<b>⇔</b>	53.850 \$ 6.768		<b>↔</b> : : : : :	: : : : }
Fines and forfeits Interest and investment earnings Contributions and donations Miscellaneous Total revenues	1,954	213,512	154 1,250 1,404	: : : : : :		: : : : : :	108 868 868 	412,455
EXPENDITURES Current: General government Public safety Streets and transportation Health and sanitation Administratives and ceneral	579,046	213,512	1111	: : : : :	60,618	: : : : :	1,315	108,052
Culture and recreation Benefits paid Insurance premiums Social services Capital projects Education	1 1 1 1 1 1		1 1 1 1 1 1	1 1 1 1 1 1	: : : : : :		: : : : : :	::::::
Economic development Debt service: Principal Interest Bond issuance costs Total expenditures		213,512	1,001	: :::		: :::		
Excess (deficiency) of revenues over expenditures  OTHER FINANCING SOURCES (USES) Transfers (out) Issuance of bonds Proceeds from the sale of assets Issuance of capital leases	505,455	: :::::	403	: :::::	: :::::	: :::::	(339)	304,403
Total other financing sources (uses)  Net change in fund balance  Fund balances - beginning  Fund balances - ending	505,455 137,433 \$ 642,888		44,075			15,602	(339)	(303,848) 555 116,495

CITY OF CHARLESTON, WEST VIRGNIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (Continued)
For the Fiscal Year Ended June 30, 2017

	Police & Fire Donation	Police Grant	Public Arts Grant	Rail Trail Project	Rental Rehabilitation	Solid Waste	Special Demolition	Supportive Housing
REVENUES Intergovernmental:			6	9 400 000	ŧ			E 8 20 20 20 20 20 20 20 20 20 20 20 20 20
Federal State	÷ :	\$ 523,021 \$	<b>∌</b>	\$ 62,830	÷ :	, ;	÷ 	105,54/
Local	;	22,862	;	1	1	;	;	;
Charges for services	:	:	:	:	:	4,007,136	:	:
Fines and forfeits		:	:	:	;		; "	!
Interest and investment earnings Contributions and donations	3,385	: :	; ;	: :	: :	43,117	:	: :
Miscellaneous		:		;	:	;	526	:
Total revenues	3,429	545,883	:	702,835		4,050,253	533	105,547
EXPENDITURES Current:								
General government	!	;	;	;	;	1	;	;
Public safety	12,481	545,883	;	1	1	;	;	;
Streets and transportation	;	;	;	;	;	;	;	;
Health and sanitation	:	:	;	:	:	1,063,879	:	:
Administrative and general	:	:	;	:	:	:	!	-
Benefits paid	: :	: :	: :	: :	: :	; ;	; ;	: :
Insurance premiums	;	;	;	;	;	;	;	;
Social services	;	;	:	;	;	;	;	;
Capital projects	!	;	;	;	;	;	;	:
Education Economic development	: :	: :	: :	1.510.978	: :	: :	: :	105.547
Debt service:								
Principal	:	:	;	:	:	;	:	:
Interest Bond issuance costs	: :	: :	; ;	: :	: :	: ;	: :	: :
Color issuming costs								
Total expenditures	12,481	545,883	1	1,510,978	:	1,063,879		105,547
Excess (deficiency) of revenues over expenditures	(9,052)	1	1	(808,143)	;	2,986,374	533	;
OTHER FINANCING SOURCES (USES)								
Transfers in	:	:	:	808,143	;	-	1	;
Transfers (out)	;	:	;	:	:	(2,900,000)	;	;
Issuance of bonds	:	:	:	;	;	:	:	:
Proceeds from the sale of assets Issuance of capital leases	: :	: :	: :	: :	: :	: :	: :	: :
•								
Total other financing sources (uses)	1	:	:	808,143	:	(2,900,000)		
Net change in fund balance	(9,052)	;	;	;	;	86,374	533	;
Fund balances - beginning	18,032	36,826	48,160	7,483	150,143	3,548,566	1,414	1
Fund balances - ending	\$ 8,980	\$ 36,826 \$	48,160 \$	7,483	\$ 150,143 \$	3,634,940	\$ 1,947	

# CITY OF CHARLESTON, WEST VIRGNIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (Continued) For the Fiscal Year Ended June 30, 2017

	U.S.Small Business Administration	U.S.Small Business Iministration	Project West Invest	Historic Preservation	Safe Routes to School Program	Slack Plaza	Live on the Levee	Total Nonmajor Special Revenue Funds
REVENUES Intergovernmental: Federal State	↔	<del>\$</del>	<b>↔</b>	- cc - cc - cc	86,142 \$	439,456 \$	<i>\$</i> 6	3,020,610
Local Charges for services		: :	; ;	) : :	: :	; ;	: :	22,862
Fines and forfeits		1	:		!	:		412,455
Interest and investment earnings Contributions and donations		: :	215 80,000	: :	: :	3,600	214 107,600	45,813 196,703
Miscellaneous		:	31000	2000		240 044	91	617
Total revenues			80,213	5,850	86,142	443,030	506,101	7,903,100
EXPENDITURES Current:								
General government		:	;	;	;	;	:	108,052
Public safety		:	:	:	1	1	:	1,411,540
Streets and transportation Health and sanitation		: :	: :	: :	: :	: :	: :	1,315
Administrative and general		;	;	!	;	;	:	1
Culture and recreation		;	;	;	93,393	1,555,374	132,517	1,781,284
Benefits paid Insurance premiums		: :	: :	: :	: :	: :	: :	: :
Social services		;	;	;	1	;	;	;
Capital projects		;	;	!	;	;	:	:
Education Economic develonment		: :	39.629		; ;	: :	: :	1 663 788
Debt service:			(30,00	500			1	1,000,100
Principal		;	;	;	;	;	!	;
Interest		:	1	;	1	;	;	:
Bond issuance costs		:	:		:			:
Total expenditures			39,629	6,633	93,393	1,555,374	132,517	6,029,858
Excess (deficiency) of revenues over expenditures		;	40,586	( 2,797)	(7,251)	(1,112,318)	( 24,612)	1,873,242
OTHER FINANCING SOURCES (USES)								
Transfers in		;	:	4,133	7,251	1,112,318	!	1,931,845
Transfers (out)		: :	: :	: :	: :	: :		(3,203,848)
Proceeds from the sale of assets		: :	: :	: :	: :	: :	: :	: :
Issuance of capital leases			:	:	:	:		:
Total other financing sources (uses)		:	:	4,133	7,251	1,112,318	:	(1,272,003)
Net change in fund balance		;	40,586	1,336	;	;	(24,612)	601,239
Fund balances - beginning		10,177	139,980	:	:		77,650	4,383,544
Fund balances - ending	<b>S</b>	10,177 \$	180,566	\$ 1,336 \$	:	\$	53,038 \$	4,984,783

#### CITY OF CHARLESTON, WEST VIRGINIA CAPITAL PROJECTS FUNDS

#### Nonmajor Funds

**Ball Park Maintenance Fund** This fund is used to account for contributions by the General Fund of \$25,000 annually for maintenance and improvements of the ball park in accordance with a contract between the City and West Virginia Power Ball Team.

**Bridge Fund** This City Council established fund is maintained to account for revenue sources expended for the construction and maintenance of bridges.

City Service Fee Project Fund This fund receives transfers from the General Fund of the city service fee revenues, that are dedicated for street maintenance and infrastructure throughout the City, in order to better provide public accountability for the monies.

Civic Center Capital Improvements Fund This City Council established fund is operated to receive transfers of all capital improvement fees collected at the Civic Center events. These revenue sources are maintained for capital improvements to the Civic Center.

*Facilities Maintenance Fund* This fund was established to account for various facility renovation projects separately and is funded by transfers from the General Fund.

*General Maintenance Fund* This City Council established fund is operated to receive transfers from the General Fund to separately account for funds expended for capital improvements.

*Infrastructure Fund* This City Council established fund is used to maintain revenue sources for capital improvements to infrastructure.

*Municipal Auditorium Capital Improvements Fund* This City Council established fund is operated to receive capital improvement fees collected at the Municipal Auditorium events to account for funds expended for capital improvements to the Municipal Auditorium.

Soccer Field Fund This City Council established fund is used to receive revenue resources dedicated to improvements of City soccer fields.

South Side Recreation Fund This City Council established fund is used to receive revenue sources dedicated to improvements for recreation on the South Side of Charleston, WV.

CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS June 30, 2017

	Ball Park Maintenace	Bridge	City Service Fee Project	Civic Center Capital Improvements	Facilities Maintenance <u>Fund</u>	General Maintenance	Infrastructure	Municipal Auditorium Capital Improvements	Soccer Field	South Side Recreation	Ball Park <u>Stadium</u>	Total Nonmajor Capital Projects Funds
ASSETS AND DEFERRED OUTFLOWS Assets:												
Current: Cash and cash equivalents	\$ 91,871 \$	\$	2,903,564 \$	270,136 \$	4,471,308 \$	1,870,835	\$ 146,797	\$ 125,801	\$ 3,081	\$ 9,840 \$	\$ 26,799 \$	9,920,032
Due nom: Other funds	:	:	;	3,186	266,097	982,727	:	;	;	:	;	1,252,010
Total assets	91,871	:	2,903,564	273,322	4,737,405	2,853,562	146,797	125,801	3,081	9,840	26,799	11,172,042
Deferred Outflows:	:	:	:	:	:	:	:	:	:	:	:	
Total deferred outflows of resources	:	:	:		:		;	:	:	:		
Total assets and deferred outflows of resources	\$ 91,871 \$		2,903,564 \$	273,322 \$	4,737,405 \$	2,853,562	\$ 146,797	\$ 125,801	\$ 3,081	\$ 9,840	\$ 26,799 \$	11,172,042
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES	D BALANCES											
LIABILITIES Accounts payable	\$  \$	59	28,544 \$	ses	48,712 \$	113,383 \$	;	s :-	;	:	•	190,639
Due to: Other funds	:	;	:	:	:	31,633	:	5,700	:	:	:	37,333
Total liabilities	:	:	28,544		48,712	145,016	:	5,700	:	:	:	227,972
Deferred Inflows:	:	:	;	:	:	:	:	;	;	:		
Total deferred inflows of resources	:	:	:		:	:	:	:		:	:	
Total liabilities and deferred inflows of resources	:	;	28,544		48,712	145,016	:	5,700	:	:	;	227,972
FUND BALANCES												
Reserved for: Restricted Committed	91,871	: :	2,875,020	273,322	4,688,693	2,708,546	146,797	120,101	3,081	9,840	26,799	91,871
Total fund balances	91,871	;	2,875,020	273,322	4,688,693	2,708,546	146,797	120,101	3,081	9,840	26,799	10,944,070
Total liabilities, deferred inflows and fund balances	\$ 91,871 \$	:	\$ 2,903,564 \$	273,322 \$	4,737,405 \$	2,853,562	\$ 146,797	\$ 125,801	\$ 3,081	\$ 9,840 \$	\$ 26,799 \$	11,172,042

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS For the Fiscal Year Ended June 30, 2017

Total

	Ball Park Maintenance	Bridge	City Service Fee Project	Civic Center Capital Improvements	Facilities Maintenance <u>Fund</u>	General Maintenance	Infrastructure	Municipal Auditorium Capital Improvements	Soccer <u>Field</u>	South Side Recreation	Ball Park <u>Stadium</u>	Nonmajor Capital Projects <u>Funds</u>
REVENUES Characs for carrioss	<i>y</i>	;	e e		<i>y</i>	;		\$ 012.91		;		16 579
Fines and forfeits	: :	: :	9	3,000	: :	: :	: :		9	: :	' ;	3,000
Interest and investment earnings	348	:	4,699	1,211	14,946	10,234	208	392	9	34	96	32,474
Refunds	:	;	;	:	:	;	:	:	:	;	:	:
Reimbursements	:	;	;	:	:	;	:	:	:	;	:	:
Payments in lieu of taxes	;	;	;	;	;	;	;	1	;	;	;	;
Contributions and donations	;	:	:	;	;	;	;	:	;	;	:	:
Miscellaneous	:	:	!		;	;			;	;		:
Total revenues	348	;	4,699	4,211	14,946	10,234	508	16,971	9	34	96	52,053
EXPENDITURES Current:												
Capital projects	32,441		1,265,315		957,072	564,402		:	:		675,413	3,494,643
Total expenditures	32,441	;	1,265,315	:	957,072	564,402	:	:	:	:	675,413	3,494,643
Excess (deficiency) of revenues over expenditures	(32,093)	1	(1,260,616)	4,211	(942,126)	(554,168)	208	16,971	9	34	(675,317)	(3,442,590)
OTHER FINANCING SOURCES (USES)												
Transfers in	25,000	;	3,082,110	82,125	1,470,180	1,019,342	;	:	:	1	714,116	6,392,873
Transfers (out) Proceeds from issuance of bonds	: :	: :	: :	(233,070)	(398,964)	(1,863,479)	: :	(5,700)	: :	: :	( 12,000)	(2,513,213)
Total other financing												
sources (uses)	25,000	:	3,082,110	(150,945)	1,071,216	(844,137)	1	(5,700)	:	:	702,116	3,879,660
Net change in fund balance	(7,093)	;	1,821,494	(146,734)	129,090	(1,398,305)	208	11,271	9	34	26,799	437,070
Fund balances - beginning	98,964	1	1,053,526	420,056	4,559,603	4,106,851	146,289	108,830	3,075	9,806	:	10,507,000
Fund balances - ending	\$ 91,871		\$ 2,875,020	\$ 273,322	\$ 4,688,693	\$ 2,708,546	\$ 146,797	\$ 120,101 \$	3,081 \$	\$ 9,840	\$ 26,799 \$	10,944,070

#### CITY OF CHARLESTON, WEST VIRGINIA DEBT SERVICE FUND

#### Nonmajor Fund

**Debt Service Sinking Fund** This fund is used to account for the accumulation of resources and payment of general long-term debt principal and interest from governmental resources and for governmental revenue bonds debt principal and interest from specified revenues. The City currently has no general obligation bonds outstanding.

Civic Center Project Debt Service Fund This fund is used to account for the accumulation of resources and payment of long-term debt principal and interest related to the Civic Center Project from governmental resources and for governmental revenue bonds debt principal and interest from specified revenues.

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR DEBT SERVICE FUNDS June 30, 2017

	_	Debt Service Sinking Fund	-	Civic Center Project Debt Service Fund		Total Nonmajor Debt Service Funds
ASSETS AND DEFERRED OUTFLOWS						
Assets						
Current:						
Cash and cash equivalents  Due from:	\$		\$	5,442	\$	5,442
Other funds				1 924 460		1 924 460
Restricted cash		 177		1,824,469 3,663,634		1,824,469 3,663,811
Restricted Casii	_	1//	-	3,003,034	-	3,003,811
Total assets	_	177	-	5,493,545		5,493,722
<b>Deferred Outflows:</b>						
	_		-		-	
Total deferred outflows of resources	_		-			
Total assets and deferred outflows of resources	\$_	177	\$	5,493,545	\$	5,493,722
LIABILITIES, DEFERRED INFLOWS AND FU	UND	BALANCES	\$			
LIABILITIES						
Total liabilities	\$_		\$		\$	
Deferred Inflows:						
	_		-			
Total deferred inflows of resources	_		-			
Total liabilities and deferred inflows of resources	_		-			
FUND BALANCES						
Reserved for:						
Restricted	_	177	-	5,493,545		5,493,722
Total fund balances	_	177	-	5,493,545		5,493,722
Total liabilities, deferred inflows and fund balances	\$_	177	\$	5,493,545	\$	5,493,722

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS

For the Fiscal Year Ended June 30, 2017

		Debt Service Sinking Fund	_	Civic Center Project Debt Service Fund	_	Total Nonmajor Debt Service Funds
REVENUES						
Taxes:						
Ad valorem property taxes	\$		\$		\$	
Interest and investment earnings	_	5,115	_	13,409	_	18,524
Total revenues	_	5,115	-	13,409	-	18,524
EXPENDITURES						
Current:						
Principal		235,000		3,674,000		3,909,000
Interest		93,643		3,622,405		3,716,048
Bond issuance costs	_		-		-	
Total expenditures	_	328,643	-	7,296,405	-	7,625,048
Excess (deficiency) of revenues						
over expenditures		( 323,528)		(7,282,996)		(7,606,524)
OTHER FINANCING SOURCES (US	ES)					
Transfers in		323,693		7,297,167		7,620,860
Transfers (out)	_		-	( 6)	-	(6)
Total other financing						
sources (uses)	_	323,693	-	7,297,161	_	7,620,854
Net change in fund balance		165		14,165		14,330
Fund balances - beginning	_	12	-	5,479,380	-	5,479,392
Fund balances - ending	\$_	177	\$	5,493,545	\$	5,493,722

# CITY OF CHARLESTON, WEST VIRGINIA PERMANENT FUND

#### Nonmajor Fund

**Spring Hill Cemetery Fund** This fund was created in 1973 by City Council to manage funds received for the perpetual care of Spring Hill Cemetery. The corpus is maintained in trust and the earnings thereon are to be expended for the general care and maintenance of the cemetery.

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS June 30, 2017

	_	Spring Hill Cemetary
ASSETS AND DEFERRED OUTFLOWS		
Assets:		
Current:		
Cash and cash equivalents	\$	361,263
Investments		1,996,766
Receivables:		
Accrued interest		4,264
Due from:		
Other funds	_	400
Total assets	_	2,362,693
Deferred Outflows:		
	_	
Total deferred outflows of resources	_	
Total assets and deferred outflows of resources	\$_	2,362,693
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES		
LIABILITIES		
Due to:		
Other funds	\$_	796
m - 11: 12:2		706
Total liabilities	_	796
Deferred Inflows:		
	_	
Total deferred inflows of resources	_	
Total liabilities and deferred inflows of resources	_	796
FUND BALANCES		
Reserved for:		
Nonspendable		1,305,064
Restricted	_	1,056,833
Total fund balances	_	2,361,897
Total liabilities, deferred inflows and fund balances	\$	2,362,693
	=	

#### CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -NONMAJOR PERMANENT FUNDS

#### For the Fiscal Year Ended June 30, 2017

		Spring Hill Cemetary
REVENUES		
Interest and investment earnings	\$	138,130
Total revenues		138,130
EXPENDITURES		
Current:		
Social services		27,592
Total expenditures		27,592
Europa (deficience) of monomore		
Excess (deficiency) of revenues		110.520
over expenditures		110,538
OTHER FINANCING SOURCES (USES)		
Transfers in		13,425
Transfers (out)		
Total other financing		
sources (uses)		13,425
Net change in fund balance		123,963
Fund balances - beginning		2,237,934
Fund halanges anding	¢	2 261 907
Fund balances - ending	\$	2,361,897

#### CITY OF CHARLESTON, WEST VIRGINIA FIDUCIARY FUND FINANCIAL STATEMENTS

#### Pension Trust Funds

**Policemen's Pension and Relief Fund** This fund provides retirement benefits for substantially all full-time police employees and designated beneficiaries. The Board of Directors oversees the financial activities of the Pension Plan. The City is required to make annual contributions to the fund in accordance with West Virginia State Code using the Conservation Method. This plan is closed to new employees effective June 1, 2011 and new employees are covered in a multiple employer statewide plan. The State will contract an actuary annually to obtain an actuarial valuation to determine solvency of this local plan.

**Firemen's Pension and Relief Fund** This fund provides retirement benefits for substantially all full-time police employees and designated beneficiaries. The Board of Directors oversees the financial activities of the Pension Plan. The City is required to make annual contributions to the fund in accordance with West Virginia State Code using the Conservation Method. This plan is closed to new employees effective June 1, 2011 and new employees are covered in a multiple employer statewide plan. The State will contract an actuary annually to obtain an actuarial valuation to determine solvency of this local plan.

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS

June 30, 2017

	Pension 7	Γrust Funds	
	Policemen's	Firemen's	•
	Pension and	Pension and	
	Relief	Relief	Totals
ASSETS			
Non-pooled cash	\$ 1,183,547	\$ 977,940	\$ 2,161,487
Total cash	1,183,547	977,940	2,161,487
Investments, at fair value:			
Federal government securities	3,754,319	2,862,582	6,616,901
Certificates of Deposit	1,204,174	1,600,731	2,804,905
Managed bond funds	2,080,962	2,081,390	4,162,352
Managed stock funds	11,763,490	10,780,987	22,544,477
Total investments	18,802,945	17,325,690	36,128,635
Receivables:			
Interest receivable	22,844	19,716	42,560
Accounts receivable	32,740		32,740
Total receivables	55,584	19,716	75,300
Total assets	20,042,076	18,323,346	38,365,422
DEFERRED OUTFLOWS			
Total deferred outflows of resources			
LIABILITIES			
Accounts payable	75	37	112
Benefits payable		607,087	607,087
Total liabilities	75	607,124	607,199
DEFERRED INFLOWS			
Total deferred inflows of resources			
NET POSITION			
Net position held in trust			
for pension benefits	\$ 20,042,001	\$ 17,716,222	\$ 37,758,223

<sup>(1)</sup> A schedule of funding progress for each plan is presented in the Required Supplementary Information section of this report.

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS

For the Fiscal Year Ended June 30, 2017

		Pension Tr	rust Funds		
	_	Policemen's Pension and Relief	Firemen's Pension and Relief		Totals
ADDITIONS	_				
ADDITIONS Contributions:					
	\$	4,475,411	\$ 4,565,811	\$	0.041.222
Employer Plan members	Ф	574,939	\$ 4,565,811 574,505	Ф	9,041,222 1,149,444
Insurance premium surtax		1,698,684	1,710,329		3,409,013
Additional tranfers in		1,323,993	1,408,941		2,732,934
Additional trainers in	_	1,323,993	1,406,941	-	2,732,934
Total contributions	_	8,073,027	8,259,586	_	16,332,613
Investment income:					
Net increase (decrease) in fair value					
of investments		1,587,118	1,473,160		3,060,278
Interest and dividends		360,430	320,741		681,171
Less: investment expense	_	( 82,625)	(76,777)	_	( 159,402)
Net investment income	_	1,864,923	1,717,124	_	3,582,047
Total additions	_	9,937,950	9,976,710	_	19,914,660
DEDUCTIONS					
Benefits		6,974,822	7,220,481		14,195,303
Administrative expenses		10,119	7,603		17,722
Refunds of contributions	_	33,427	17,922	_	51,349
Total deductions	_	7,018,368	7,246,006	_	14,264,374
Change in net assets		2,919,582	2,730,704		5,650,286
Net position held in trust for					
pension benefits:					
Beginning of year	_	17,122,419	14,985,518	_	32,107,937
End of year	\$_	20,042,001	\$ 17,716,222	\$_	37,758,223

<sup>(1)</sup> A schedule of funding progress for each plan is presented in the Required Supplementary Information section of this report.

# CITY OF CHARLESTON, WEST VIRGINIA AGENCY FUNDS

*Civic Center Ticket Fund* This fund is custodial in nature and accounts for revenues received from ticket sales for events held at the Civic Center and subsequently dispersed to promoters of the various events.

*Civic Center Promotions Fund* This fund is custodial in nature and accounts for revenues received from customers for the Cooking Show, the Wedding Show, and a series of reunions that the Civic Center produces and are subsequently dispersed and deposited to the Civic Center Revenue Fund after the events are over.

*Metro Drug Enforcement Task Force Fund* This fund is custodial in nature where revenues from forfeitures and donations are held until dispersed to various other City or State Agencies.

**Pending Forfeiture Fund** This fund is custodial in nature and is operated to hold revenues from forfeitures until disbursed to appropriate federal or state entity or returned by court order.

**Police Asset & Liability Fund** This fund is custodial in nature and is operated by the Charleston Police Department for confiscated property that will normally be refunded upon court order.

City of Charleston Collection Fee Account This fund is custodial in nature and accounts for revenues collected for credit card sales.

## CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS

June 30, 2017

			June 30, 201	,				
	_	Civic Center Ticket	Civic Center Promotions	Metro Drug Enforcement Task Force	Pending Forfeiture	Police Asset & Liability	City of Charleston Fee Collection Account	Total Agency Funds
ASSETS Cash and cash equivalents Receivables:	\$	1,067,851 \$	7,175 \$	5 268,615 \$	2,312,162 \$	30,150 \$	20,000 \$	3,705,953
Interest Accounts Due from other funds		 	  	32,080 142,503	127,978 	 	  	160,058 142,503
Due from other governments  Total assets	_	1,067,851	7,175	443,198	2,440,140	30,150	20,000	4,008,514
DEFERRED OUTFLOWS								
Total deferred outflows of resources	_			<del></del> -	<del></del> .	<u></u>		
Total assets and deferred outflows of resources	\$_	1,067,851	7,175	443,198 \$	2,440,140 \$	30,150 \$	20,000 \$	4,008,514
LIABILITIES Due to other governments Due to other funds Refunds payable and others	\$ _	\$  1,067,851	7,175	36,745 406,453	2,294,832 \$ 145,308	\$  30,150	\$  20,000	2,294,832 182,053 1,531,629
Total liabilities	_	1,067,851	7,175	443,198	2,440,140	30,150	20,000	4,008,514
DEFERRED INFLOWS	_							<u></u> ,
Total deferred inflows of resources	_				<del></del>			
Total liabilities and deferred inflows of resources	\$_	1,067,851	7,175	443,198 \$	2,440,140 \$	30,150 \$	20,000 \$	4,008,514

# CITY OF CHARLESTON, WEST VIRGINIA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

							City of	
		Civic	Civic	Metro Drug	<b>.</b>	Police	Charleston	Total
		Center	Center	Enforcement	Pending	Asset	Fee Collection	Agency
ASSETS	-	Ticket	Promotions	Task Force	Forfeiture	& Liability	Account	Funds
ASSEIS								
Cash and cash equivalents								
July, 1, 2016	\$	183,377 \$	15,434 \$	181,738 \$	1,911,431	\$ 29,177 \$	10,000 \$	2,331,157
Receivables, July 1, 2016				50,506				50,506
Due from other funds, July 1, 2016								
Additions-cash		10,365,070	188,848	784,284	933,610	19,506	10,000	12,301,318
Deductions-cash		(9,480,596)	(197,107)	(697,407)	(532,879)	(18,533)		(10,926,522)
Additions-receivable				59,428	127,978			187,406
Deductions-receivable				(77,854)				(77,854)
Additions-due from other funds				142,503				142,503
Deductions-due from other funds	_							
Cash and cash equivalents								
June 30, 2017		1,067,851	7,175	268,615	2,312,162	30,150	20,000	3,705,953
Receivables, June 30, 2017				32,080	127,978			160,058
Due from other funds,								
June 30, 2017	_			142,503				142,503
Total assets, June 30, 2017	\$	1,067,851 \$	7,175 \$	443,198 \$	2,440,140	30,150 \$	20,000 \$	4,008,514
	_							
LIABILITIES								
Refunds payable and others								
July 1, 2016	\$	183,377 \$	15,434 \$	225,507 \$	1,904,496 \$	29,177 \$	10,000 \$	2,367,991
Additions		10,365,070	188,848	700,571	921,915	19,506		12,195,910
Deductions		(9,480,596)	(197,107)	(519,625)	(531,579)	(18,533)		(10,747,440)
Due to other funds July 1, 2016				6,737	6,935		10,000	23,672
Additions				36,745	145,308			182,053
Deductions				(6,737)	(6,935)			(13,672)
Refunds payable and others								
June 30, 2017		1,067,851	7,175	406,453	2,294,832	30,150	10,000	3,816,461
Due to other funds June 30, 2017				36,745	145,308		10,000	192,053
Total liabilities, June 30, 2017	\$	1,067,851 \$	7,175 \$	443,198 \$	2,440,140	30,150 \$	20,000 \$	4,008,514



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Council City of Charleston Charleston, West Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unites, each major fund, and the aggregate remaining fund information of the City of Charleston, West Virginia (the City) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 21, 2017, which states reliance on other auditors for the discretely presented component units. Our report includes a reference to other auditors who audited the financial statements of the Charleston Urban Renewal Authority (CURA), and Charleston Convention and Visitors Bureau (CVB), as described in our report on the City's financial statements.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2017-001 that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **City's Response to Findings**

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charleston, West Virginia

Seettle + Stalnaker, PUC

December 21, 2017



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Council City of Charleston Charleston, West Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the City of Charleston, West Virginia's (the City's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2017. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Charleston, West Virginia

uttle + Stalnaku, PLIC

December 21, 2017

#### CITY OF CHARLESTON, WEST VIRGINIA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Program Title	Federal CFDA Number	Pass Thru Agency Number	Subrecipients Amounts	Total Current Year Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Direct programs:				
CDBG-Entitlement Grants Cluster:				
Community Development Block Grants/Entitlement Grants	14.218 14.235	N/A N/A	\$ 230,692 104,246	\$ 4,203,252 105,547
Supportive Housing Program  HOME Investment Partnerships Program	14.239	N/A N/A	104,240	3,780,347
Pass-Through Programs From:				
State of West Virginia Governor's Office of Economic Opportunity:	14.001	E 15 DG 51 0001	50.000	50.000
Emergency Solutions Grants Program	14.231	E-15-DC-54-0001	58,820	58,820
Total U.S. Department of Housing and Urban Development				8,147,966
U.S. DEPARTMENT OF HOMELAND SECURITY				
Pass-through Programs From: West Virginia Department of Military Affairs and Public Safety				
Homeland Security Grant Program	97.067	14-LE-08	_	2,332
Homeland Security Grant Program	97.067	15-SHS-38	-	51,518
West Virginia Division of Homeland Security and Emergency Management	07.042	WN/ Farrance		157.250
Emergency Management Performance Grants	97.042	WV Emergency	-	156,350
Total U.S. Department of Homeland Security				210,200
U.S. DEPARTMENT OF JUSTICE				
JAG Program Cluster:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A N/A	-	60,206
Edward Byrne Memorial Justice Assistance Grant Program  Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738	N/A N/A	-	9,820 93,954
Total JAG Program Cluster	10.730	17/11		163,980
Byrne Criminal Justice Innovation Program	16.817	N/A	-	49,532
Pass-Through Programs From:				
West Virginia Department of Criminal Justice Services Crime Victims Assistance	16.575	15-VA-087		26,557
Edward Byrne Memorial Formula Grant Program	16.579	16-JAG-019	-	40,000
MDENT Task Force	16.579	15-JAG-35/15-JAG- 001	69,000	69,000
Total U. S. Department of Justice		-	,	349,069
U.S. DEPARTMENT OF TRANSPORTATION				3-7,007
Pass-Through From: West Virginia Department of Transportation:				
State and Community Highway Safety	20.600	F16HS-08	12,351	94,133
State and Community Highway Safety	20.600	F17HS-08	62,182	293,331
Total U.S. Department of Transportation				387,464
FEDERAL HIGHWAY ADMINISTRATION				
Pass-through Programs From:				
State of West Virginia Department of Transportation		WV Division of		
Stack Plaza - TCSP Grant	20.205	Highways	-	1,236,425
Total Federal Highway Administration				1,236,425
EXECUTIVE OFFICE OF THE PRESIDENT - OFFICE OF NATIONAL DRUG CONTROL POLICE	SY.			
Pass-Through From:				
Laurel County Fiscal Court  Appalachia High Intensity Drug Trafficking Areas Program	95.001	N/A	-	150,309
Total Executive Office of the President - Office of National Drug Control Policy				150,309
TOTAL FEDERAL AWARDS EXPENDITURES				\$ 10,481,433
TOTAL PEDERAL AWARDS EAFENDITURES				φ 10,461,433

# CITY OF CHARLESTON, WEST VIRGINIA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended June 30, 2017

#### **NOTE 1- BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal award activity of the City under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 3- LOANS OUTSTANDING**

The City had the following loan balances outstanding at June 30, 2017. Loans outstanding at the beginning of the year

	Federal CFDA Number	C	Outstanding Amount
Program Title Community Development Block			
Grants/Entitlement Grants	14.218	\$	2,789,344
HOME Investment Partnership Program	14.239	\$	3,093,001

#### **NOTE 4 - INDIRECT COST RATE**

The City has not elected to use the 10% de minimis indirect cost rate allowed under Section 200.414 of the Uniform Guidance.

#### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP		Unmodified Opinion				
						_
Internal control over financia Material weakness(es) ic Significant deficiency(ie	lentified?	X	_ yes _	X	no none reported	
Significant deficiency (ie	s) identified:		_			
Noncompliance material to financial statements noted?			_ yes _	X	_ no	
Federal Awards						
Internal control over major federal programs: Material weakness(es) identified? Significant deficiency(ies) identified?			_ yes _ _ yes _	X X	_ no _ none reported	-
Type of auditor's report issued on compliance for major federal programs:		Unmodified Opinion				
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?			_ yes _	X	_ no	
Identification of major federa	al programs:					
CFDA Number(s)	Name of Federal Program or	Cluster				
14.218 20.205	Community Development Block Grants/Entitlement Grants Highway Planning and Construction (Federal-Aid Highway Program)					
Dollar threshold used to distinguish between type A and type B programs:			\$	750,000		
Auditee qualified as low-risk auditee?			yes	X	no	

#### **SECTION II**

# FINANCIAL STATEMENT FINDINGS SECTION

#### 2017 - 001 FILE MAINTENANCE AND DOCUMENTATION OF PENSION RECORDS – POLICEMEN'S PENSION AND RELIEF FUND (PPRF)

**Criteria:** The records supporting the underlying estimate of pension benefits for all participants both current

and retired should be maintained in a manner that provides the appropriate documentation to support

benefit calculations and payments.

**Condition:** During our audit procedures over the PPRF, we noted that certain underlying documents could not be

located or contained discrepancies in the support of various pension criteria. A similar finding was

noted in the prior year audit.

**Context:** From a sample of census data, which included seven participants, and the review of two pension

disbursements, we noted the following:

• One instance in which the pension benefits were incorrectly calculated because fractions of a

percent were employed.

**Effect:** Without the appropriate and accurate supporting documentation, the PPRF may not be able to provide

evidence of compliance with plan provisions including the basis for pension disbursement. In addition, errors may also result in a misstatement of census data used by actuaries and disclosure of

pension liabilities.

Cause: The City's established procedures to ensure that pension files and all underlying supporting

documentation and calculations are maintained in a complete and accurate manner have not

sufficiently identified all deficiencies in the documentation.

**Identification as a** 2016-002

repeat finding, if applicable:

Recommendation: The City should continue to establish enhanced procedures to ensure all pension and personnel

documentation are current, accurate, and maintained by the City.

Management's

We agree with the findings and will take the necessary corrective actions as noted in the corrective

**Response:** action plan attached.

#### **SECTION III**

# FEDERAL AWARD FINDINGS AND QUESTIONED COSTS SECTION

None

#### CITY OF CHARLESTON, WEST VIRGINIA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2017

#### 2016 - 001 FILE MAINTENANCE AND DOCUMENTATION OF PENSION RECORDS - FIREMEN'S PENSION AND RELIEF FUND (FPRF)

During our audit procedures over the FPRF, we noted that certain underlying documents could not be located or contained discrepancies in the support of various pension criteria. A similar finding was noted in the prior year audit.

From a sample of census data, which included seven participants, and the review of four pension disbursements, we noted the following:

- Four instances in which the pension benefit calculation information included in the personnel file did not have sufficient data to conclude about the accuracy of the calculation.
- One instance where the pension secretary rounded up when calculating the percentage for completed years of service, resulting in counting months of service as a whole year, overstating the pension benefit to the recipient.
- Per discussion with the pension secretary, in contradiction of the Plan document, a new policy was instituted by the Fire pension board that removes the requirement for members leaving the Plan to request a refund of contributions. Refunds are automatically granted upon two years of termination of service with the Fire department.
- One instance in which the participant's status as Inactive could not be verified with the records maintained in the personnel file.
- One instance in which the status change could not be verified with the records maintained in the personnel file.

The City's established procedures to ensure that pension files and all underlying supporting documentation and calculations are maintained in a complete and accurate manner have not sufficiently identified all deficiencies in the documentation. Without the appropriate and accurate supporting documentation, the FPRF may not be able to provide evidence of compliance with plan provisions including the basis for pension disbursement. In addition, errors may also result in a misstatement of census data used by actuaries and disclosure of pension liabilities.

The City should continue to establish enhanced procedures to ensure all pension and personnel documentation are current, accurate, and maintained by the City.

Current Year Status - Resolved.

#### CITY OF CHARLESTON, WEST VIRGINIA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2017

#### 2016 - 002 FILE MAINTENANCE AND DOCUMENTATION OF PENSION RECORDS – POLICEMEN'S PENSION AND RELIEF FUND (PPRF)

During our audit procedures over the PPRF, we noted that certain underlying documents could not be located or contained discrepancies in the support of various pension criteria. A similar finding was noted in the prior year audit.

From a sample of census data, which included seven participants, and the review of two pension disbursements, we noted the following:

- Two instances in which the pension benefits were incorrectly calculated because fractions of a percent were employed.
- Two instances in which a participant was listed in two mutually exclusive categories in the data sent to the
  actuaries.
- One instance in which the monthly annuity at benefit start date per data sent to the actuaries did not agree with personnel records.

The City's established procedures to ensure that pension files and all underlying supporting documentation and calculations are maintained in a complete and accurate manner have not sufficiently identified all deficiencies in the documentation. Without the appropriate and accurate supporting documentation, the PPRF may not be able to provide evidence of compliance with plan provisions including the basis for pension disbursement. In addition, errors may also result in a misstatement of census data used by actuaries and disclosure of pension liabilities.

The City should continue to establish enhanced procedures to ensure all pension and personnel documentation are current, accurate, and maintained by the City.

Current Year Status - Partially Resolved.

The City of Charleston did not discover the error until several months after the end of fiscal year 2016, and therefore the error had already occurred for fiscal year 2017. This error will be resolved and will not occur in future years.

#### CITY OF CHARLESTON, WEST VIRGINIA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2017

#### 2016 - 003 FINANCIAL STATEMENT PREPARATION

During review of the financial statements we noted that the Convention & Civic Center Project Fund had not been properly presented as a major fund but was included with the Other Nonmajor Governmental Funds despite meeting the requirements for major fund presentation.

During our audit procedures over the Policemen's Pension and Relief Fund (PPRF) and Firemen's Pension and Relief Fund (FPRF) net pension liabilities and related deferred inflows and outflows of resources, and based on discussions with management, we noted that contributions made during 2015 for these plans had been improperly recorded as deferred inflows of resources in the prior year. Since the measurement date for these plans is the same as the City's fiscal year end no deferred outflows should be recorded for contributions made during the year under audit. Additionally, no amortization was calculated and recorded for deferred inflows and outflows of resources during the prior year.

The inclusion of the Convention & Civic Center Project Fund with Other Nonmajor Funds resulted in a financial statement presentation that was not in accordance with Accounting Principles Generally Accepted in the United States of America (GAAP).

Deferred inflows were overstated by \$13,091,865 as a result of the incorrect recording of 2015 contributions as deferred inflows and \$295,786 as a result of missing amortization.

Deferred outflows were overstated by \$3,439,978 as a result of missing amortization.

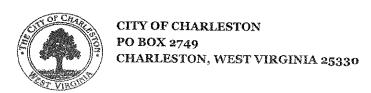
The Convention & Civic Center Project Fund was new for this year and the change in presentation was inadvertently missed.

GASB 68 is a complex and cumbersome standard that has caused difficulties throughout the governmental arena. The City had not obtained a sufficient understanding of the appropriate accounting and disclosure requirements of GASB 68 prior to the preparation of the financial statements.

Improper fund presentation may result in financial statements that are not in accordance with GAAP. Additionally, not obtaining a sufficient understanding of new accounting pronouncements that impact the City each year may result in additional errors in the future. The errors noted above were corrected prior to the issuance of the financial statements.

The City should continue to work with their external auditor on potential presentation changes and implementing new standards as well as focus continuing professional education requirements on newly issued standards.

Current Year Status - Resolved.



TO:

Suttle & Stalnaker, Certified Public Accountants

FROM:

City of Charleston, West Virginia

DATE:

December 21, 2017

SUBJECT:

Corrective Action Plan

The City of Charleston received the following finding for the audit ending June 30, 2017:

2017 - 001:

FILE MAINTENANCE AND DOCUMENTATION OF PENSION RECORDS - POLICEMEN'S

PENSION AND RELIEF FUND (PPRF)

In future years, the City of Charleston will ensure that the Policemen's Pension is calculated correctly and will establish enhanced procedures to ensure all pension and personnel documentation are current, accurate, and maintained by the City of Charleston.